

Pension Plan for Bargaining Unit Employees of TriMet

Actuarial Valuation Report as of July 1, 2021

**Produced by Cheiron** 

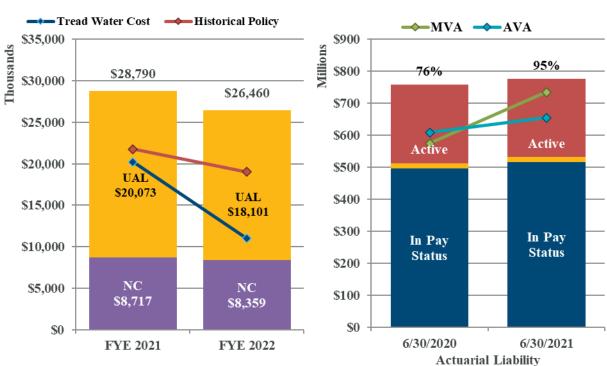
September 2021

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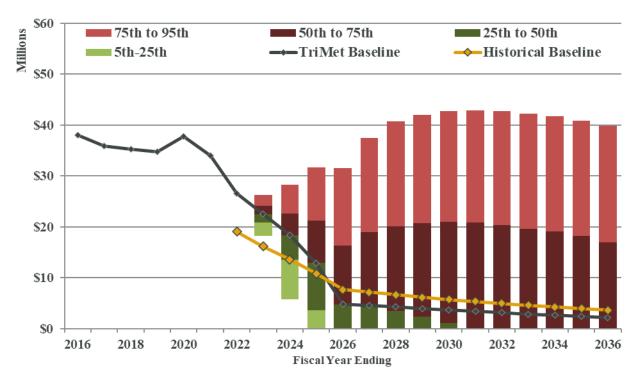
### SECTION I - BOARD SUMMARY



#### **TriMet Policy Contributions**

**Funded Status** 

## Historical and Projected Contributions





### **SECTION I – BOARD SUMMARY**

## **Contributions and Pension Expense**

The chart in the upper left corner of the dashboard on the prior page shows the Actuarially Determined Contribution (ADC) under the TriMet Funding Policy assuming it is paid monthly throughout the year compared to the Historical Policy (red line) and the Tread Water Cost (blue line) for the fiscal years ending June 30, 2021 and 2022, respectively. The ADC is composed of the normal cost plus an amortization payment on the Unfunded Actuarial Liability (UAL) or an amortization credit on the surplus based on the Actuarial Value of Assets.

There are currently two separate funding policies: the "TriMet" policy and the "Historical" policy. The "Historical" policy was established by the Trustees and is based on a rolling 20-year level dollar amortization of the UAL. The "TriMet" policy was established by TriMet and is based on a closed 15-year period commencing July 1, 2014 until the remaining period reaches five years at which time it becomes a rolling 5-year amortization period. Amortization payments under the TriMet policy increase 2.0% each year. The different policies are described in more detail in Appendix B.

The Tread Water Cost is the normal cost plus interest on the UAL. The normal cost represents the expected cost of the benefits attributed to the next year of service, and the interest on the UAL represents the amount that would need to be contributed to keep the UAL at the same dollar amount if all assumptions are met. To the extent the ADC exceeds the Tread Water Cost, the UAL is expected to decline, and to the extent actual contributions are even greater, the UAL is expected to decline further.

For FYE 2021, actual contributions were approximately \$33.9 million, exceeding the ADC under the TriMet policy and paying off about \$14 million of the UAL. The normal cost decreased and investment returns far exceeded expectations causing the UAL to decrease. The amortization period also became a year shorter. As a result, the ADC under the TriMet policy for FYE 2022 is approximately \$26.5 million if paid monthly throughout the year, about \$2.3 million lower than the \$28.8 million for FYE 2021.

Under GASB 68, the annual pension expense equals the Tread Water Cost plus the cost of any benefit changes and the recognized portion of prior experience gains and losses and assumption changes. Details of this calculation are shown in Section VII of the report.

Table I-1 on the following page compares the ADC to actual contribution amounts and pension expense for the fiscal years ending in 2020 and 2021. The pension expense decreased from \$42.2 million for FYE 2020 to \$14.4 million for FYE 2021, while the ADC decreased under both the "Historical" and "TriMet" funding policies.



### **SECTION I – BOARD SUMMARY**

## Table I-1

Annual Contributions and Pension Expense							
		FYE 2021		FYE 2020	% Change		
Pension Expense (\$ Amount)	\$	14,431,654	\$	42,181,409	-65.8%		
Actuarially Determined Contribution							
Historical Policy	\$	21,750,888	\$	20,592,864	5.6%		
TriMet Policy	\$	28,789,812	\$	25,173,360	14.4%		
Actual Contribution	\$	33,929,446	\$	37,755,077	-10.1%		

Actual contributions have exceeded \$33.9 million for the last nine years, which is significantly more than the ADC under either policy. For FYE 2021 and in the future, the projections in the chart at the bottom of the dashboard (page 1) assume that the ADC under the "TriMet" funding policy is contributed. The "TriMet" and "Historical" baselines represent the projected ADC under the respective policies if all assumptions are met and contributions are made in accordance with that policy. Both baseline projections show declining contributions over the next five years as the exceptional investment returns for the fiscal year ending June 30, 2021 are recognized in the Actuarial Value of Assets. After the next five years, the "Historical" baseline contributions gradually decline through the remainder of the projection period. The "TriMet" baseline contributions start higher than the "Historical," but decline more quickly and settle at a lower amount through the remainder of the projection. The crossover in 2026 is the result of the accumulated difference in assumed contributions prior to 2026. As long as the Plan is not fully funded, the "TriMet" ADC will be greater than the "Historical" ADC.

The range of the bars represents the potential range of the "TriMet" ADC based on the potential range of actual investment returns. There is a wide range of projected ADC's that is the combined result of investment volatility and the relatively short 5-year rolling amortization period in the funding policy. For these projections, we used an expected return of 6.50% and a standard deviation of  $10.19\%^{1}$ .

Section II of this report provides information on the risks to contribution amounts and Section VI of this report provides additional detail on the development of the ADC under both policies.

<sup>&</sup>lt;sup>1</sup> Calculated based on Meketa's 2020 capital market assumptions and the Plan's long-term asset class targets.



### **SECTION I – BOARD SUMMARY**

## **Funded Status**

The chart in the upper right corner of the dashboard (page 1) shows the measures of assets, Actuarial Liability, and funded status for the current and prior valuations. These measures are for the purpose of assessing funding progress in a budgeting context, and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations. For many pension plans, the measures for financial reporting under GASB 67 and 68 are different, but for TriMet, they are the same.

The bars represent the Actuarial Liability (or Total Pension Liability), which is used as a funding target, and are separated between the liability for members currently receiving benefits (dark blue), inactive members entitled to future benefits (gold), and active members (red). About 66% of the liability is for members currently receiving benefits. The green line shows the Market Value of Assets (or Fiduciary Net Position), and the light blue line is the Actuarial Value of Assets that recognizes investment gains and losses over five years. The percentage on the top of the bar represents the funded status based on the Market Value of Assets, which increased from 75.9% to 94.6%.

Table I-2 below summarizes the Actuarial Liability, assets, and funded status as of July 1, 2020 and 2021.

Summary of Funded Status							
		July 1, 2021		July 1, 2020	% Change		
Actuarial Liability							
Actives	\$	244,272,729	\$	244,148,400	0.1%		
Deferred Vested		15,969,776		16,380,028	-2.5%		
In Pay Status		515,143,952		496,089,012	<u>3.8</u> %		
Total	\$	775,386,457	\$	756,617,440	2.5%		
Market Value of Assets (MVA)	\$	733,612,194	\$	574,055,380	27.8%		
Unfunded Actuarial Liability - MVA Basis	\$	41,774,263	\$	182,562,060	-77.1%		
Funding Ratio - MVA Basis		94.6%		75.9%	24.7%		
Actuarial Value of Assets (AVA)	\$	653,814,541	\$	607,994,421	7.5%		
Unfunded Actuarial Liability - AVA Basis	\$	121,571,916	\$	148,623,019	-18.2%		
Funding Ratio - AVA Basis		84.3%		80.4%	4.9%		

### Table I-2

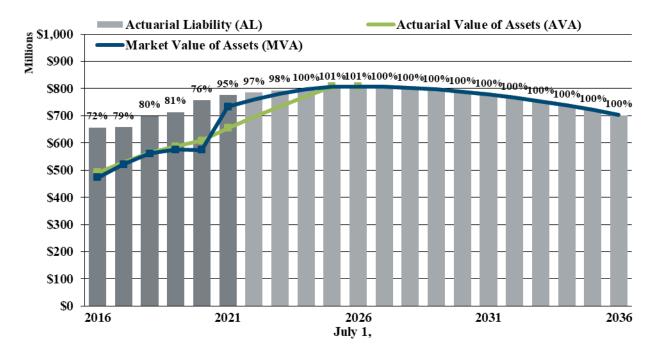


### **SECTION I – BOARD SUMMARY**

The Actuarial Liability represents the target amount of assets the plan should have in the trust as of the valuation date based on the actuarial cost method. In aggregate, the Actuarial Liability increased 2.5%. The Market Value of Assets increased 27.8% due to actual contributions and investment returns offset by benefit payments and expenses. As a result, the Unfunded Actuarial Liability (UAL) measured on the Market Value of Assets decreased from approximately \$182.6 million to \$41.8 million.

The asset smoothing method deferred 80% of the current year's investment gain while recognizing 20% of the prior four years' gains and losses, resulting in an increase in the Actuarial Value of Assets of 7.5%. The UAL measured on the Actuarial Value of Assets decreased to \$121.6 million from \$148.6 million. The Market Value of Assets is larger than the actuarial value, so if assumptions are met in the future, we expect a reduction in the ADC as the deferred asset gains are recognized in the Actuarial Value of Assets.

The chart below shows the historical and projected assets (both market and smoothed actuarial) compared to the Actuarial Liability, and also shows the progress of the funding ratios (based on the Market Value of Assets). The historical Actuarial Liability is shown in dark gray while the projected Actuarial Liability is shown in a lighter gray. If all assumptions are met in the future and contributions are made in accordance with the "TriMet" funding policy, the funded status is expected to reach 100% in 2023 and remain there through the end of the projection period. (The funded status is expected to reach 98% by 2036 under "Historical" funding policy.)



### Historical and Projected Assets and Actuarial Liability



## **SECTION I – BOARD SUMMARY**

More detail on the assets can be found in section IV of this report, and more detail on the measures of liability can be found in section V of this report.



### **SECTION I – BOARD SUMMARY**

## Changes

During FYE 2021, the UAL decreased by \$140.8 million. Table I-3 below shows the breakdown of the changes in the UAL in the last year by source.

Changes in UAL or NPL							
		Amount					
UAL/NPL, July 1, 2021	\$	41,774,263					
UAL/NPL, July 1, 2020	\$	182,562,060					
Change in UAL/NPL	\$	(140,787,797)					
Sources of Changes							
Plan Changes	\$	0					
Assumption Changes		3,945,186					
Contributions vs. Tread Water Cost		(14,169,634)					
Investment (gain) or loss		(133,928,306)					
Liability (gain) or loss							
Benefit Rate experience	\$	6,526,272					
Retiree COLA experience		(2,250,235)					
Retirement experience		(592,238)					
Mortality experience		1,566,931					
Other experience		(1,885,773)					
Total Liability (gain) or loss	\$	3,364,957					
Total Changes	\$	(140,787,797)					

Table 1-3	Table I-3	;
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By far, the largest reduction to the UAL was \$133.9 million due to investment gains followed by the \$14.2 million decrease due to actual contributions exceeding the Tread Water Cost. Liability experience increased the UAL by approximately \$3.4 million due to losses attributable to higher than expected increases in the benefit multiplier and mortality experience offset by gains due to retiree COLA experience, retirement experience, and other experience. Finally, the update to the mortality assumptions increased the UAL by approximately \$3.9 million.



### **SECTION I – BOARD SUMMARY**

Table I-4 below provides a summary of the results of this valuation compared to the prior valuation.

## Table I-4

Summary of Valuation Results							
		July 1, 2021		July 1, 2020	% Change		
Membership							
Actives		1,003		1,099	-8.7%		
Deferred		132		139	-5.0%		
In Pay Status		2,124		2,058	3.2%		
Total		3,259		3,296	-1.1%		
Active Member Payroll	\$	73,756,941	\$	76,529,206	-3.6%		
Actuarial Liability or Total Pension Liability Market Value of Assets or Plan Fiduciary	\$	775,386,457	\$	756,617,440	2.5%		
Net Position		733,612,194		574,055,380	27.8%		
Unfunded Actuarial Liability or Net Pension Liability	\$	41,774,263	\$	182,562,060	-77.1%		
Deferred Outflows of Resources		(13,450,938)		(60,258,970)	-77.7%		
Deferred Inflows of Resources		81,344,363		6,862,390	1085.4%		
Net Impact on Statement of Net Position	\$	109,667,688	\$	129,165,480	-15.1%		
Funding Ratio - MVA Basis		94.6%		75.9%	18.7%		
Actuarially Determined Contribution							
Historical Policy	\$	19,020,552	\$	21,750,888	-12.6%		
TriMet Policy	\$	26,460,096	\$	28,789,812	-8.1%		



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Actuarial valuations are based on a set of assumptions about future economic and demographic experience. These assumptions represent a reasonable estimate of future experience, but actual future experience will undoubtedly be different and may be significantly different. This section of the report is intended to identify the primary risks to the plan, provide some background information about those risks, and provide an assessment of those risks.

## **Identification of Risks**

The fundamental risk to a pension plan is that the contributions needed to pay the benefits become unaffordable. While we believe it is unlikely that the closed Plan by itself would become unaffordable, the contributions needed to support the Plan may differ significantly from expectations. While there are several factors that could lead to contribution amounts deviating from expectations, we believe the primary sources are:

- Investment risk,
- Inflation risk, and
- Contribution risk.

Other risks that we have not identified may also turn out to be important.

*Investment Risk* is the potential for investment returns to be different than expected. Lower investment returns than anticipated will increase the Unfunded Actuarial Liability necessitating higher contributions in the future unless there are other gains that offset these investment losses. In contrast, higher investment returns than anticipated may create a potentially significant surplus that could be difficult to use until all benefits have been paid. Expected future investment returns and their potential volatility are determined by the Plan's asset allocation.

*Inflation risk* is the potential for actual inflation to be different than expected. Retirement benefits under the plan are increased each year by 90% or 100% of inflation (CPI-W) depending upon retirement date. Higher inflation than expected will result in the payment of greater benefits, and lower inflation than expected will result in the payment of lower benefits.

*Contribution risk* is the potential for actual future actuarially determined contributions to deviate from expected future contributions to an extent that they become unaffordable. TriMet's policy is to treat the Actuarially Determined Contribution (ADC) as a minimum, and the ADC under the TriMet funding policy is based on a short remaining amortization period. As a result, a significant loss or change in assumptions may cause a large increase in the ADC. While TriMet can change its Funding Policy when such a situation occurs, it may want to consider alternatives in advance.

The table on the next page shows a 10-year history of changes in the UAL by source.



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

UAL Change by Source Contributions Assumption vs. Tread Liability Total UAL FYE Plan Changes Changes Water Investments Experience Change									
2012	\$	(10,616)	\$ 0	\$	9,269	\$	22,500	\$ 7,781	28,933
2013		0	15,354		(40,664)		(18,893)	(8,583)	(52,786
2014		0	29,476		(20,463)		(36,496)	(11,294)	(38,778
2015		0	(16,558)		(12,601)		19,270	(541)	(10,431
2016		0	18,776		(16,375)		30,755	(8,966)	24,190
2017		0	0		(12,799)		(14,722)	(19,615)	(47,136
2018		3,286	0		(16,275)		(6,367)	20,936	1,580
2019		0	0		(15,849)		19,087	(2,453)	784
2020		0	34,129		(20,001)		34,973	(5,374)	43,726
2021		0	3,945		(14,170)		(133,928)	3,365	(140,788
Total	\$	(7,330)	\$ 85,122	\$	(159,927)	\$	(83,823)	\$ (24,747)	\$ (190,705

### Table II-1

Amounts in Thousands

Over the last 10 years, the UAL has been reduced by approximately \$190.7 million. Contributions reduced the UAL by \$159.9 million; investment returns reduced the UAL by \$83.8 million; liability experience reduced the UAL by \$24.7 million; and, plan changes reduced the UAL by \$7.3 million, while assumption changes increased the UAL by \$85.1 million.

## **Plan Maturity Measures**

The future financial condition of a mature pension plan is more sensitive to each of the risks identified above than a less mature plan. Before assessing each of these risks, it is important to understand the maturity of the plan.

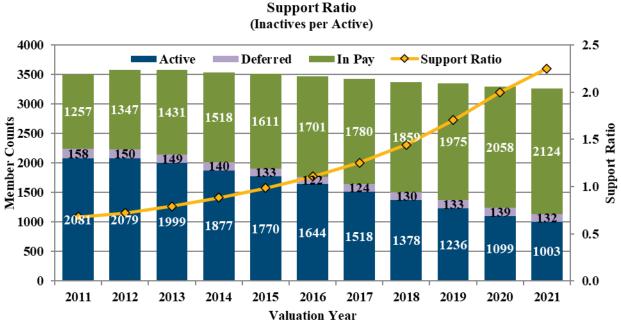
Plan maturity can be measured in a variety of ways, but there is one very important dynamic – the larger the plan is compared to the contribution or revenue base that supports it; the more sensitive the plan will be to risk. Given that the Plan has been closed to new entrants since 2012, maturity measures isolated on the Plan show significant increases in maturity.

### **Support Ratio (Inactives per Active)**

One simple measure of plan maturity is the ratio of the number of inactive members (those receiving benefits or entitled to a deferred benefit) to the number of active members. For a closed plan, the Support Ratio is expected to increase significantly unless active employees who are not covered by the Plan are included. The chart on the following page shows the growth in the Support Ratio for the closed Plan for the current and prior 10 years.



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



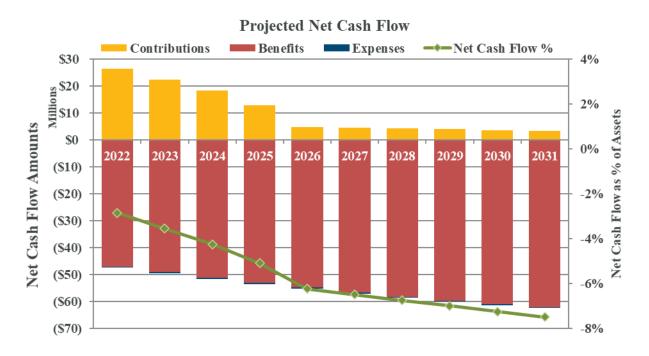
## **Net Cash Flow**

The net cash flow of the plan as a percentage of the beginning of year assets indicates the sensitivity of the plan to short-term investment returns. Net cash flow is equal to contributions less benefit payments and administrative expenses. Mature plans can have large amounts of benefit payments compared to contributions, particularly if they are well funded.

The chart on the following page shows the projected net cash flow for the next 10 fiscal years assuming contributions are equal to the ADC based on TriMet's funding policy. The bars represent the dollar amounts of the different components of the projected net cash flow, and the line represents the net cash flow as a percentage of the assets as of the beginning of the fiscal year.



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



With TriMet contributing amounts significantly greater than the ADC to improve the funded status of the Plan, the net cash flow has been only slightly negative the last four years, reaching negative \$11.3 million for FYE 2021. If the ADC based on TriMet's funding policy is contributed for FYE 2022, the negative cash flow would increase to \$21 million. As benefit payments grow, the Plan becomes well-funded, and contributions are reduced, the net cash flow is expected to become increasingly negative reaching negative \$59 million for FYE 2031.

The first issue this change presents to the Plan is an increased need for liquidity in the investments so that benefits can be paid. When the cash flow was positive or close to neutral, benefits could be paid out of contributions without liquidating investments. As net cash flow becomes increasingly negative, the benefit payments will require liquidation of some investments to the extent the investment portfolio doesn't generate sufficient cash income.

The other change of note is the sensitivity to short-term investment returns. Investment losses in the short term are compounded by the net withdrawal from the plan leaving a smaller asset base to try to recover from the investment losses. On the other hand, large investment gains in the short term also tend to have a longer beneficial effect as any future losses are relative to a smaller liability base due to the negative cash flow.

## **Assessing Costs and Risks**

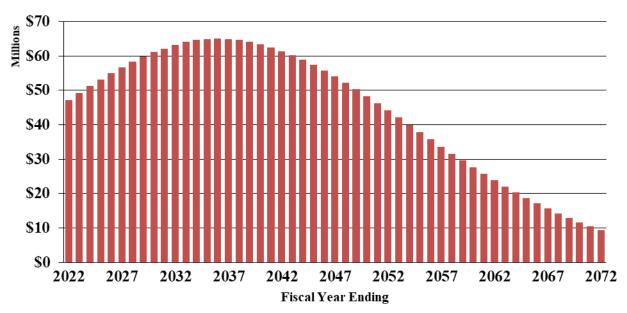
A closed pension plan will ultimately either end up with excess assets after all benefits have been paid or run out of assets before all benefits have been paid. If the Plan develops surplus assets, it may be able to reduce the risk in its investment portfolio, immunize investments, or purchase annuities to settle the remaining obligation. If the surplus assets exceed the additional amounts



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

needed to purchase annuities or immunize the portfolio, it is not clear how they could be used until all benefits have been paid.

If the Plan, on the other hand, were to run out of assets, TriMet would be forced to pay benefits directly on a pay-as-you-go basis. As long as TriMet can afford the pay-as-you-go costs, benefits would remain unchanged. However, if TriMet cannot afford the pay-as-you-go costs when the plan has run out of assets, benefits may be impaired. The chart below shows a projection of expected benefit payments for the closed plan. The peak level of benefit payments is not expected to be reached until 2036.



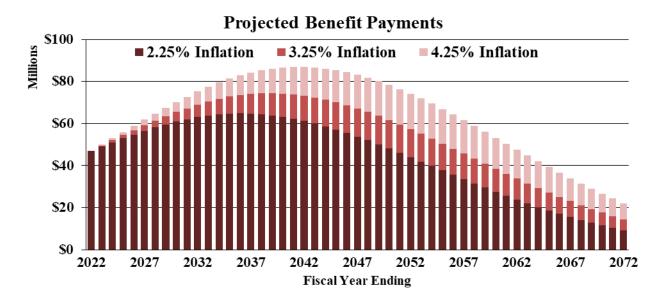
**Projected Benefit Payments** 



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

## Sensitivity to Inflation

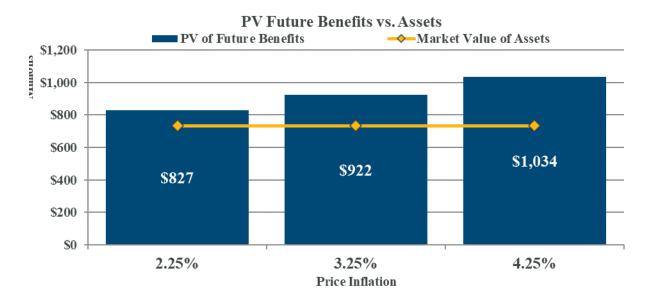
The chart below illustrates the sensitivity of projected benefit payments to inflation. The darkest bars show the projected benefit payments with the assumed inflation of 2.25%; the medium bars show the additional benefit payments if inflation is 3.25% each year; and the lightest bars show the additional benefit payments if inflation is 4.25% each year.



Higher inflation could result in materially higher benefit payments that would require a greater amount of assets in the plan. The chart on the following page compares assets to the present value of all projected future benefit payments assuming inflation of 2.25%, 3.25%, and 4.25%. The present value of future benefits is shown as a dark blue bar. The Market Value of Assets is shown by the gold line.



### SECTION II - ASSESSMENT AND DISCLOSURE OF RISK



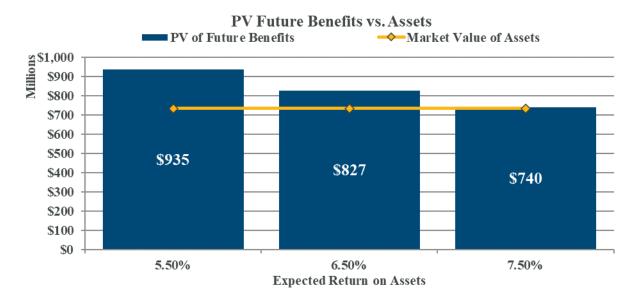
The COLA granted to retirees and beneficiaries receiving benefits is equal to either 100 percent or 90 percent of the rate of inflation depending on the date of retirement. If inflation is 2.25%, annual COLAs would be 2.25% (2.025% if 90 percent applies) and the Plan would need approximately \$827 million in assets today to pay all projected benefits compared to current assets of \$734 million. If inflation is 3.25%, annual COLAs would be 3.25% (2.925% if 90 percent applies) and the Plan would need approximately \$922 million in assets today. Finally, if inflation is 4.25%, annual COLAs would be 4.25% (3.825% if 90 percent applies) and the Plan would need \$1,034 million in assets to pay all projected benefits. These estimates assume that all other assumptions are met.

### Sensitivity to Investment Returns

The chart on the next page compares assets to the present value of all projected future benefits discounted at the current expected rate of return and at investment returns 100 basis points above and below the expected rate of return. The present value of future benefits is shown as a dark blue bar. The Market Value of Assets is shown by the gold line.



### SECTION II - ASSESSMENT AND DISCLOSURE OF RISK



If investments return 6.50% annually, the Plan would need approximately \$827 million in assets today to pay all projected benefits compared to current assets of \$734 million. If investment returns are only 5.50%, the Plan would need approximately \$935 million in assets today, and if investment returns are 7.50%, the Plan would need approximately \$740 million in assets today.

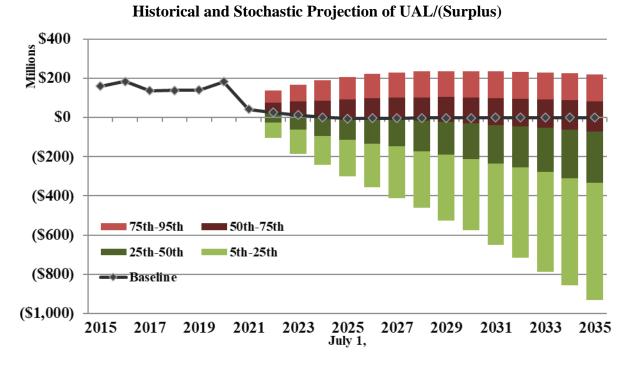
The present value of future benefits shown above, however, assumes annual inflation of 2.25%. If annual inflation is higher; more assets would be needed to pay the benefits, and if inflation is lower; fewer assets would be needed to pay benefits. In this case, it is better to think of the sensitivity based on the investment return in excess of inflation. The assumption of 6.50% nominal investment returns and 2.25% inflation equates to a real investment return assumption of 4.25%. Similarly, expected nominal investment returns of 5.50% and 7.50% equate to 3.25% and 5.25% real investment returns, respectively.

### **Stochastic Projections**

The stochastic projections of contributions shown at the bottom of the dashboard (page 1) show a wide range in future ADC's. This range is driven both by the volatility of investment returns and by the short amortization period used to calculate the ADC under TriMet's funding policy. The chart on the following page shows the projected range of the UAL or surplus on the same basis. Surplus amounts are shown as negative numbers.



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



While the UAL is projected in the baseline to decline to \$0 by 2025 and remain there for the remainder of the projection, there is a wide range of potential outcomes. The relatively short amortization period for the UAL prevents the UAL from becoming too large. Good investment returns, however, can grow the surplus unrestrained because the minimum contribution is \$0. In 2035, 90% of the projections range from a UAL of \$218.6 million in the worst case to a surplus of \$932.2 million in the best case. The range of projected outcomes may be managed by changes in funding policy and by changes in investment policy.

### **More Detailed Assessment**

While a more detailed assessment of risk is always valuable to enhance the understanding of the risks identified above, given the closed plan and the recently completed asset-liability study, the advantages of a more detailed assessment may not justify its costs at this time.



### **SECTION III – CERTIFICATION**

The purpose of this report is to present the July 1, 2021 Actuarial Valuation of the Pension Plan for Bargaining Unit Employees of TriMet ("Plan"). This report is for the use of the Plan and TriMet.

In preparing our report, we relied on information, some oral and some written, supplied by TriMet. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The actuarial assumptions were adopted by the trustees at their May 6, 2020 meeting based on the results of an experience study and our recommendations. Please refer to the experience study report for the rationale for the assumptions.

The liability measures and funding ratios in this report are for the purpose of establishing contribution rates. These measures are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Deterministic projections in this report were developed using P-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience (particularly investment experience) on the future financial status of the Plan. P-scan uses standard roll-forward techniques that implicitly assume a stable active population.

Stochastic projections in this report were developed using R-scan, our proprietary tool for assessing the probability of different outcomes based on the range of potential investment returns.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.



#### **SECTION III – CERTIFICATION**

This report was prepared for the Plan and TriMet for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Willie R. Hallack Ston M. Hustings

William R. Hallmark, ASA, EA, FCA, MAAA Steven M. Hastings, FSA, EA, FCA, MAAA Consulting Actuary

**Consulting Actuary** 



### **SECTION IV – ASSETS**

The Plan uses two different asset measurements: the Market Value and Actuarial Value of Assets. The market value represents the value of the assets if they were liquidated on the valuation date. The actuarial value smooths annual investment returns over five years to reduce the impact of short-term investment volatility on contributions. The Market Value of Assets is used primarily for reporting and disclosure, and the Actuarial Value of Assets is used primarily to calculate Actuarially Determined Contributions.

This section shows the changes in the Market Value of Assets, calculates the money-weighted investment return for GASB 67 and 68, and develops the Actuarial Value of Assets.

## **Statement of Change in Market Value of Assets**

Table IV-1 shows the changes in the Market Value of Assets for the current and prior fiscal years.

Change in Market Value of Assets						
		FYE 2021	FYE 2020			
Market Value, Beginning of Year	\$	574,055,380 \$	574,919,893			
Contributions		33,929,446	37,755,077			
Net Investment Earnings		170,879,705	3,683,365			
Benefit Payments		(44,963,247)	(41,940,023)			
Administrative Expenses		(289,090)	(362,932)			
Market Value, End of Year	\$	733,612,194 \$	574,055,380			

### Table IV-1

The Market Value of Assets increased from approximately \$574.1 million as of June 30, 2020 to \$733.6 million as of June 30, 2021. Actual contributions and investment earnings increased the market value by approximately \$204.8 million while benefit payments and administrative expenses decreased the market value by approximately \$45.3 million.

The rate of return during the year is calculated on a money-weighted basis, which reflects the effect of external cash flows (contributions less benefit payments and administrative expenses) on a monthly basis. Table IV-2 shows the external cash flows by month, the number of months each cash flow was considered invested, and the external cash flows with interest at the money-weighted rate of return of 30.07% to the end of the year. The sum of the external cash flows with interest equals the Market Value of Assets at the end of the year.



#### **SECTION IV – ASSETS**

#### Table IV-2

Money-Weighted Rate of Return Fiscal Year Ending June 30, 2021								
	Net	External Cash Flows	Months Invested		External Cash ws With Interest			
Beginning Value, July 1, 2020	\$	574,055,380	12	\$	746,693,093			
Monthly Net External Cash Flows								
July		(836,564)	11		(1,064,564)			
August		(854,756)	10		(1,064,141)			
September		(986,064)	9		(1,201,009)			
October		(1,012,782)	8		(1,206,817)			
November		(914,387)	7		(1,065,958)			
December		(1,024,129)	6		(1,168,017)			
January		(921,500)	5		(1,028,191)			
February		(926,971)	4		(1,011,880)			
March		(1,038,845)	3		(1,109,425)			
April		(932,404)	2		(974,172)			
May		(1,044,878)	1		(1,068,025)			
June		(1,118,701)	0		(1,118,701)			
Ending Value, June 30, 2021				\$	733,612,194			
Money-Weighted Rate of Return		30.07%						

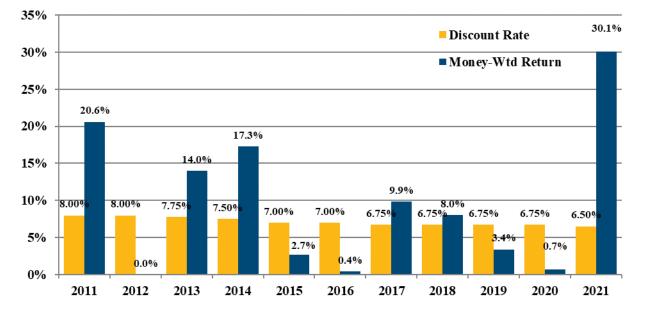
The money-weighted rate of return for the year ended June 30, 2021 was 30.07% compared to an expected return of 6.50%. As shown in the chart on the following page, over the last 10 years the money-weighted rate of return<sup>2</sup> has varied significantly from 30.1% in 2021 to 0.0% in 2012.



 $<sup>^{2}</sup>$  Money-weighted returns prior to FYE 2014 were not calculated based on actual monthly external cash flows, but estimated the timing of external cash flows throughout the year.

### **SECTION IV – ASSETS**

### **Historical Rates of Return**



## **Actuarial Value of Assets**

To determine on-going contributions, most pension plans utilize an Actuarial Value of Assets that smooths year-to-year market value returns in order to reduce the volatility of contributions.

The Actuarial Value of Assets is calculated by recognizing the deviation of actual investment returns compared to the expected return over a five-year period. The dollar amount of the expected return on the Market Value of Assets is determined using actual contributions, benefit payments, and administrative expenses during the year. Any difference between this amount and the actual net investment earnings is considered a gain or loss. For FYE 2021, the 30.07% actual return compared to the expected return of 6.50% produced an investment gain of approximately \$133.9 million.

Table IV-3 on the next page shows the calculation of the Actuarial Value of Assets. For each of the last four years, it shows the actual earnings, the expected earnings, the gain or loss, and the portion of the gain or loss that is not recognized in the current Actuarial Value of Assets. The remaining total deferred gain or loss will be recognized in future years.



#### **SECTION IV – ASSETS**

#### Table IV-3

Devel	opment of Ac	tuarial Value of	Assets	
	FYE 2018	FYE 2019	FYE 2020	FYE 2021
Actual Earnings \$ Expected Earnings Investment Gain or (Loss) Percentage Deferred	6 41,479,101 35,111,971 6,367,130 20%	\$ 18,620,471 <u>37,707,402</u> (19,086,931) 40%		\$170,879,705 <u>36,951,399</u> 133,928,306 80%
Deferred Gain or (Loss) \$				
Market Value of Assets (MVA) Deferred Gain or (Loss) FYE 2018 FYE 2019 FYE 2020 FYE 2021 Total Deferred Gain or (Loss) Preliminary Actuarial Value of As	\$733,612,194 \$ 1,273,426 (7,634,772) (20,983,646) <u>107,142,645</u> \$ 79,797,653 \$653,814,541			
Minimum Actuarial Value of Asse Maximum Actuarial Value of Asse Actuarial Value of Assets (AV Ratio of Actuarial to Market	586,889,755 880,334,633 <b>\$653,814,541</b> 89.1%			
Ratio of Actuarial to Market Estimated Rate of Return				89.1% 9.5%

On an Actuarial Value of Assets basis, the aggregate return for the year ending June 30, 2021 was 9.5%. This return is greater than the assumed return of 6.50% resulting in a gain of \$18.0 million.



### **SECTION V – MEASURES OF LIABILITY**

This section presents detailed information on liability measures for the Plan for funding purposes, including:

- Present value of future benefits,
- Actuarial Liability, and
- Normal cost.

**Present Value of Future Benefits:** The present value of future benefits represents the expected amount of money needed today if all assumptions are met to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current plan members under the current plan provisions. Table V-1 below shows the present value of future benefits as of July 1, 2021 and July 1, 2020.

Present Value of Future Benefits								
	July 1, 2021	July 1, 2020	% Change					
Actives	\$ 296,353,673	\$ 299,291,743	-1.0%					
Deferred	15,969,776	16,380,028	-2.5%					
In Pay Status	515,143,952	496,089,012	<u>3.8</u> %					
Total	\$ 827,467,401	\$ 811,760,783	1.9%					

### Table V-1



### **SECTION V – MEASURES OF LIABILITY**

## **Actuarial Liability**

The Actuarial Liability represents the expected amount of money needed today if all assumptions are met to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the Plan to hold as of the valuation date. It is not the amount necessary to settle the obligation. Under GASB 67 and 68, the Entry Age Actuarial Liability is referred to as the Total Pension Liability. Table V-2 below shows the Actuarial Liability as of July 1, 2021 and July 1, 2020.

Actuarial Liability									
	July 1, 2021	July 1, 2020	% Change						
Actives									
Retirement	\$ 221,303,498	\$ 219,784,301	0.7%						
Termination	4,161,763	4,408,724	-5.6%						
Death	944,544	2,036,808	-53.6%						
Disability	12,570,815	13,056,118	-3.7%						
Transfers to Management	5,292,109	4,862,449	<u>8.8</u> %						
Total Actives	\$ 244,272,729	\$ 244,148,400	0.1%						
Vested Terminated	\$ 15,969,776	\$ 16,380,028	-2.5%						
In Pay Status									
Retirees and Beneficiaries	\$ 456,130,526	\$ 435,780,301	4.7%						
Disabled	59,013,426	60,308,711	- <u>2.1</u> %						
Total In Pay	\$ 515,143,952	\$ 496,089,012	3.8%						
Total	\$ 775,386,457	\$ 756,617,440	2.5%						

### Table V-2



### SECTION V – MEASURES OF LIABILITY

The Actuarial Liability is expected to increase each year due to interest and the accrual of an additional year of service for active members. It is expected to decrease each year due to benefits that have been paid. Differences between the actual experience and assumed experience also contribute to the change in Actuarial Liability. Table V-3 below provides a history of the experience gains and losses attributable to each of the primary demographic assumptions. Consistent patterns of gains or of losses provide an indication that an assumption may need to be updated.

History of Demographic (Gains) and Losses							
		Fiscal Year Ending					
	2018	2019	2020	2021			
Benefit Rates	\$ 12,325,005	\$ (6,351,189) \$	(6,199,897)	\$ 6,526,272			
Retirement	(1,134,540)	(1,148,456)	2,173,599	(592,238)			
Termination	(385,944)	(138,109)	(980,389)	35,606			
Mortality	(487,247)	3,604,574	(135,833)	1,566,931			
Disability	701,530	110,605	46,435	367,408			
Retiree COLAs		1,469,242	(488,858)	(2,250,235)			
Other	717,957	0	210,485	(2,288,787)			
Total	\$ 11,736,761	\$ (2,453,333) \$	(5,374,458)	\$ 3,364,957			

### Table V-3



#### SECTION V – MEASURES OF LIABILITY

## **Normal Cost**

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career under the Plan as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits divided by the present value, also at entry age, of the each member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the Plan is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method. Under GASB 67 and 68, the EA normal cost is referred to as the service cost. Table V-4 below shows the total normal cost as of July 1, 2021 and July 1, 2020.

Normal Cost							
July 1, 2021 July 1, 2020 % Change							
Retirement	\$	6,001,732	\$	6,233,113	-3.7%		
Termination		754,263		769,202	-1.9%		
Death		41,287		86,943	-52.5%		
Disability		885,902		949,456	-6.7%		
Transfers to Management		112,257		111,792	0.4%		
Total Normal Cost	\$	7,795,441	\$	8,150,506	-4.4%		

<b>Table</b>	V-4
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### **SECTION VI – CONTRIBUTIONS**

This section of the report develops the Actuarially Determined Contribution in accordance with both the Historical Funding Policy and the TriMet Pension Funding Policy and Objectives (Funding Policy).

## Amortization of the Unfunded Actuarial Liability

There are two components to the contribution: the normal cost (including administrative expenses) and an amortization payment on the Unfunded Actuarial Liability (UAL) or an amortization credit on the surplus. The normal cost was developed in Section V. This section develops the UAL payment or credit.

Under the "Historical" Funding Policy, the UAL is amortized as a level dollar amount over a rolling 20-year period. Because the period is reset each year to 20 years, this policy is not expected to fully pay off the UAL, but produces more stable contributions.

Under the "TriMet" Funding Policy, the UAL is amortized over a period that started at 15 years (8 years remaining) with payment increases of 2.0% each year and will transition to a rolling 5-year period. Because the period will be reset each year to 5 years, this policy also would not be expected to fully pay off the UAL. However, the Actuarial Value of Assets is lower than the Market Value of Assets and the remaining amortization period is short enough that the UAL is expected to be paid off in the next four years. Consequently, the Plan satisfies GASB's crossover test.

## **Actuarially Determined Contribution**

Table VI-1 shows the components of the Actuarially Determined Contribution (ADC) for FYE 2022 and 2021 under both the "Historical" policy and the "TriMet" policy. The ADC amounts are shown assuming contributions are made at the beginning of the fiscal year or at the beginning of each month.



#### **SECTION VI – CONTRIBUTIONS**

### Table VI-1

Actuarially Determined Contribution Amounts								
	FYE	2022	FYE	2021				
	Historical	TriMet	Historical	TriMet				
Total Normal Cost	\$ 7,795,441	\$ 7,795,441	\$ 8,150,506	\$ 8,150,506				
Administrative Expenses	326,966	326,966	319,771	319,771				
UAL Payment	10,360,027	17,589,100	12,665,248	19,505,027				
Total ADC (Beginning of Year)	\$18,482,434	\$25,711,507	\$21,135,525	\$27,975,304				
Equivalent Monthly Contribution	\$ 1,585,046	\$ 2,205,008	\$ 1,812,574	\$ 2,399,151				
Annual Amount (Equivalent Monthly Contribution x 12)	\$19,020,552	\$26,460,096	\$21,750,888	\$28,789,812				

Based on the TriMet Board's Funding Policy, we understand that the Actuarially Determined Contribution under the TriMet Method is treated as a minimum contribution unless the plan is at least 93% funded based on the Market Value of Assets. Since the plan is more than 93% funded, we understand that there is no minimum contribution under the TriMet Board's Funding Policy.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

This section of the report provides accounting and financial reporting information under Governmental Accounting Standards Board Statements 67 and 68 for the Plan and TriMet. This information includes:

- Determination of Discount Rate,
- Changes in the Net Pension Liability,
- Calculation of the Net Pension Liability at the discount rate as well as discount rates 1% higher and lower than the discount rate,
- Schedule of Employer Contributions,
- Disclosure of Deferred Inflows and Outflows, and
- Calculation of the Annual Pension Expense for TriMet.

### **Determination of Discount Rate**

The discount rate used to measure the Total Pension Liability was 6.50%.

The projection of cash flows used to determine the discount rate assumed that contributions to the Plan will follow the "TriMet" Funding Policy, which requires contributions equal to normal cost (including assumed administrative expenses) and an amortization payment on the remaining UAL that will ultimately be over a rolling 5-year period. The UAL is based on an Actuarial Value of Assets that smooths investment gains and losses over five years.

Based on these assumptions, the Plan's fiduciary net position was projected to be available to make projected future benefit payments for all future years. Projected benefit payments are discounted at the long-term expected return on assets of 6.50% to the extent the fiduciary net position is available to make the payments and at the municipal bond rate of 2.14% (Bond Buyer 20-Bond GO Index as of July 1, 2021) to the extent they are not available. The single equivalent rate used to determine the Total Pension Liability as of June 30, 2021 rounded to four decimals is 6.50%.

Appendix D shows the details of this calculation.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

### **Note Disclosures**

Table VII-1 below shows the changes in the Total Pension Liability, the Plan Fiduciary Net Position (i.e., fair value of Plan assets), and the Net Pension Liability during the Measurement Year.

	Increase (Decrease)						
		Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Balances at 6/30/2020	\$	756,617,440	\$	574,055,380	\$	182,562,060	
Changes for the year:							
Service cost		8,150,506				8,150,506	
Interest		48,271,615				48,271,615	
Changes of benefits		0				0	
Differences between expected and actual							
experience		3,364,957				3,364,957	
Changes of assumptions		3,945,186				3,945,186	
Contributions - employer				33,929,446		(33,929,446)	
Contributions - member				0		0	
Net investment income				170,879,705		(170,879,705)	
Benefit payments		(44,963,247)		(44,963,247)		0	
Administrative expense				(289,090)		289,090	
Net changes		18,769,017		159,556,814		(140,787,797)	
Balances at 6/30/2021	\$	775,386,457	\$	733,612,194	\$	41,774,263	

#### Table VII-1

During the measurement year, the NPL decreased by approximately \$140.8 million. The service cost and interest cost increased the NPL by approximately \$56.4 million while contributions and investment returns offset by administrative expenses decreased the NPL by approximately \$204.5 million. In addition, assumption changes increased the NPL by approximately \$3.9 million, while losses due to liability experience increased the NPL by approximately \$3.4 million.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

Changes in the discount rate affect the measurement of the TPL. Lower discount rates produce a higher TPL and higher discount rates produce a lower TPL. Because the discount rate does not affect the measurement of assets, the percentage change in the NPL can be very significant for a relatively small change in the discount rate. The table below shows the sensitivity of the NPL to the discount rate.

Sensitivity of Net Pension Liability to Changes in Discount Rate							
		1% Decrease 5.50%		Discount Rate 6.50%		1% Increase 7.50%	
Total Pension Liability Plan Fiduciary Net Position	\$	863,076,807 733,612,194	\$	775,386,457 733,612,194	\$	701,351,487 733,612,194	
Net Pension Liability	\$	129,464,613	\$	41,774,263	\$	(32,260,707)	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		85.0%		94.6%		104.6%	

### Table VII-2

A one percent decrease in the discount rate increases the TPL by approximately 11.3% and increases the NPL by approximately 210%. A one percent increase in the discount rate decreases the TPL by approximately 9.5% and decreases the NPL by approximately 177%.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

## **Required Supplementary Information**

The schedules of Required Supplementary Information contain 10 years of historical information. The schedules below and on the following page show the changes in NPL and related ratios required by GASB for the last ten years.

Schedule of Changes in Net Pension Liability and Related Ratios								
	FYE 2021	FYE 2020	FYE 2019	FYE 2018	FYE 2017			
<u>Total Pension Liability (TPL)</u>								
Service cost (BOY)	\$ 8,150,506	\$ 8,675,232	\$ 9,642,740	\$ 9,875,234	\$ 10,850,730			
Interest	48,271,615	47,371,742	46,537,334	43,832,738	43,888,922			
Changes of benefit terms	0	0	0	3,286,046	0			
Differences between expected and actual experience	3,364,957	(5,374,458)	(2,453,333)	20,935,664	(19,614,961)			
Changes of assumptions Benefit payments, including	3,945,186	34,128,985	0	0	0			
refunds	(44,963,247)	(41,940,023)	(38,904,785)	(36,394,436)	(34,162,919)			
Net change in TPL	\$ 18,769,017	\$ 42,861,478	\$ 14,821,956	\$ 41,535,246	\$ 961,772			
TPL - beginning	756,617,440	713,755,962	698,934,006	657,398,760	656,436,988			
TPL - ending	\$ 775,386,457	\$ 756,617,440	\$ 713,755,962	\$ 698,934,006	\$ 657,398,760			
Plan fiduciary net position (FNP)	<u>)</u>							
Contributions - employer	\$ 33,929,446	\$ 37,755,077	\$ 34,717,720	\$ 35,227,507	\$ 35,862,442			
Contributions - member	0	0	0	0	0			
Net investment income	170,879,705	3,683,365	18,620,471	41,479,101	46,645,429			
Benefit payments, including								
refunds	(44,963,247)	(41,940,023)	(38,904,785)	(36,394,436)	(34,162,919)			
Administrative expense	(289,090)	(362,932)	(395,612)	(356,886)	(247,254)			
Net change in plan FNP	\$ 159,556,814	\$ (864,513)	\$ 14,037,794	\$ 39,955,286	\$ 48,097,698			
Plan FNP - beginning	574,055,380	574,919,893	560,882,099	520,926,813	472,829,115			
Plan FNP - ending	\$ 733,612,194	\$ 574,055,380	\$ 574,919,893	\$ 560,882,099	\$ 520,926,813			
Net pension liability - ending	<u>\$ 41,774,263</u>	<u>\$ 182,562,060</u>	<u>\$ 138,836,069</u>	<u>\$ 138,051,907</u>	<u>\$ 136,471,947</u>			
Plan FNP as a percentage of the TPL	94.61%	75.87%	80.55%	80.25%	79.24%			
Covered payroll	\$ 83,541,536	\$ 90,088,824	\$ 97,405,506	\$ 109,924,285	\$ 106,596,389			
NPL as a percentage of covered payroll	50.00%	202.65%	142.53%	125.59%	128.03%			

### Table VII-3a



## SECTION VII – GASB 67 AND 68 DISCLOSURES

#### Table VII-3b

Schedule of Chai	nges in Net	Pension L	iability and	Related R	atios
	FYE 2016	FYE 2015	FYE 2014	FYE 2013	FYE 2012
Total Pension Liability (TPL)					
Service cost (BOY)	\$ 10,702,574	\$ 11,756,232	\$ 11,406,016	\$ 11,122,166	\$ 11,030,625
Interest	43,371,673	43,025,200	42,869,939	41,827,133	40,065,267
Changes of benefit terms	0	0	0	0	(10,616,209)
Differences between expected and actual experience	(8,966,475)	(541,183)	(11,294,241)	(8,583,422)	7,780,692
Changes of assumptions Benefit payments, including	18,776,392	(16,558,463)	29,476,059	15,353,638	0
refunds	(32,679,854)	(30,677,192)	(28,845,723)	(27,372,519)	(23,863,800)
Net change in TPL	\$ 31,204,310	\$ 7,004,594	\$ 43,612,050	\$ 32,346,996	\$ 24,396,575
TPL - beginning	625,232,678	618,228,084	574,616,034	542,269,038	517,872,463
TPL - ending	\$ 656,436,988	\$ 625,232,678	\$ 618,228,084	\$ 574,616,034	\$ 542,269,038
Plan fiduciary net position (FNP)	<u> </u>				
Contributions - employer	\$ 38,026,735	\$ 36,200,926	\$ 47,261,301	\$ 70,379,741	\$ 18,823,691
Contributions - member	0	0	0	0	0
Net investment income	1,948,822	12,275,500	64,460,966	42,348,566	792,478
Benefit payments, including	(20 (70 95 4)	(20 (77 102)	(00.045.702)	(07.070.510)	(22.962.900)
refunds Administrative expense	(32,679,854)	(30,677,192)	(28,845,723)	(27,372,519)	(23,863,800)
*	(281,539)	(363,267)	(486,934)	(222,824)	(289,032)
Net change in plan FNP	\$ 7,014,164	\$ 17,435,967	\$ 82,389,610	\$ 85,132,964	\$ (4,536,663)
Plan FNP - beginning	465,814,951	448,378,984	365,989,374	280,856,410	285,393,073
Plan FNP - ending	\$ 472,829,115	\$ 465,814,951	\$ 448,378,984	\$ 365,989,374	\$ 280,856,410
Net pension liability - ending	<u>\$ 183,607,873</u>	<u>\$ 159,417,727</u>	<u>\$ 169,849,100</u>	\$ 208,626,660	<u>\$ 261,412,628</u>
Plan FNP as a percentage of the TPL	72.03%	74.50%	72.53%	63.69%	51.79%
Covered payroll	\$ 117,666,306	\$ 116,555,801	\$ 124,695,531	\$ 125,143,307	\$ 125,142,143
NPL as a percentage of covered payroll	156.04%	136.77%	136.21%	166.71%	208.89%



## SECTION VII – GASB 67 AND 68 DISCLOSURES

The schedule below shows a comparison of the Actuarially Determined Contribution (ADC) to actual contributions.

			_						_	
Scl	ned	ule of E	mĮ	oloyer C	on	tributio	ns			
	F	YE 2021	F	YE 2020	F	YE 2019	F	Æ 2018	FY	YE 2017
ADC Contributions in Relation to	\$	28,790	\$	25,173	\$	26,040	\$	24,566	\$	28,498
the ADC		33,929		37,755		34,718		35,228		35,862
Contribution Deficiency/(Excess)	\$	(5,140)	\$	(12,582)	\$	(8,677)	\$	(10,662)	\$	(7,365)
Covered Payroll	\$	83,542	\$	90,089	\$	97,406	\$	109,924	\$	106,596
Contributions as a Percentage of Covered Payroll		40.61%		41.91%		35.64%		32.05%		33.64%
	F	YE 2016	FY	YE 2015	FY	YE 2014	F	<b>/E 2013</b>	FY	YE 2012
ADC Contributions in Relation to	\$	28,030	\$	31,926	\$	35,553	\$	34,638	\$	32,224
the ADC		38,027		36,201		47,261		70,380		18,824
Contribution Deficiency/(Excess)	¢	(0,00c)	¢	(1 275)	¢	(11.700)	¢	(25740)	¢	12 400
Covered Payroll	\$\$	(9,996) 117,666	\$\$	(4,275) 116,556	\$ \$	(11,708) 124,696	\$	(35,742) 125,143	\$\$	13,400 125,142
Contributions as a Percentage of Covered Payroll	Ŧ	32.32%	Ŧ	31.06%	Ŧ	37.90%	Ŧ	56.24%	Ŧ	15.04%

### **Table VII-4**

Amounts in Thousands

Key methods and assumptions used to determine the ADC under TriMet's funding policy for FYE 2021.

Actuarial Cost Method	Individual Entry Age as a level percent of pay
Asset Valuation Method	Investment gains and losses are smoothed over 5 years with the resulting actuarial value restricted to be between 80% and 120% of the market value
Amortization Method	Closed 15-year period until 5 years remains, then open. Payments are scheduled to increase 2.0% each year. (July 1, 2014)



# SECTION VII – GASB 67 AND 68 DISCLOSURES

Discount Rate	6.50% (July 1, 2020)
Benefit Rate Increases	2.75% (July 1, 2015)
Inflation	2.25% (July 1, 2020)
Healthy Mortality	RP-2014 Annuitant and Non-Annuitant Mortality with Blue Collar Adjustment set forward one year for males and two years for females (July 1, 2016) with generational mortality projection using MP-2019 (July 1, 2020)



### SECTION VII – GASB 67 AND 68 DISCLOSURES

# **Employer Accounting**

The schedules in this section are to be used by TriMet for its employer accounting for FYE 2021. These schedules develop the annual pension expense, including the amounts of deferred inflows and outflows.

The impact of experience gains or losses and assumption changes on the TPL are recognized in expense over the average expected remaining service life of all active and inactive members of the Plan. For this measurement period, the recognition period is 2.7 years.

During the year, there was a liability experience loss of approximately \$3.4 million. Approximately \$1.3 million of that loss was recognized as an increase in pension expense in the current year and the remainder will be recognized over the next 2 years. Approximately \$0.5 million was recognized as a reduction in pension expense in the current year due to experience gains and losses from prior periods. As of June 30, 2021, there is a deferred inflow of approximately \$1.5 million due to prior period gains and a deferred outflow of approximately \$2.1 million due to current and prior period losses.

There were assumption changes since the last measurement date that increased the NPL by approximately \$3.9 million. Approximately \$1.5 million was recognized as an increase in pension expense in the current year and the remainder will be recognized over the next 2 years. Approximately \$12.6 million was recognized as an increase in pension expense in the current year due to assumption changes from prior periods. As of June 30, 2021, there is a deferred outflow of approximately \$11.3 million due to current and prior assumption changes.

The impact of investment gains or losses is recognized over a period of five years. During the measurement year, there was an investment gain of approximately \$133.9 million. Approximately \$26.8 million of that gain was recognized in the current year and an identical amount will be recognized in each of the next four years. Unrecognized net investment losses from prior periods were approximately \$33.9 million of which \$6.6 million was recognized as an increase in pension expense in the current year. The combination of unrecognized investment gains and losses from this year and prior periods results in a deferred inflow of resources as of June 30, 2021 of approximately \$79.8 million.

The table on the next page summarizes the current balances of deferred outflows and deferred inflows of resources along with the net recognition over the next five years.



#### SECTION VII – GASB 67 AND 68 DISCLOSURES

### Table VII-5

Schedule of Deferred Inflows and Outflows of Resources								
	Deferred Outflows o Resource							
Differences between expected and actual experience Changes in assumptions Net difference between projected and actual	\$	2,118,677 11,332,261	\$	1,546,710 0				
earnings on pension plan investments <b>Total</b>	\$	0 13,450,938	\$	79,797,653 <b>81,344,363</b>				
Amounts reported as deferred outflows and de recognized in pension expense as follows:	eferi	red inflows of reso	ources	s will be				
Measurement year ended June 30:								
2022		(7,238,147)						
2023		(14,078,502)						
2024		(19,791,114)						
2025		(26,785,662)						
2026		0						
Thereafter	\$	0						

The annual pension expense recognized by TriMet can be calculated two different ways. First, it is the change in the amounts reported on TriMet's Statement of Net Position that relate to the Plan and are not attributable to employer contributions. That is, it is the change in NPL plus the changes in deferred outflows and inflows plus employer contributions.

Alternatively, annual pension expense can be calculated by its individual components. While GASB does not require or suggest the organization of the individual components shown in the table on the following page, we believe it helps to understand the level and volatility of pension expense.



#### SECTION VII – GASB 67 AND 68 DISCLOSURES

#### Table VII-6

Calculati	on of	Pension Exp	pen	se		
		Mea	sur	ement Year En	ding	
		2022		2021		2020
Change in Net Pension Liability	\$	(15,940,822)	\$	(140,787,797)	\$	43,725,991
Change in Deferred Outflows		11,555,715		46,808,032		(34,592,852)
Change in Deferred Inflows		(18,793,862)		74,481,973		(4,706,807)
Employer Contributions		26,460,096		33,929,446		37,755,077
Pension Expense	\$	3,281,127	\$	14,431,654	\$	42,181,409
Operating Expenses						
Service cost	\$	7,795,440	\$	8,150,506	\$	8,675,232
Employee contributions		0		0		0
Administrative expenses		337,425		289,090		362,932
Total	\$	8,132,865	\$	8,439,596	\$	9,038,164
Financing Expenses						
Interest cost	\$	49,403,943	\$	48,271,615	\$	47,371,742
Expected return on assets		(47,017,534)		(36,951,399)		(38,656,108)
Total	\$	2,386,409	\$	11,320,216	\$	8,715,634
Changes						
Benefit changes	\$	0	\$	0	\$	0
Recognition of assumption changes		10,309,435		14,101,545		15,169,092
Recognition of liability gains and losses		(300,430)		761,907		(3,486,593)
Recognition of investment gains and losses		(17,247,152)		(20,191,610)		12,745,112
Total	\$	(7,238,147)	\$	(5,328,158)	\$	24,427,611
Pension Expense	\$	3,281,127	\$	14,431,654	\$	42,181,409

Figures for the 2022 measurement year are projected

The components referred to as operating expenses are items directly attributable to the operation of the plan during the measurement year. Service cost less employee contributions represents the increase in employer-provided benefits attributable to the year, and administrative expenses are the cost of operating the Plan for the year.

Financing expenses are the interest on the Total Pension Liability less the expected return on assets. Since the discount rate is equal to the long-term expected return on assets, the financing expense is primarily the interest on the Net Pension Liability with an adjustment for the difference between interest on the service cost and contributions.

Finally, the recognition of changes will drive most of the volatility in pension expense from year to year. Changes include any changes in benefits made during the year and the recognized amounts due to assumption changes, gains or losses on the TPL, and investment gains or losses.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

The total pension expense decreased from the prior year by about \$27.7 million. The recognition of changes decreased by approximately \$29.8 million, operating expenses decreased about approximately \$0.6 million, and financing expenses increased approximately \$2.6 million.



### **APPENDIX A – MEMBERSHIP INFORMATION**

# **Data Assumptions and Methods**

In preparing our data, we relied on information supplied by TriMet. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- All active employees are assumed to accrue a full year of service in all future years.
- The most recent annual salary for actives is calculated to be "Hourly Rate" multiplied by 2,080 for members identified as Full-Time Operators.
- The most recent annual salary for actives is calculated to be "Hourly Rate" multiplied by 1,560 for members identified as Mini-Run Operators.

Active Member Data								
	July 1, 2021	July 1, 2020	% Change					
Active Union Members								
Count	954	1,052	-9.3%					
Average Current Age	53.7	53.4	0.6%					
Average Eligibility Service	18.4	17.7	4.0%					
Average Benefit Service	17.8	17.1	4.1%					
Transfers to Management								
Count	49	47	4.3%					
Average Age	53.2	53.9	-1.2%					



# **APPENDIX A – MEMBERSHIP INFORMATION**

In Pay Status Member Data										
	July 1, 2021 July 1, 2020 % Chang									
Retirees										
Count		1,631		1,578	3.4%					
Average Age		71.2		70.8	0.6%					
Total Annualized Benefits	\$	36,822,085	\$	35,097,846	4.9%					
Average Annual Benefit	\$	22,576	\$	22,242	1.5%					
Beneficiaries & Alternate Payees										
Count		307		290	5.9%					
Average Age		72.1		71.6	0.7%					
Total Annualized Benefits	\$	4,073,791	\$	3,779,530	7.8%					
Average Annual Benefit	\$	13,270	\$	13,033	1.8%					
Disabled										
Count		186		190	- 2.1%					
Average Age		64.4		63.9	0.8%					
Total Annualized Benefits	\$	4,796,913	\$	4,812,959	- 0.3%					
Average Annual Benefit	\$	25,790	\$	25,331	1.8%					
Total										
Count		2,124		2,058	3.2%					
Average Age		70.7		70.3	0.6%					
Total Annualized Benefits	\$	45,692,789	\$	43,690,335	4.6%					
Average Annual Benefit	\$	21,513	\$	21,230	1.3%					



# **APPENDIX A – MEMBERSHIP INFORMATION**

Deferred Member Data											
	Count										
	Jı	ıly 1, 2021	Jı	uly 1, 2020	% Change						
Vested Terminated Members											
Count		113		120	-5.8%						
Average Age		52.1		51.8	0.5%						
Total Annualized Benefits	\$	1,420,708	\$	1,497,017	-5.1%						
Average Annual Benefit	\$	12,573	\$	12,475	0.8%						
Deferred Beneficiaries											
Count		19		19	0.0%						
Average Age		56.6		55.5	2.0%						



# **APPENDIX A – MEMBERSHIP INFORMATION**

# Table A-4

Change in Plan Membership										
	Active	Terminated Vested	Transfer to Mgmt	Deferred Beneficiary	Retiree	Beneficiary	Disabled	Alternate Payee	Deferred Alternate Payee	Totals
July 1, 2020	1,052	120	47	18	1,578	236	190	54	1	3,296
New Entrants	0	0	0	0	0	0	0	0	0	0
Rehires/Returned to Work	1	(1)	0	0	0	0	0	0	0	0
Vested Terminations	(8)	8	0	0	0	0	0	0	0	0
Nonvested Terminations	(4)	0	0	0	0	0	0	0	0	(4)
Disabilities	(4)	(1)	0	0	0	0	5	0	0	0
Retirements	(76)	(12)	(2)	0	90	0	0	0	0	0
Deaths	(3)	(1)	(1)	0	(37)	(7)	(9)	0	0	(58)
New Beneficiaries	0	0	0	(1)	0	21	0	3	0	23
Beneficiary Deaths	0	0	0	0	0	0	0	0	0	0
Benefit Ceased	0	0	0	0	0	0	0	0	0	0
Transfers to Mgmt*	(4)	0	4	0	0	0	0	0	0	0
Transfers from Mgmt*	0	0	0	0	0	0	0	0	0	0
Miscellaneous Adjustments	0	0	1	2	0	0	0	0	(1)	2
July 1, 2021	954	113	49	19	1,631	250	186	57	0	3,259

\*Includes transfers who are not eligible for Management DB Plan.



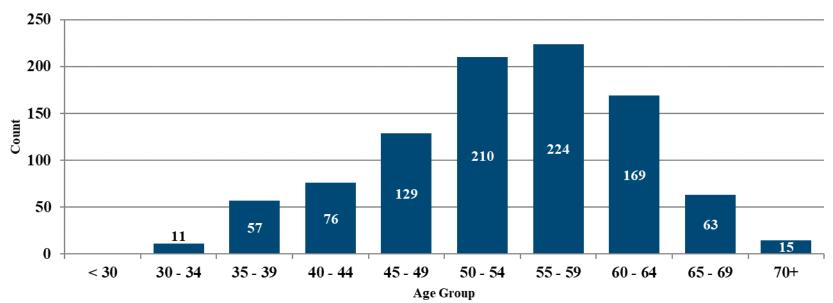
# **APPENDIX A – MEMBERSHIP INFORMATION**

		Distrib	ution of A	Active Uni	ion Memb	ers as of	July 1, 20	)21		
				Yea	rs of Servic	e				
Age	Under 5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total
Under 30	0	0	0	0	0	0	0	0	0	0
30 to 34	0	6	5	0	0	0	0	0	0	11
35 to 39	0	24	31	2	0	0	0	0	0	57
40 to 44	0	21	35	12	8	0	0	0	0	76
45 to 49	0	24	47	25	30	3	0	0	0	129
50 to 54	0	24	61	30	54	36	5	0	0	210
55 to 59	0	24	53	45	46	36	17	3	0	224
60 to 64	0	24	43	30	30	29	8	4	1	169
65 to 69	0	7	11	14	13	6	6	4	2	63
70 and up	0	4	0	2	5	2	0	2	0	15
Total Count	0	158	286	160	186	112	36	13	3	954



# **APPENDIX A – MEMBERSHIP INFORMATION**

# Chart A-1



# **Active Count Distribution**



# **APPENDIX A – MEMBERSHIP INFORMATION**

Retirees, Disabled, Beneficiaries and Alternate Payees										
	by At	tained	Age and	d Benef	it Effec	tive Da	te as of	July 1, 2	2021	
FYE										
Benefit										
	Under 55	55 to 59	60 to 64	65 to 69	70 to 74	75 to 79	80 to 84	85 to 89 9	0 and up	Total
Prior to										
1995	0	0	1	3	1	4	5	17	23	54
1996	0	0	0	0	0	1	4	4	2	11
1997	0	0	0	0	1	0	6	11	1	19
1998	0	0	1	0	1	1	3	5	0	11
1999	0	0	0	0	0	2	6	8	1	17
2000	0	0	0	1	3	1	14	3	0	22
2001	0	0	0	0	1	7	14	1	0	23
2002	0	0	1	1	2	9	14	2	0	29 27
2003	0	0	2	2	1	15	17	0	0	37
2004	0	0	1	1	8	25	13	2	0	50 50
2005 2006	0	0	2	2	14 30	29 29	12	0	0	59 75
2006	0	2	1	0	30 34	29 38	8 10	0	0	75 84
2007	0	0	1	7	36	38	2	2	0	86
2003	0	2	4	10	45	29	3	0	0	93
2010	0	1	3	10	54	2)	3	1	1	96
2010	1	1	2	12	52	18	4	0	0	92
2011	0	0	3	33	52	25	4	1	1	119
2012	0	0	7	28	45	10	. 1	1	0	92
2014	0	2	10	46	46	5	2	0	0	111
2015	0	4	10	44	29	4	1	1	0	93
2016	0	3	18	62	38	7	3	0	1	132
2017	1	7	33	48	26	1	1	2	1	120
2018	1	7	23	66	34	7	1	0	0	139
2019	1	12	43	53	22	6	0	0	0	137
2020	2	16	58	44	9	8	1	1	0	139
2021	0	21	44	25	10	3	1	1	1	106
Missing	17	32	23	3	2	1	0	0	0	78
Total	23	112	291	510	596	344	153	63	32	2,124
-	age at Retin Current Age		sability	61.6 70.7						
	nnual Pens			\$21,513						

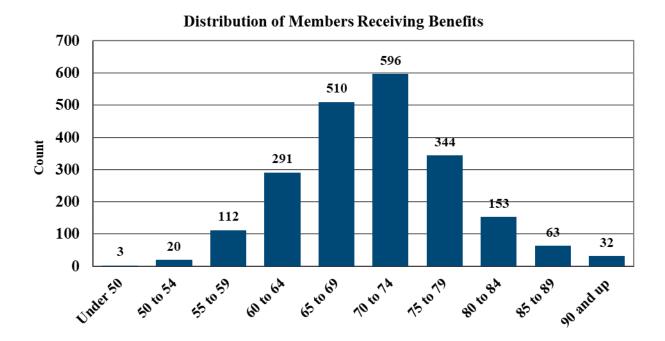


#### **APPENDIX A – MEMBERSHIP INFORMATION**

#### Table A-7

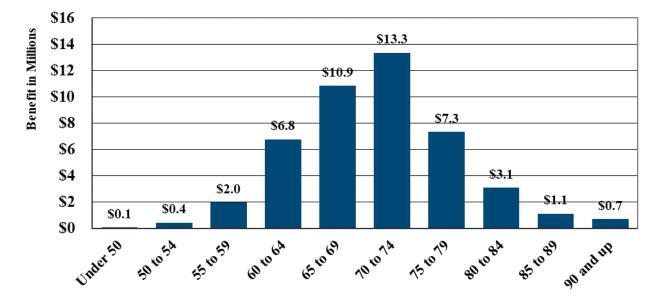
	Distribution of Retirees, Disabled Members, Beneficiaries and Alternate Payees as of June 30, 2021									
Age	Count		Annual Benefit							
Under 50	3	\$	56,785							
50 to 54	20		426,727							
55 to 59	112		1,953,661							
60 to 64	291		6,775,925							
65 to 69	510		10,851,091							
70 to 74	596		13,348,877							
75 to 79	344		7,347,162							
80 to 84	153		3,104,476							
85 to 89	63		1,110,011							
90 and up	32		718,075							
Total	2,124	\$	45,692,789							

#### Chart A-2



### **APPENDIX A – MEMBERSHIP INFORMATION**

#### Chart A-3



#### **Distribution of Annual Benefit Payments**



# **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

# **Actuarial Assumptions**

The mortality assumptions were adopted by the trustees at their September 23, 2021 meeting based upon Cheiron's ATU mortality experience study and our recommendations. Other actuarial assumptions were adopted by the trustees at their May 6, 2020 meeting based upon an experience study and our recommendations. Please refer to the experience study report for the rationale for each assumption.

# 1. Long-Term Expected Return on Assets (effective July 1, 2020)

6.50% compounded annually net of investment management and custodial fees.

# 2. Salary Increases (effective July 1, 2015)

2.75%, compounded annually.

### 3. Pre-Retirement Benefit Rate Increases

The benefit rates used to calculate retirement and temporary disability benefits are assumed to increase with salary increases (2.75%) until benefit commencement.

# 4. Amortization Payment Growth

2.00%, compounded annually per the "TriMet" funding policy.

# 5. Price Inflation (effective July 1, 2020)

2.25%, compounded annually.

#### 6. Post-Retirement Benefit Increases

Benefit payments for members who retired prior to August 1, 2012 are assumed to increase with price inflation (2.25%), and benefit payments for members who retire on or after August 1, 2012 are assumed to increase with 90% of price inflation (2.025%).

After commencement, temporary disability benefit payments are assumed to increase with price inflation (2.25%).

# 7. Administrative Expenses (effective July 1, 2020)

\$330,000 per year beginning FYE 2021 and increasing with price inflation thereafter. Expenses are assumed to be paid midyear.



# **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

## 8. Base Mortality Rates (effective July 1, 2021)

2016 Cheiron ATU mortality tables. Separate tables by sex for employees, healthy retirees, and disabled retirees. Sample Rates are shown in the table below.

2016 Cheiron ATU Mortality Tables						
	Active En	ployees	Service F	Retirees	<b>Disabled Retirees</b>	
Age	Male	Female	Male	Female	Male	Female
30	0.0485%	0.0380%			0.9632%	0.3098%
35	0.0562%	0.0513%			1.1224%	0.4766%
40	0.0640%	0.0723%			1.2844%	0.6769%
45	0.0793%	0.1008%			1.8315%	0.9686%
50	0.1134%	0.1514%	0.6846%	0.3411%	2.1187%	1.4759%
55	0.1735%	0.2387%	0.8977%	0.5195%	2.4130%	1.8518%
60	0.2724%	0.3645%	1.1230%	0.7617%	2.7997%	2.0617%
65	0.4082%	0.5243%	1.3088%	1.1026%	3.3476%	2.2110%
70	0.7245%	0.8362%	1.9829%	1.6328%	4.1983%	2.7203%
75	1.3403%	1.3785%	3.2716%	2.6310%	5.7023%	3.8567%
80	2.5212%	2.2850%	5.5953%	4.4327%	8.1570%	5.9047%
85			9.6469%	7.6908%	12.1627%	9.2619%
90			15.7074%	13.4105%	18.6161%	13.5816%

# 9. Mortality Improvement Scale (effective July 1, 2021)

Mortality rates are applied on a generational basis using the MP-2020 mortality improvement scale to adjust base mortality rates beginning in 2016.



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

### 10. Rates of Retirement (effective July 1, 2020)

All active members and management transfers are assumed to retire by age 70. For those eligible to retire, the assumed rates of retirement prior to age 70 vary by sex and years of service as follows:

	Active Rates of Retirement			
	Ma	les	Fema	lles
Age	Under 20 Years	20+ Years	Under 20 Years	20+ Years
55	3.0%	4.0%	4.0%	6.0%
56	3.0	4.0	6.0	6.0
57	3.0	7.5	8.0	8.0
58	4.0	15.0	15.0	20.0
59	6.0	7.0	15.0	15.0
60	8.0	11.0	15.0	15.0
61	10.0	15.0	25.0	25.0
62	20.0	35.0	35.0	35.0
63	17.5	20.0	25.0	25.0
64	22.5	25.0	20.0	25.0
65	27.5	30.0	35.0	35.0
66 – 69	35.0	35.0	40.0	40.0
70+	100.0	100.0	100.0	100.0

Terminated vested members are assumed to retire at their earliest unreduced retirement age. Disabled members are assumed to retire at age 62.

# 11. Form of Benefit (effective July 1, 2014)

Upon retirement, members who are married or have a domestic partner are assumed to elect the following form of payment:

Form of Payment	<b>Election Rate</b>
Single Life Annuity	33 1/3%
66 2/3% Joint & Survivor Annuity	66 2/3%



### **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

### 12. Rates of Disability (effective July 1, 2020)

CalPERS 2017 Industrial Disability Table for County Peace Officers multiplied by 83.1 percent. Sample rates of disability are shown below.

Age	Rate of Disability
30	0.2069%
35	0.3075
40	0.4263
45	0.5584
50	0.7637
55	1.2507
60	1.4459

85% of disabled members are assumed to qualify for Social Security disability benefits

### 13. Rates of Termination (effective July 1, 2020)

Years of Vesting	<b>Rates of Termination</b>		
Service	Males	Females	
Less than 10	2.00%	3.00%	
10	5.00	5.00	
11	3.50	3.50	
12	3.00	3.00	
13	2.50	2.75	
14	2.25	2.60	
15	2.00	2.50	
16	1.90	2.40	
17	1.80	2.30	
18	1.70	2.20	
19	1.60	2.10	
20+	1.50	2.00	

Assumed termination rates are shown below:

# 14. Unused Sick Leave Benefits (effective July 1, 2020)

Active members are assumed to increase their accumulated sick leave hours 30.0 hours each year.

Active Management Transfers are not assumed to return to the Union Plan following their transfer date and are not assumed to receive the unused sick leave benefit. (effective July 1, 2012)



# **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

### 15. Probability of Marriage/Domestic Partner (effective July 1, 2014)

 $66\ 2/3\%$  of members are assumed to be married or have a domestic partner.

### 16. Age of Spouse/Domestic Partner (effective July 1, 2020)

Spouses and domestic partners of male retirees are assumed to be female and three years younger than the retiree. Spouses and domestic partners of female retirees are assumed to be male and two years older than the retiree. Actual spouse demographic data is reflected following benefit commencement.

#### **17. Future Service Credits**

Active and disabled members are assumed to earn one year of vesting service and one year of benefit service each future year. Transfers to Management are assumed to earn one year of vesting service and no benefit service each future year.

#### 18. Mini-Run to Full Time (effective July 1, 2020)

Active mini-run members are assumed to transfer to full time at the following rates:

Years of Credited	
Service	Annual Probability
Less than 4	25.0%
4 or more	3.5%

#### 19. Active Management Transfers (effective July 1, 2020)

Demographic assumptions for active members who transfer to Management are the same as those adopted for the TriMet Defined Benefit Retirement Plan for Management and Staff Employees.

#### 20. Changes Since the Last Valuation

Mortality assumptions were updated based on the Cheiron ATU mortality experience study.



# **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

# **Contribution Allocation Procedure**

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below. All components of the contribution allocation procedure were adopted as part of the Plan's Pension Funding Policy and Objectives on February 26, 2014.

### 1. Actuarial Cost Method (Effective July 1, 2014)

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund all benefits between each member's date of hire and last assumed date of employment. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and Actuarial Liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and Actuarial Liability for the Plan. The Actuarial Liability for the Plan represents the target amount of assets the Plan should have as of the valuation date according to the actuarial cost method.

### 2. Asset Valuation Method

For the purpose of determining contribution amounts, an Actuarial Value of Assets is used that dampens the volatility in the Market Value of Assets, resulting in a smoother pattern of contributions.

The Actuarial Value of Assets is calculated by recognizing 20% of the difference in each of the prior four years of actual investment returns compared to the expected return on the Market Value of Assets. The Actuarial Value of Assets is further limited to be not less than 80% nor greater than 120% of the Market Value of Assets.

#### 3. Amortization Method

The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets. Under the "Historical" funding policy, the Unfunded Actuarial Liability is amortized as a level dollar amount over a rolling 20-year period. Under the "TriMet" funding policy, the Unfunded Actuarial Liability is amortized as a level percentage of total union payroll over a closed period of 15 years commencing July 1, 2014. When the remaining period is 5 years, the closed period will become a rolling 5-year period.

#### 4. Changes Since the Last Valuation

None.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

## 1. Eligibility

All ATU 757 bargaining unit employees of TriMet (TriMet Union employees) hired before August 1, 2012. TriMet Union employees who transfer to a management position continue to earn service for vesting purposes and retirement eligibility. However, no additional benefits are earned for continuous service as a management employee.

TriMet Union employees hired on or after August 1, 2012 are not eligible to participate in this Plan.

Members who are re-employed as an eligible employee on or after August 1, 2012 may recommence participation if the rehire date is before the earlier of (1) 36 months following termination or (2) the date their break in service exceeds their continuous service before the break in service.

Members who transfer from an eligible employee to an ineligible employee may recommence participation if they transfer back to an eligible employee on or after August 1, 2012 and they did not have a termination date between transfers.

#### 2. Credited Service

All periods of service during which the employee is a member of the bargaining unit represented by ATU 757, working either as a full-time employee or mini-run operator, is entitled to payment for services rendered to TriMet and is eligible to participate in this Plan. Continuous service includes periods of layoff due to reduction in force of less than five years, authorized leave of absences if certain requirements are met, and time while serving as an officer of the ATU 757.

Continuous service is measured using elapsed time. Each twelve month period of continuous service equals one year of continuous service and partial years are based on the number of days worked divided by 365.25.

#### 3. Vesting Service

All continuous service plus any period of service (not already counted as continuous service) when an employee is entitled to payment for services rendered to TriMet, excluding service preceding a permanent break in service.



## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### 4. Normal Retirement

#### **Eligibility**

For participants who earn at least 10 years of vesting service, the Normal Retirement Age is determined from the following schedule:

Severance from Service Date	Normal Retirement Age
December 1, 1994 to November 30, 1998	62
December 1, 1998 to November 30, 2000	61
December 1, 2000 to November 30, 2002	60
December 1, 2002 to November 30, 2004	59
On or after December 1, 2004	58

#### **Benefit**

The normal retirement benefit for participants retiring or terminating after February 1, 1992 is determined by multiplying continuous service times the benefit rate in effect on the date of retirement or termination of employment, whichever is earlier. Mini-run operators receive 75% of the benefit rate shown below.

Effective Beginning	Benefit Rate	Effective Beginning	Benefit Rate
February 1, 1992	\$42.00	September 1, 2007	\$68.25
September 1, 1992	43.26	September 1, 2008	70.84
September 1, 1993	44.13	September 1, 2009	72.96
September 1, 1994	44.57	February 1, 2010	72.96
September 1, 1995	47.02	February 1, 2011	75.52
September 1, 1996	48.43	February 1, 2012	78.97
September 1, 1997	50.27	February 1, 2013	78.97
September 1, 1998	51.93	February 1, 2014	78.97
September 1, 1999	53.49	February 1, 2015	81.34
September 1, 2000	55.49	February 1, 2016	83.78
September 1, 2001	57.15	February 1, 2017	86.29
September 1, 2002	58.87	February 1, 2018	89.10
September 1, 2003	60.64	February 1, 2019	92.00
September 1, 2004	62.45	February 1, 2020	94.76
September 1, 2005	64.33	February 1, 2021	97.13
September 1, 2006	66.26	February 1, 2022	99.32

Beginning December 1, 2009, benefit rates are adjusted on February 1 each year by the amount of any specified general wage adjustment under the Working and Wage Agreement during the preceding twelve months.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

A benefit derived from unused sick leave is added to the above benefit as described below.

#### Unused Sick Leave

Vested participants who terminate after becoming eligible for early retirement will have unused accumulated sick leave up to the maximum accumulated sick leave converted to a monthly benefit at a rate of \$.30 per hour for each hour of unused accrued sick leave.

Severance from Service Date	Maximum Accumulated Sick Leave
December 1, 1998	1,400 hours
December 1, 2003	1,450 hours
December 1, 2004	1,500 hours
December 1, 2005	1,550 hours
December 1, 2006	1,600 hours
December 1, 2007	1,650 hours
December 1, 2008	1,700 hours

### 5. Early Retirement

#### <u>Eligibility</u>

A participant may retire prior to his normal retirement date if he has 10 years of vesting service and is at least 55 years of age.

<u>30 & Out:</u> From December 1, 2003 to December 1, 2009, an active participant may retire with unreduced benefits after he has earned 30 years of continuous service, regardless of age.

#### <u>Benefit</u>

The normal retirement benefit will be reduced according to the following table:

Percent Reduction from Normal Retirement Age					
	62	61	60	59	58
Age at Retirement / Effective	12/01/1994 through 11/30/1998	12/01/1998 through 11/30/2000	12/01/2000 through 11/30/2002	12/01/2002 through 11/30/2004	12/01/2004 to Current
62	0.00%	0.00%	0.00%	0.00%	0.00%
61	10.12	0.00	0.00	0.00	0.00
60	19.06	9.95	0.00	0.00	0.00
59	26.98	18.76	9.78	0.00	0.00
58	34.01	26.59	18.48	9.63	0.00
57	40.28	33.56	26.22	18.21	9.49



Percent Reduction from Normal Retirement Age					
	62	61	60	59	58
Age at	12/01/1994	12/01/198	12/01/2000	12/01/2002	
Retirement	through	through	through	through	12/01/2004
/ Effective	11/30/1998	11/30/2000	11/30/2002	11/30/2004	to Current
56	45.87	39.78	33.13	25.87	17.97
55	50.87	45.34	39.31	32.72	25.55

# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### 6. Forms of Payment

The following forms of payment are available:

- Single Life Annuity
- 66 2/3% Joint and Survivor Annuity

# 7. Disability Retirement

### <u>Eligibility</u>

An active participant who becomes disabled after 10 years of continuous service may receive a disability benefit if he becomes permanently disabled from performing the participant's occupation while employed with TriMet prior to reaching Social Security retirement age (62). Disability benefits are paid from the Plan until the participant reaches age 62.

#### Benefit

A benefit payable during the period of disability is determined from the table below. If the participant is entitled to disability benefits under Social Security, the benefits shown below are doubled. Participants who are mini-run operators on the date they become permanently disabled will receive 75% of the amounts below.

Effective	10 Years of Continuous Service	15 Years of Continuous Service	20 Years of Continuous Service
February 1, 1992	\$ 388.60	\$ 468.38	\$ 544.07
February 1, 1993	400.26	482.43	560.39
February 1, 1994	408.27	492.08	571.60
February 1, 1995	434.80	524.06	608.75
February 1, 1996	441.76	532.45	618.49
February 1, 1997	457.22	551.08	640.14
February 1, 1998	472.31	569.27	661.26
February 1, 1999	481.76	580.66	674.49
February 1, 2000	502.72	605.92	703.83
February 1, 2001	519.71	626.40	727.62



Effective	10 Years of Continuous Service	15 Years of Continuous Service	20 Years of Continuous Service
February 1, 2002	533.90	643.50	747.48
February 1, 2003	545.01	656.88	763.03
February 1, 2004	569.92	686.90	797.90
February 1, 2005	586.50	706.89	821.12
February 1, 2006	602.28	725.91	843.21
February 1, 2007	620.47	747.83	868.67
February 1, 2008	643.37	775.42	900.72
February 1, 2009	669.62	807.06	937.47
February 1, 2010	674.51	812.95	944.31
February 1, 2011	698.19	841.49	977.46
February 1, 2012	730.10	879.95	1,022.13
May 1, 2013	745.43	898.43	1,043.59
May 1, 2014	755.64	910.74	1,057.89
May 1, 2015	766.98	924.40	1,073.76
May 1, 2016	766.98	924.40	1,073.76
May 1, 2017	774.50	933.46	1084.28
May 1, 2018	793.32	956.14	1,110.63
May 1, 2019	817.12	984.82	1,143.95
May 1, 2020	836.49	1,008.16	1,171.06
May 1, 2021	850.87	1,025.50	1,191.20

# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Disability benefits increase at the same time and percentage as post-retirement benefit increases for participants who retired before August 1, 2012.

The disabled participant's retirement benefit at age 62 is calculated using service that includes continuous service during disability as if the participant remained in active employment from the date of disability to age 62, and the benefit rate in effect at age 62.

# 8. Vesting

A participant who terminates employment with at least ten years of vesting service as of the date of termination will be 100% vested.

# 9. Contributions

Contributions are made to the Trust Fund by TriMet. There are no member contributions. The Working and Wage Agreement between the ATU and TriMet establishes a minimum amortization period of 40 years. The necessary amount will be determined in accordance with accepted actuarial principles.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### **10. Pre-Retirement Death Benefit**

#### Married Employee or Domestic Partner

If a vested participant, the participant's spouse or domestic partner will receive 50% of the accrued benefit. The benefit is paid to the spouse when the spouse attains age 62 (or, if later, the date of the participant's death). The payment to the domestic partner must commence no later than the December 31 of the calendar year following the participant's death. If the domestic partner is younger than age 62, the benefit is actuarially reduced to reflect the age of the domestic partner on the date of benefit commencement.

#### Disability

If a participant receiving disability benefits dies on or after age 55 but prior to age 62, the surviving spouse or domestic partner may elect to receive either the benefits in (a) above or the survivor portion of the 66 2/3% joint and survivor annuity.

#### **11. Post-retirement Cost-of-Living Benefit**

Prior to August 1, 2012, post-retirement benefits were increased each February 1 by the aggregate amount of any specified general wage adjustment under the Working and Wage Agreement during the preceding twelve months.

Effective August 1, 2012, post-retirement benefits are increased each May 1 during the period of the agreement as follows:

- For participants who retired before August 1, 2012, the post-retirement benefit increase is 100% of the percentage increase in the U.S. Urban Wage Earners and Clerical Workers Consumer Price Index (CPI-W West Size Class B/C) (annual average) for the previous calendar year. Annual increases will not be more than 7% per year.
- For participants who retire on or after August 1, 2012, the post-retirement benefit increase is 90% of the percentage increase in the U.S. Urban Wage Earners and Clerical Workers Consumer Price Index (CPI-W West Size Class B/C) (annual average) for the previous calendar year. Annual increases will not be more than 7% per year.

#### **12.** Changes Since the Last Valuation

The Benefit Rate and the temporary disability benefits were increased.

Note: The summary of major plan provisions is designed to outline principal plan benefits. If TriMet should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



Fiscal Year Ending	Projected Beginning Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expenses	Projected Investment Earnings	Projected Ending Fiduciary Net Position	''Funded'' Portion of Benefit Payments	''Unfunded'' Portion of Benefit Payments
2022	\$ 733,612,194	\$ 26,533,975	\$ 47,146,896	\$ 337,425	\$ 47,014,625	\$ 759,676,474	\$ 47,146,896	\$ 0
2023	759,676,474	22,508,309	49,207,854	345,017	48,513,859	781,145,771	49,207,854	0
2024	781,145,771	18,353,464	51,264,396	352,780	49,710,423	797,592,482	51,264,396	0
2025	797,592,482	12,895,653	53,180,781	360,717	50,543,317	807,489,954	53,180,781	0
2026	807,489,954	4,890,097	54,948,077	368,834	50,873,775	807,936,915	54,948,077	0
2027	807,936,915	4,610,603	56,740,057	377,132	50,836,299	806,266,628	56,740,057	0
2028	806,266,628	4,294,464	58,353,031	385,618	50,665,750	802,488,193	58,353,031	0
2029	802,488,193	3,995,082	59,781,773	394,294	50,364,594	796,671,802	59,781,773	0
2030	796,671,802	3,700,517	61,095,036	403,166	49,934,813	788,808,931	61,095,036	0
2031	788,808,931	3,419,867	62,173,108	412,237	49,379,973	779,023,426	62,173,108	0
2032	779,023,426	3,157,971	63,252,457	421,512	48,700,714	767,208,142	63,252,457	0
2033	767,208,142	2,878,145	64,096,933	430,996	47,896,453	753,454,810	64,096,933	0
2034	753,454,810	2,646,608	64,630,009	440,694	46,977,718	738,008,433	64,630,009	0
2035	738,008,433	2,413,996	64,977,798	450,610	45,954,820	720,948,841	64,977,798	0
2036	720,948,841	2,205,557	65,100,379	460,748	44,835,033	702,428,304	65,100,379	0
2037	702,428,304	1,987,433	64,984,579	451,533	43,628,220	682,607,845	64,984,579	0
2038	682,607,845	1,799,804	64,640,793	442,503	42,345,174	661,669,528	64,640,793	0
2039	661,669,528	1,618,378	64,105,549	433,653	40,995,785	639,744,489	64,105,549	0
2040	639,744,489	1,449,971	63,398,206	424,980	39,588,174	616,959,449	63,398,206	0
2041	616,959,449	1,303,577	62,499,052	416,480	38,131,498	593,478,993	62,499,052	0
2042	593,478,993	1,168,230	61,438,168	408,150	36,635,141	569,436,046	61,438,168	0
2043	569,436,046	1,044,161	60,202,767	399,987	35,108,161	544,985,614	60,202,767	0
2044	544,985,614	929,380	58,867,935	391,988	33,558,166	520,213,237	58,867,935	0
2045	520,213,237	832,756	57,383,588	384,148	31,992,603	495,270,860	57,383,588	0
2046	495,270,860	740,861	55,768,360	376,465	30,420,323	470,287,219	55,768,360	0



Fiscal Year Ending	Projected Beginning Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expenses	Projected Investment Earnings	Projected Ending Fiduciary Net Position	''Funded'' Portion of Benefit Payments	"Unfunded" Portion of Benefit Payments
2047	470,287,219	660,149	54,033,656	368,936	28,849,536	445,394,313	54,033,656	0
2048	445,394,313	588,228	52,244,894	361,557	27,286,652	420,662,742	52,244,894	0
2049	420,662,742	525,378	50,347,102	354,326	25,738,028	396,224,719	50,347,102	0
2050	396,224,719	472,942	48,361,452	347,239	24,211,624	372,200,594	48,361,452	0
2051	372,200,594	431,610	46,307,823	340,294	22,714,648	348,698,734	46,307,823	0
2052	348,698,734	398,406	44,223,362	333,489	21,252,861	325,793,150	44,223,362	0
2053	325,793,150	368,471	42,121,105	326,819	19,830,502	303,544,198	42,121,105	0
2054	303,544,198	345,849	39,994,832	320,282	18,451,821	282,026,754	39,994,832	0
2055	282,026,754	328,335	37,870,520	313,877	17,120,785	261,291,477	37,870,520	0
2056	261,291,477	314,168	35,761,303	307,599	15,840,210	241,376,954	35,761,303	0
2057	241,376,954	303,416	33,672,439	301,447	14,612,438	222,318,922	33,672,439	0
2058	222,318,922	295,065	31,614,112	295,418	13,439,435	204,143,892	31,614,112	0
2059	204,143,892	288,269	29,597,195	289,510	12,322,547	186,868,004	29,597,195	0
2060	186,868,004	281,759	27,633,241	283,720	11,262,415	170,495,217	27,633,241	0
2061	170,495,217	276,137	25,722,089	278,045	10,259,320	155,030,539	25,722,089	0
2062	155,030,539	270,894	23,870,678	272,484	9,313,350	140,471,621	23,870,678	0
2063	140,471,621	265,710	22,084,664	267,035	8,424,161	126,809,792	22,084,664	0
2064	126,809,792	260,590	20,367,088	261,694	7,591,091	114,032,691	20,367,088	0
2065	114,032,691	255,540	18,720,735	256,460	6,813,250	102,124,286	18,720,735	0
2066	102,124,286	250,564	17,147,880	251,331	6,089,521	91,065,161	17,147,880	0
2067	91,065,161	245,666	15,649,904	246,304	5,418,600	80,833,218	15,649,904	0
2068	80,833,218	240,846	14,227,889	241,378	4,799,015	71,403,812	14,227,889	0
2069	71,403,812	236,107	12,882,474	236,551	4,229,144	62,750,039	12,882,474	0
2070	62,750,039	231,450	11,613,786	231,820	3,707,235	54,843,118	11,613,786	0
2071	54,843,118	226,875	10,421,866	227,183	3,231,414	47,652,359	10,421,866	0



Fiscal Year Ending	Projected Beginning Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expenses	Projected Investment Earnings	Projected Ending Fiduciary Net Position	''Funded'' Portion of Benefit Payments	"Unfunded" Portion of Benefit Payments
2072	47,652,359	222,383	9,306,216	222,640	2,799,704	41,145,590	9,306,216	0
2073	41,145,590	217,973	8,265,906	218,187	2,410,044	35,289,514	8,265,906	0
2074	35,289,514	213,645	7,299,887	213,823	2,060,301	30,049,751	7,299,887	0
2075	30,049,751	209,398	6,406,745	209,547	1,748,288	25,391,145	6,406,745	0
2076	25,391,145	205,232	5,584,817	205,356	1,471,771	21,277,976	5,584,817	0
2077	21,277,976	201,146	4,832,498	201,249	1,228,481	17,673,856	4,832,498	0
2078	17,673,856	197,138	4,148,049	197,224	1,016,109	14,541,830	4,148,049	0
2079	14,541,830	193,208	3,529,586	193,279	832,311	11,844,483	3,529,586	0
2080	11,844,483	189,354	2,975,126	189,414	674,720	9,544,018	2,975,126	0
2081	9,544,018	185,576	2,482,355	185,625	540,953	7,602,566	2,482,355	0
2082	7,602,566	181,871	2,048,612	181,913	428,634	5,982,546	2,048,612	0
2083	5,982,546	178,240	1,670,887	178,275	335,415	4,647,040	1,670,887	0
2084	4,647,040	174,680	1,345,735	174,709	259,009	3,560,285	1,345,735	0
2085	3,560,285	171,191	1,069,307	171,215	197,212	2,688,166	1,069,307	0
2086	2,688,166	167,771	837,442	167,791	147,942	1,998,646	837,442	0
2087	1,998,646	164,418	645,813	164,435	109,253	1,462,069	645,813	0
2088	1,462,069	161,132	489,929	161,146	79,362	1,051,488	489,929	0
2089	1,051,488	157,912	365,269	157,923	56,662	742,869	365,269	0
2090	742,869	154,755	267,395	154,765	39,733	515,197	267,395	0
2091	515,197	151,661	192,032	151,669	27,345	350,501	192,032	0
2092	350,501	148,629	135,178	148,636	18,458	233,775	135,178	0
2093	233,775	145,658	93,202	145,663	12,214	152,781	93,202	0
2094	152,781	142,745	62,899	142,750	7,919	97,797	62,899	0
2095	97,797	139,891	41,525	139,895	5,028	61,296	41,525	0
2096	61,296	137,094	26,803	137,097	3,127	37,617	26,803	0



Fiscal Year Ending	Projected Beginning Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expenses	Projected Investment Earnings	Projected Ending Fiduciary Net Position	''Funded'' Portion of Benefit Payments	"Unfunded" Portion of Benefit Payments
2097	37,617	134,352	16,909	134,355	1,904	22,610	16,909	0
2098	22,610	131,666	10,430	131,668	1,136	13,313	10,430	0
2099	13,313	129,033	6,293	129,035	664	7,682	6,293	0
2100	7,682	126,452	3,714	126,454	380	4,347	3,714	0
2101	4,347	123,924	2,146	123,925	214	2,414	2,146	0
2102	2,414	121,445	1,215	121,446	118	1,316	1,215	0
2103	1,316	119,017	674	119,017	64	705	674	0
2104	705	116,636	367	116,637	34	371	367	0
2105	371	114,304	197	114,304	18	191	197	0
2106	191	112,018	104	112,018	9	96	104	0
2107	96	109,778	53	109,778	5	47	53	0
2108	47	107,582	26	107,582	2	23	26	0
2109	23	105,430	13	105,431	1	11	13	0
2110	11	103,322	6	103,322	0	5	6	0
2111	5	101,255	3	101,256	0	2	3	0
2112	2	99,230	1	99,231	0	1	1	0



### **APPENDIX E – GLOSSARY OF TERMS**

### 1. Actuarial Liability

The Actuarial Liability is the difference between the present value of future benefits and the present value of total future normal costs. This is also referred to as the "accrued liability" or "actuarial accrued liability." The Actuarial Liability represents the targeted amount of assets a plan should have as of a valuation date according to the actuarial cost method.

### 2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement rate or rates of investment income, and salary increases. Demographic actuarial assumptions (rates of mortality, disability, turnover, and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (price inflation, wage inflation, and investment income) are generally based on expectations for the future that may differ from the Plan's past experience.

### 3. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the present value of future benefits between future normal cost and Actuarial Liability.

#### 4. Actuarial Gain (Loss)

The difference between actual experience and the anticipated experience based on the actuarial assumptions during the period between two actuarial valuation dates.

#### 5. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at the discount rate and by probabilities of payment.

#### 6. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. For GASB purposes, this date may be up to 24 months prior to the GASB 67/68 measurement date and up to 30 months prior to the employer's financial reporting date.

#### 7. Actuarially Determined Contribution

The payment to the Plan as determined by the actuary using a contribution allocation procedure. It may or may not be the actual amount contributed to the Plan.



### **APPENDIX E – GLOSSARY OF TERMS**

### 8. Amortization Method

A method for determining the amount, timing, and pattern of payments on the Unfunded Actuarial Liability.

### 9. Asset Valuation Method

The method used to develop the Actuarial Value of Assets from the Market Value of Assets typically by smoothing investment returns above or below the assumed rate of return over a period of time.

### **10.** Contribution Allocation Procedure

A procedure typically using an actuarial cost method, an asset valuation method, and an amortization method to develop the Actuarially Determined Contribution.

### **11. Deferred Inflow of Resources**

An acquisition of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience gains on the Total Pension Liability, assumption changes reducing the Total Pension Liability, or investment gains that are recognized in future reporting periods.

#### 12. Discount Rate

The rate of interest used to discount future benefit payments to determine the actuarial present value. For purposes of determining an Actuarially Determined Contribution, the discount rate is typically based on the long-term expected return on assets.

#### 13. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 67 and 68 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the service cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the Total Pension Liability.

# 14. Funded Status or Funding Ratio

The Market or Actuarial Value of Assets divided by the Actuarial Liability. For purposes of this report, the funded status represents the proportion of the actual assets compared to the target established by the actuarial cost method as of the valuation date. These measures are



### **APPENDIX E – GLOSSARY OF TERMS**

for contribution budgeting purposes and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.

### **15. Measurement Date**

The date as of which the Total Pension Liability and Plan Fiduciary Net Position are measured. The Total Pension Liability may be projected from the actuarial valuation date to the measurement date. The measurement date must be the same as the reporting date for the plan.

### **16. Net Pension Liability**

The liability of employers and nonemployer contributing entities to employees for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Plan Fiduciary Net Position.

### **17. Normal Cost**

The portion of the present value of future benefits allocated to the current year by the actuarial cost method.

### **18. Plan Fiduciary Net Position**

The fair or Market Value of Assets.

# **19. Present Value of Future Benefits**

The actuarial present value of all benefits both earned as of the valuation date and expected to be earned in the future by current plan members based on current plan provisions and actuarial assumptions.

# **20. Reporting Date**

The last day of the plan or employer's fiscal year.

# 21. Service Cost

The portion of the actuarial present value of projected benefit payments that is attributed to the current period of employee service in conformity with the requirements of GASB 67 and 68. The service cost is the normal cost calculated under the Entry Age actuarial cost method.

# 22. Total Pension Liability

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements of GASB 67 and 68.



### APPENDIX E – GLOSSARY OF TERMS

The Total Pension Liability is the Actuarial Liability calculated under the Entry Age actuarial cost method.

# 23. Unfunded Actuarial Liability (UAL)

The Unfunded Actuarial Liability is the difference between Actuarial Liability and either the Market or the Actuarial Value of Assets. This value is sometimes referred to as "unfunded actuarial accrued liability." It represents the difference between the actual assets and the amount of assets expected by the actuarial cost method as of the valuation date.





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