

Celebrating 20 years

Pension Plan for Bargaining Unit Employees of TriMet

Actuarial Valuation Report as of June 30, 2022

**Produced by Cheiron** 

October 2022

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## **SECTION I – BOARD SUMMARY**



#### **Historical and Projected Contributions**





### **SECTION I – BOARD SUMMARY**

# **Contributions and Pension Expense**

The chart in the upper left corner of the dashboard on the prior page shows the Actuarially Determined Contribution (ADC) under the TriMet Funding Policy assuming it is paid monthly throughout the year compared to the Historical Policy (red line) and the Tread Water Cost (blue line) for the fiscal years ending June 30, 2022, and 2023, respectively. The ADC is composed of the normal cost plus an amortization payment on the Unfunded Actuarial Liability (UAL) or an amortization credit on the surplus based on the Actuarial Value of Assets.

There are currently two separate funding policies: the "TriMet" policy and the "Historical" policy. The "Historical" policy was established by the Trustees and is based on a rolling 20-year level dollar amortization of the UAL. The "TriMet" policy was established by TriMet and is based on a closed 15-year period commencing July 1, 2014 until the remaining period reaches five years at which time it becomes a rolling 5-year amortization period. Amortization payments under the TriMet policy increase 2.0% each year. However, under the TriMet policy, contributions cease if the plan is at least 93% funded based on the Market Value of Assets. The different policies are described in more detail in Appendix B. We understand that the TriMet policy is currently under review and will likely be changed before the ADC in this report becomes effective.

The Tread Water Cost is the normal cost plus interest on the UAL. The normal cost represents the expected cost of the benefits attributed to the next year of service, and the interest on the UAL represents the amount that would need to be contributed to keep the UAL at the same dollar amount if all assumptions are met. To the extent the ADC exceeds the Tread Water Cost, the UAL is expected to decline, and to the extent actual contributions are even greater, the UAL is expected to decline further.

For FYE 2022, actual contributions were approximately \$6.0 million as it became clear when the valuation report was issued that the plan had exceeded the 93% funded level based on the Market Value of Assets. However, since the 2021 valuation, the normal cost increased slightly, and the UAL increased substantially due to low investment returns, high COLAs, and assumption changes. The amortization period also became a year shorter. As a result, the ADC under the current TriMet policy for FYE 2023 is approximately \$42.2 million if paid monthly throughout the year, about \$36.2 million higher than the \$6.0 million actually contributed for FYE 2022.

Under GASB 68, the annual pension expense equals the Tread Water Cost plus the cost of any benefit changes and the recognized portion of prior experience gains and losses and assumption changes. Details of this calculation are shown in Section VII of the report.

Table I-1 on the following page compares the ADC to actual contribution amounts and pension expense for the fiscal years ending in 2021 and 2022. The pension expense increased from \$14.4 million for FYE 2021 to \$51.9 million for FYE 2022, while the ADC decreased under both the "Historical" and "TriMet" funding policies.



### **SECTION I – BOARD SUMMARY**

## Table I-1

Annual Contributions and Pension Expense								
		FYE 2022		FYE 2021	% Change			
Pension Expense (\$ Amount)	\$	51,859,006	\$	14,431,654	259.3%			
Actuarially Determined Contribution								
Historical Policy	\$	19,020,552	\$	21,750,888	-12.6%			
TriMet Policy	\$	26,460,096	\$	28,789,812	-8.1%			
Actual Contribution	\$	6,041,222	\$	33,929,446	-82.2%			

Actual contributions fell short of the ADC by \$20.4 million in FYE 2022 due to the cutoff for exceeding 93% funding. However, for the prior nine years, actual contributions exceeded the ADC each year by an average of \$11.8 million. For FYE 2022 and in the future, the projections in the chart at the bottom of the dashboard (page 1) assume that the ADC under the "TriMet" funding policy is contributed. The "TriMet" and "Historical" baselines represent the projected ADC under the respective policies if all assumptions are met and contributions are made in accordance with that policy and ignoring the 93% funding threshold. Both baseline projections show declining contributions in the future. The "TriMet" baseline contributions start higher than the "Historical," but decline more quickly and settle at a lower amount through the remainder of the projection. The crossover in 2030 is the result of the accumulated difference in assumed contributions prior to 2030. As long as the Plan is less than 93% funded, the "TriMet" ADC will be greater than the "Historical" ADC.

The range of the bars represents the potential range of the "TriMet" ADC based on the potential range of actual investment returns. There is a wide range of projected ADC's that is the combined result of investment volatility and the relatively short 5-year rolling amortization period in the funding policy. For these projections, we used an expected return of 6.25% and a standard deviation of  $11.11\%^{1}$ .

Section II of this report provides information on the risks to contribution amounts and Section VI of this report provides additional detail on the development of the ADC under both policies.

## **Funded Status**

The chart in the upper right corner of the dashboard (page 1) shows the measures of assets, Actuarial Liability, and funded status for the current and prior valuations. These measures are for



<sup>&</sup>lt;sup>1</sup> Standard deviation calculated based on Meketa's 2022 capital market assumptions and the Plan's long-term asset class targets.

### **SECTION I – BOARD SUMMARY**

the purpose of assessing funding progress in a budgeting context and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations. For many pension plans, the liability measures for financial reporting under GASB 67 and 68 are different, but for TriMet, they are the same.

The bars represent the Actuarial Liability (or Total Pension Liability), which is used as a funding target, and are separated between the liability for members currently receiving benefits (dark blue), inactive members entitled to future benefits (gold), and active members (red). About 69% of the liability is for members currently receiving benefits. The green line shows the Market Value of Assets (or Fiduciary Net Position), and the light blue line is the Actuarial Value of Assets that recognizes investment gains and losses over five years. The percentage on the top of the bar represents the funded status based on the Market Value of Assets, which decreased from 94.6% to 76.7%.

Table I-2 below summarizes the Actuarial Liability, assets, and funded status as of June 30, 2021 and 2022.

Summary of Funded Status						
	J	une 30, 2022	J	une 30, 2021	% Change	
Actuarial Liability						
Actives	\$	241,337,628	\$	244,272,729	-1.2%	
Deferred Vested		28,536,943		15,969,776	78.7%	
In Pay Status		598,379,860		515,143,952	16.2%	
Total	\$	868,254,431	\$	775,386,457	12.0%	
Market Value of Assets (MVA)	\$	666,316,362	\$	733,612,194	-9.2%	
Unfunded Actuarial Liability - MVA Basis	\$	201,938,069	\$	41,774,263	383.4%	
Funding Ratio - MVA Basis		76.7%		94.6%	-18.9%	
Actuarial Value of Assets (AVA)	\$	661,947,355	\$	653,814,541	1.2%	
Unfunded Actuarial Liability - AVA Basis	\$	206,307,076	\$	121,571,916	69.7%	
Funding Ratio - AVA Basis		76.2%		84.3%	-9.6%	

## Table I-2

The Actuarial Liability represents the target amount of assets the plan should have in the trust as of the valuation date based on the actuarial cost method. In aggregate, the Actuarial Liability increased 12.0%, primarily reflecting larger-than-expected COLA increases and assumption changes. The Market Value of Assets decreased 9.2% due to investment losses, benefit payments and expenses offset by contributions. As a result, the Unfunded Actuarial Liability (UAL)



### **SECTION I – BOARD SUMMARY**

measured on the Market Value of Assets increased from approximately \$41.8 million to \$201.9 million.

The asset smoothing method deferred 80% of the current year's investment loss while recognizing 20% of the prior four years' gains and losses, resulting in an increase in the Actuarial Value of Assets of 1.2%. The UAL measured on the Actuarial Value of Assets increased to \$206.3 million from \$121.6 million. The Market Value of Assets is larger than the actuarial value, so if assumptions are met in the future, we expect a reduction in the ADC as the deferred asset gains are recognized in the Actuarial Value of Assets.

The chart below shows the historical and projected assets (both market and smoothed actuarial) compared to the Actuarial Liability, and shows the progress of the funding ratios (based on the Market Value of Assets). The historical Actuarial Liability is shown in dark gray while the projected Actuarial Liability is shown in a lighter gray. If all assumptions are met in the future and contributions are made in accordance with the current "TriMet" funding policy, the funded status is expected to reach 98% in 2036. (The funded status is expected to reach 83% by 2036 under "Historical" funding policy.)



### Historical and Projected Assets and Actuarial Liability

More detail on the assets can be found in section IV of this report, and more detail on the measures of liability can be found in section V of this report.



### **SECTION I – BOARD SUMMARY**

## Changes

During FYE 2022, the UAL based on the market value of assets increased by \$160.2 million. Table I-3 below shows the breakdown of the changes in the UAL in the last year by source.

Changes in UAL or NPL	
	Amount
UAL/NPL,June 30, 2022	\$ 201,938,069
UAL/NPL, June 30, 2021	41,774,263
Change in UAL/NPL	\$ 160,163,806
Sources of Changes	
Plan Changes	\$ 900,168
Assumption Changes	68,816,625
Contributions vs. Tread Water Cost	4,992,803
Investment (gain) or loss	72,726,867
Liability (gain) or loss	
Benefit Rates	\$ (1,098,661)
Retirement experience	1,499,574
Termination	23,704
Mortality experience	(2,428,408)
Disability	(64,789)
Retiree COLA experience	15,930,316
Other experience	 (1,134,392)
Total Liability (gain) or loss	\$ 12,727,343
Total Changes	\$ 160,163,806

Table	I-3
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The largest increase in the UAL was \$72.7 million due to investment losses followed by the \$68.8 million increase due to assumption changes. In particular, the price inflation and salary increase assumptions were increased 0.5% resulting in projections of higher benefits for new retirees and higher COLAs for current retirees. In addition, the expected return on assets was reduced from 6.50% to 6.25%, which also increased the funding target. Liability experience increased the UAL by approximately \$12.7 million due primarily to losses attributable to higher than expected increases in retiree COLAs. The lower level of actual contributions due to reaching the 93% funding status threshold increased the UAL by approximately \$5.0 million. Finally, the update to the definition of actuarial equivalence increased the UAL by approximately \$0.9 million.



## **SECTION I – BOARD SUMMARY**

Table I-4 below provides a summary of the results of this valuation compared to the prior valuation.

## Table I-4

Summary of Valuation Results						
	J	une 30, 2022	J	une 30, 2021	% Change	
Membership						
Actives		883		1,003	-12.0%	
Deferred		133		132	0.8%	
In Pay Status		2,187		2,124	3.0%	
Total		3,203		3,259	-1.7%	
Active Member Payroll	\$	66,789,401	\$	73,756,941	-9.4%	
Actuarial Liability or Total Pension Liability	\$	868,254,431	\$	775,386,457	12.0%	
Market Value of Assets or Plan Fiduciary Net Position		666,316,362		733,612,194	-9.2%	
Unfunded Actuarial Liability or Net Pension Liability	\$	201,938,069	\$	41,774,263	383.4%	
Deferred Outflows of Resources		(50,821,604)		(13,450,938)	277.8%	
Deferred Inflows of Resources		4,369,007		81,344,363	-94.6%	
Net Impact on Statement of Net Position	\$	155,485,472	\$	109,667,688	41.8%	
Funding Ratio - MVA Basis		76.7%		94.6%	-17.9%	
Actuarially Determined Contribution						
Historical Policy	\$	26,267,880	\$	19,020,552	38.1%	
TriMet Policy	\$	42,169,776	\$	26,460,096	59.4%	



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Actuarial valuations are based on a set of assumptions about future economic and demographic experience. These assumptions represent a reasonable estimate of future experience, but actual future experience will undoubtedly be different and may be significantly different. This section of the report is intended to identify the primary risks to the plan, provide some background information about those risks, and provide an assessment of those risks.

## **Identification of Risks**

The fundamental risk to a pension plan is that the contributions needed to pay the benefits become unaffordable. While we believe it is unlikely that the closed Plan by itself would become unaffordable, the contributions needed to support the Plan may differ significantly from expectations. While there are several factors that could lead to contribution amounts deviating from expectations, we believe the primary sources are:

- Investment risk,
- Inflation risk, and
- Contribution risk.

Other risks that we have not identified may also turn out to be important.

*Investment Risk* is the potential for investment returns to be different than expected. Lower investment returns than anticipated will increase the Unfunded Actuarial Liability necessitating higher contributions in the future unless there are other gains that offset these investment losses. In contrast, higher investment returns than anticipated may create a potentially significant surplus that could be difficult to use until all benefits have been paid. Expected future investment returns and their potential volatility are determined by the Plan's asset allocation.

*Inflation risk* is the potential for actual inflation to be different than expected. Retirement benefits under the plan are increased each year by 90% or 100% of inflation (CPI-W) depending upon retirement date. Higher inflation than expected will result in the payment of greater benefits, and lower inflation than expected will result in the payment of lower benefits.

*Contribution risk* is the potential for actual future actuarially determined contributions to deviate from expected future contributions to an extent that they become unaffordable. TriMet's current policy is to treat the Actuarially Determined Contribution (ADC) as a minimum, and the ADC under the current TriMet funding policy is based on a short remaining amortization period. As a result, a significant loss or change in assumptions may cause a large increase in the ADC. While TriMet can change its Funding Policy when such a situation occurs, it may want to consider alternatives in advance.

The table on the next page shows a 10-year history of changes in the UAL based on the market value of assets by source.



### SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

UAL Change by Source									
FYE	Plan Changes	Assumption Changes	С	ontributions vs. Tread Water	Ι	nvestments	Liability Experience		Total UAL Change
2013	\$ 0	\$ 15,354	\$	(40,664)	\$	(18,893)	\$ (8,583)	\$	(52,786)
2014	0	29,476		(20,463)		(36,496)	(11,294)		(38,778)
2015	0	(16,558)		(12,601)		19,270	(541)	)	(10,431)
2016	0	18,776		(16,375)		30,755	(8,966)	)	24,190
2017	0	0		(12,799)		(14,722)	(19,615)	)	(47,136)
2018	3,286	0		(16,275)		(6,367)	20,936		1,580
2019	0	0		(15,849)		19,087	(2,453)	)	784
2020	0	34,129		(20,001)		34,973	(5,374)	)	43,726
2021	0	3,945		(14,170)		(133,928)	3,365		(140,788)
2022	900	68,817		4,993		72,727	12,727		160,164
Total	\$ 4,186	\$ 153,938	\$	(164,204)	\$	(33,595)	\$ (19,800)	\$	(59,475)

## Table II-1

Amounts in Thousands

Over the last 10 years, the UAL has been reduced by approximately \$59.5 million. Contributions reduced the UAL by \$164.2 million; investment returns reduced the UAL by \$33.6 million; and liability experience reduced the UAL by \$19.8 million; while plan changes increased the UAL by \$4.2 million, and assumption changes increased the UAL by \$153.9 million.

## **Plan Maturity Measures**

The future financial condition of a mature pension plan is more sensitive to each of the risks identified above than a less mature plan. Before assessing each of these risks, it is important to understand the maturity of the plan.

Plan maturity can be measured in a variety of ways, but there is one very important dynamic – the larger the plan is compared to the contribution or revenue base that supports it; the more sensitive the plan will be to risk. Given that the Plan has been closed to new entrants since 2012, maturity measures isolated on the Plan show significant increases in maturity.

## Support Ratio (Inactives per Active)

One simple measure of plan maturity is the ratio of the number of inactive members (those receiving benefits or entitled to a deferred benefit) to the number of active members. For a closed plan, the Support Ratio is expected to increase significantly unless active employees who are not covered by the Plan are included. The chart on the following page shows the growth in the Support Ratio for the closed Plan for the current and prior 10 years.



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



Support Ratio

### **Net Cash Flow**

The net cash flow of the plan as a percentage of the beginning of year assets indicates the sensitivity of the plan to short-term investment returns. Net cash flow is equal to contributions less benefit payments and administrative expenses. Mature plans can have large amounts of benefit payments compared to contributions, particularly if they are well funded.

The chart on the following page shows the projected net cash flow for the next 10 fiscal years assuming contributions are equal to the ADC based on TriMet's current funding policy. The bars represent the dollar amounts of the different components of the projected net cash flow, and the line represents the net cash flow as a percentage of the assets as of the beginning of the fiscal year.



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



With TriMet contributing amounts significantly greater than the ADC to improve the funded status of the Plan, the net cash flow has been only slightly negative until last year when contributions were reduced, and the net cash flow reached negative \$40.9 million for FYE 2022. If the ADC based on TriMet's current funding policy is contributed for FYE 2023, the negative cash flow would decrease to \$9.1 million. As benefit payments grow, the Plan becomes well-funded, and contributions are reduced, the net cash flow is expected to become increasingly negative reaching negative \$53.7 million for FYE 2032.

The first issue this change presents to the Plan is an increased need for liquidity in the investments so that benefits can be paid. When the cash flow was positive or close to neutral, benefits could be paid out of contributions without liquidating investments. As net cash flow becomes increasingly negative, the benefit payments will require liquidation of some investments to the extent the investment portfolio doesn't generate sufficient cash income.

The other change of note is the sensitivity to short-term investment returns. Investment losses in the short term are compounded by the net withdrawal from the plan leaving a smaller asset base to try to recover from the investment losses. On the other hand, large investment gains in the short term also tend to have a longer beneficial effect as any future losses are relative to a smaller liability base due to the negative cash flow.

# Assessing Costs and Risks

A closed pension plan will ultimately either end up with excess assets after all benefits have been paid or run out of assets before all benefits have been paid. If the Plan develops surplus assets, it may be able to reduce the risk in its investment portfolio, immunize investments, or purchase



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

annuities to settle the remaining obligation. If the surplus assets exceed the additional amounts needed to purchase annuities or immunize the portfolio, it is not clear how they could be used until all benefits have been paid.

If the Plan, on the other hand, were to run out of assets, TriMet would be forced to pay benefits directly on a pay-as-you-go basis. As long as TriMet can afford the pay-as-you-go costs, benefits would remain unchanged. However, if TriMet cannot afford the pay-as-you-go costs when the plan has run out of assets, benefits may be impaired. The chart below shows a projection of expected benefit payments for the closed plan. The peak level of benefit payments is not expected to be reached until 2036.



**Projected Benefit Payments** 



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

## Sensitivity to Inflation

The chart below illustrates the sensitivity of projected benefit payments to inflation. The darkest bars show the projected benefit payments with the assumed inflation of 2.75%; the medium bars show the additional benefit payments if inflation is 3.75% each year; and the lightest bars show the additional benefit payments if inflation is 4.75% each year.



Higher inflation could result in materially higher benefit payments that would require a greater amount of assets in the plan. The chart on the following page compares assets to the present value of all projected future benefit payments assuming inflation of 2.75%, 3.75%, and 4.75%. The present value of future benefits is shown as a dark blue bar. The Market Value of Assets is shown by the gold line.



# SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



The COLA granted to retirees and beneficiaries receiving benefits is equal to either 100 percent or 90 percent of the rate of inflation depending on the date of retirement. If inflation is 2.75%, annual COLAs would be 2.75% (2.475% if 90 percent applies) and the Plan would need approximately \$924 million in assets today to pay all projected benefits compared to current assets of \$666 million. If inflation is 3.75%, annual COLAs would be 3.75% (3.375% if 90 percent applies) and the Plan would need approximately \$1,030 million in assets today. Finally, if inflation is 4.75%, annual COLAs would be 4.75% (4.275% if 90 percent applies) and the Plan would need \$1,157 million in assets to pay all projected benefits. These estimates assume that all other assumptions are met.

## Sensitivity to Investment Returns

The chart on the next page compares assets to the present value of all projected future benefits discounted at the current expected rate of return and at investment returns 100 basis points above and below the expected rate of return. The present value of future benefits is shown as a dark blue bar. The Market Value of Assets is shown by the gold line.



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



If investments return 6.25% annually, the Plan will need approximately \$924 million in assets today to pay all projected benefits compared to current assets of \$666 million. If investment returns are only 5.25%, the Plan would need approximately \$1,046 million in assets today, and if investment returns are 7.25%, the Plan would need approximately \$824 million in assets today.

The present value of future benefits shown above, however, assumes annual inflation of 2.75%. If annual inflation is higher; more assets would be needed to pay the benefits, and if inflation is lower; fewer assets would be needed to pay benefits. In this case, it is better to think of the sensitivity based on the investment return in excess of inflation. The assumption of 6.25% nominal investment returns and 2.75% inflation equates to a real investment return assumption of 3.50%. Similarly, expected nominal investment returns of 5.25% and 7.25% equate to 2.50% and 4.50% real investment returns, respectively.

## **Stochastic Projections**

The stochastic projections of contributions shown at the bottom of the dashboard (page 1) show a wide range in future ADC's. This range is driven both by the volatility of investment returns and by the short amortization period used to calculate the ADC under TriMet's funding policy. The chart on the following page shows the projected range of the UAL or surplus on the same basis. Surplus amounts are shown as negative numbers.



## SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



While the UAL is projected in the baseline to decline to near \$0 by 2036, there is a wide range of potential outcomes. The relatively short amortization period for the UAL prevents the UAL from becoming too large. Good investment returns, however, can grow the surplus unrestrained because the minimum contribution is \$0. In 2036, 90% of the projections range from a UAL of \$274 million in the worst case to a surplus of \$829 million in the best case. The range of projected outcomes may be managed by changes in funding policy and by changes in investment policy.

## **More Detailed Assessment**

While a more detailed assessment of risk is always valuable to enhance the understanding of the risks identified above, given the closed plan and the recently completed asset-liability study, the advantages of a more detailed assessment may not justify its costs at this time.



## **SECTION III – CERTIFICATION**

The purpose of this report is to present the June 30, 2022 Actuarial Valuation of the Pension Plan for Bargaining Unit Employees of TriMet ("Plan"). This report is for the use of the Plan and TriMet.

In preparing our report, we relied on information, some oral and some written, supplied by TriMet. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Most actuarial assumptions were adopted by the trustees at their May 6, 2020 meeting based on the results of an experience study and our recommendations. Please refer to the experience study report for the rationale for the assumptions. Based on our recommendations, mortality assumptions were updated by the trustees at their September 23, 2021 meeting, and the economic assumptions were updated by the trustees at their June 13, 2022 meeting. Please refer to the presentations of the analysis at those meetings for the rationale for the assumptions.

The liability measures and funding ratios in this report are for the purpose of establishing contribution rates. These measures are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Deterministic projections in this report were developed using P-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience (particularly investment experience) on the future financial status of the Plan. P-scan uses standard roll-forward techniques that implicitly assume a stable active population.

Stochastic projections in this report were developed using R-scan, our proprietary tool for assessing the probability of different outcomes based on the range of potential investment returns.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the



## **SECTION III – CERTIFICATION**

Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the Plan and TriMet for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Willie R. Halhack

William R. Hallmark, ASA, EA, FCA, MAAA Consulting Actuary

Stim Mr. Hastings

Steven M. Hastings, FSA, EA, FCA, MAAA Consulting Actuary



## **SECTION IV – ASSETS**

The Plan uses two different asset measurements: the market value and Actuarial Value of Assets. The market value represents the value of the assets if they were liquidated on the valuation date. The actuarial value smooths annual investment returns over five years to reduce the impact of short-term investment volatility on contributions. The Market Value of Assets is used primarily for reporting and disclosure, and the Actuarial Value of Assets is used primarily to calculate Actuarially Determined Contributions.

This section shows the changes in the Market Value of Assets, calculates the money-weighted investment return for GASB 67 and 68, and develops the Actuarial Value of Assets.

# Statement of Change in Market Value of Assets

Table IV-1 shows the changes in the Market Value of Assets for the current and prior fiscal years.

Change in Market Value of Assets						
		FYE 2022	FYE 2021			
Market Value, Beginning of Year	\$	733,612,194	\$ 574,055,380			
Contributions		6,041,222	33,929,446			
Net Investment Earnings		(26,351,807)	170,879,705			
Benefit Payments		(46,781,948)	(44,963,247)			
Administrative Expenses		(203,299)	(289,090)			
Market Value, End of Year	\$	666,316,362	\$ 733,612,194			

## Table IV-1

The Market Value of Assets decreased from approximately \$733.6 million as of June 30, 2021 to \$666.3 million as of June 30, 2022. Actual contributions increased the market value by approximately \$6.0 million while investment losses, benefit payments, and administrative expenses decreased the market value by approximately \$73.3 million.

The rate of return during the year is calculated on a money-weighted basis, which reflects the effect of external cash flows (contributions less benefit payments and administrative expenses) on a monthly basis. Table IV-2 shows the external cash flows by month, the number of months each cash flow was considered invested, and the external cash flows with interest at the money-weighted rate of return of -3.64% to the end of the year. The sum of the external cash flows with interest equals the Market Value of Assets at the end of the year.



### **SECTION IV – ASSETS**

### Table IV-2

Money-Weighted Rate of Return Fiscal Year Ending June 30, 2022								
	Ne	t External Cash Flows	Months Invested	Net Flow	External Cash s With Interest			
Beginning Value, June 30, 2021	\$	733,612,194	12	\$	706,873,016			
Monthly Net External Cash Flows								
July		(1,107,664)	11		(1,070,598)			
August		(588,095)	10		(570,177)			
September		(3,851,195)	9		(3,745,430)			
October		(3,854,028)	8		(3,759,801)			
November		(3,929,818)	7		(3,845,618)			
December		(3,895,510)	6		(3,823,858)			
January		(3,852,901)	5		(3,793,753)			
February		(3,877,890)	4		(3,830,191)			
March		(3,940,384)	3		(3,903,977)			
April		(3,861,661)	2		(3,837,838)			
May		(4,131,757)	1		(4,118,992)			
June		(4,256,421)	0		(4,256,421)			
Ending Value, June 30, 2022				\$	666,316,362			
Money-Weighted Rate of Return		-3.64%						

The money-weighted rate of return for the year ended June 30, 2022 was -3.64% compared to an expected return of 6.50%. As shown in the chart on the following page, over the last 10 years, the money-weighted rate of return<sup>2</sup> has varied significantly from 30.1% in 2021 to -3.6% in 2022.



 $<sup>^{2}</sup>$  Money-weighted returns prior to FYE 2014 were not calculated based on actual monthly external cash flows, but estimated the timing of external cash flows throughout the year.

## **SECTION IV – ASSETS**



## Historical Rates of Return

# **Actuarial Value of Assets**

To determine on-going contributions, most pension plans utilize an Actuarial Value of Assets that smooths year-to-year market value returns in order to reduce the volatility of contributions.

The Actuarial Value of Assets is calculated by recognizing the deviation of actual investment returns compared to the expected return over a five-year period. The dollar amount of the expected return on the Market Value of Assets is determined using actual contributions, benefit payments, and administrative expenses during the year. Any difference between this amount and the actual net investment earnings is considered a gain or loss. For FYE 2022, the -3.64% actual return compared to the expected return of 6.50% produced an investment loss of approximately \$72.7 million.

Table IV-3 on the next page shows the calculation of the Actuarial Value of Assets. For each of the last four years, it shows the actual earnings, the expected earnings, the gain or loss, and the portion of the gain or loss that is not recognized in the current Actuarial Value of Assets. The remaining total deferred gain or loss will be recognized in future years.



## **SECTION IV – ASSETS**

### Table IV-3

Development of Actuarial Value of Assets							
	FYE 2019	FYE 2020	FYE 2021	FYE 2022			
Actual Earnings Expected Earnings Investment Gain or (Loss) Percentage Deferred Deferred Gain or (Loss)	\$ 18,620,471 <u>37,707,402</u> (19,086,931) 20% \$ (3,817,386)	\$ 3,683,365 <u>38,656,108</u> (34,972,743) 40% \$(13,989,097)	\$170,879,705 <u>36,951,399</u> 133,928,306 60% \$ 80 356 984	\$(26,351,807) <u>46,375,060</u> (72,726,867) <u>80%</u> \$(58,181,494)			
Market Value of Assets (MVA	A)	\$(15,505,057)	\$ 00,550,704	\$666,316,362			
Deferred Gain or (Loss)							
FYE 2019				\$ (3,817,386)			
FYE 2020				(13,989,097)			
FYE 2021				80,356,984			
FYE 2022				(58,181,494)			
Total Deferred Gain or (Los	s)			\$ 4,369,007			
Preliminary Actuarial Value of	Assets (MVA les	s Deferred Gain o	or (Loss))	\$661,947,355			
Minimum Actuarial Value of A	ssets (80% of Ma	arket Value)		533,053,090			
Maximum Actuarial Value of A	799,579,634						
Actuarial Value of Assets (A	\$661,947,355						
Ratio of Actuarial to Market Estimated Rate of Return	99.3% 7.7%						

On an Actuarial Value of Assets basis, the aggregate return for the year ending June 30, 2022 was 7.7%. This return is greater than the assumed return of 6.50% resulting in a gain of \$7.9 million.



## **SECTION V – MEASURES OF LIABILITY**

This section presents detailed information on liability measures for the Plan for funding purposes, including:

- Present value of future benefits,
- Actuarial Liability, and
- Normal cost.

**Present Value of Future Benefits:** The present value of future benefits represents the expected amount of money needed today if all assumptions are met to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current plan members under the current plan provisions. Table V-1 below shows the present value of future benefits as of June 30, 2022 and June 30, 2021.

Present Value of Future Benefits							
	June 30, 2022	June 30, 2021	% Change				
Actives	\$ 296,781,046	\$ 296,353,673	0.1%				
Deferred	28,536,943	15,969,776	78.7%				
In Pay Status	598,379,860	515,143,952	<u>16.2</u> %				
Total	\$ 923,697,849	\$ 827,467,401	11.6%				

## Table V-1



### **SECTION V – MEASURES OF LIABILITY**

## **Actuarial Liability**

The Actuarial Liability represents the expected amount of money needed today if all assumptions are met to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the Plan to hold as of the valuation date. It is not the amount necessary to settle the obligation. Under GASB 67 and 68, the Entry Age Actuarial Liability is referred to as the Total Pension Liability. Table V-2 below shows the Actuarial Liability as of June 30, 2022 and June 30, 2021.

Actuarial Liability							
	June 30, 2022	June 30, 2021	% Change				
Actives							
Retirement	\$ 218,890,273	\$ 221,303,498	-1.1%				
Termination	3,674,793	4,161,763	-11.7%				
Death	961,462	944,544	1.8%				
Disability	12,082,112	12,570,815	-3.9%				
Transfers to Management	5,728,988	5,292,109	<u>8.3</u> %				
Total Actives	\$ 241,337,628	\$ 244,272,729	-1.2%				
Vested Terminated	\$ 28,536,943	\$ 15,969,776	78.7%				
In Pay Status							
Retirees and Beneficiaries	\$ 525,389,725	\$ 456,130,526	15.2%				
Disabled	72,990,135	59,013,426	23.7%				
Total In Pay	\$ 598,379,860	\$ 515,143,952	16.2%				
Total	\$ 868,254,431	\$ 775,386,457	12.0%				

### Table V-2



### **SECTION V – MEASURES OF LIABILITY**

The Actuarial Liability is expected to increase each year due to interest and the accrual of an additional year of service for active members. It is expected to decrease each year due to benefits that have been paid. Differences between the actual experience and assumed experience also contribute to the change in Actuarial Liability. Table V-3 below provides a history of the experience gains and losses attributable to each of the primary demographic assumptions. Consistent patterns of gains or of losses provide an indication that an assumption may need to be updated.

History of Demographic (Gains) and Losses											
	Fiscal Year Ending										
	2018	2019	2020	2021	2022						
Benefit Rates	\$ 12,325,005	\$ (6,351,189)	\$ (6,199,897) \$	6,526,272	\$ (1,098,661)						
Retirement	(1,134,540)	(1,148,456)	2,173,599	(592,238)	1,499,574						
Termination	(385,944)	(138,109)	(980,389)	35,606	23,704						
Mortality	(487,247)	3,604,574	(135,833)	1,566,931	(2,428,408)						
Disability	701,530	110,605	46,435	367,408	(64,789)						
Retiree COLAs		1,469,242	(488,858)	(2,250,235)	15,930,316						
Other	717,957	0	210,485	(2,288,787)	(1,134,392)						
Total	\$ 11,736,761	\$ (2,453,333)	\$ (5,374,458) \$	3,364,957	\$ 12,727,344						

Table V-3



### SECTION V – MEASURES OF LIABILITY

## **Normal Cost**

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career under the Plan as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits divided by the present value, also at entry age, of each member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the Plan is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method. Under GASB 67 and 68, the EA normal cost is referred to as the service cost. Table V-4 below shows the total normal cost as of June 30, 2022 and June 30, 2021.

Normal Cost											
	Ju	ne 30, 2022	Ju	ne 30, 2021	% Change						
Retirement	\$	6,080,289	\$	6,001,732	1.3%						
Termination		779,555		754,263	3.4%						
Death		42,582		41,287	3.1%						
Disability		893,702		885,902	0.9%						
Transfers to Management		147,160		112,257	31.1%						
Total Normal Cost	\$	7,943,288	\$	7,795,441	1.9%						

Table V-4



### **SECTION VI – CONTRIBUTIONS**

This section of the report develops the Actuarially Determined Contribution in accordance with both the Historical Funding Policy and the TriMet Pension Funding Policy and Objectives (Funding Policy).

## Amortization of the Unfunded Actuarial Liability

There are two components to the contribution: the normal cost (including administrative expenses) and an amortization payment on the Unfunded Actuarial Liability (UAL) or an amortization credit on the surplus. The normal cost was developed in Section V. This section develops the UAL payment or credit.

Under the "Historical" Funding Policy, the UAL is amortized as a level dollar amount over a rolling 20-year period. Because the period is reset each year to 20 years, this policy is not expected to fully pay off the UAL but produces more stable contributions.

Under the "TriMet" Funding Policy, the UAL is amortized over a period that started at 15 years (7 years remaining) with payment increases of 2.5% each year and will transition to a rolling 5-year period. Because the period will be reset each year to 5 years, this policy also would not be expected to fully pay off the UAL. However, the Actuarial Value of Assets is lower than the Market Value of Assets and the remaining amortization period is short enough that the UAL is expected to be paid off. Consequently, the Plan satisfies GASB's crossover test.

## **Actuarially Determined Contribution**

Table VI-1 shows the components of the Actuarially Determined Contribution (ADC) for FYE 2023 and 2022 under both the "Historical" policy and the current "TriMet" policy. The ADC amounts are shown assuming contributions are made at the beginning of the fiscal year or at the beginning of each month. We understand that TriMet is reviewing its funding policy, so the ADC amounts shown in this report are not likely to be contributed to the plan.



### **SECTION VI – CONTRIBUTIONS**

#### Table VI-1

Actuarially Determined Contribution Amounts										
	FYE	2023	FYE 2022							
	Historical	TriMet	Historical	TriMet						
Total Normal Cost	\$ 7,943,288	\$ 7,943,288	\$ 7,795,441	\$ 7,795,441						
Administrative Expenses	334,716	334,716	326,966	326,966						
UAL Payment	17,273,925	32,742,396	10,360,027	17,589,100						
Total ADC (Beginning of Year)	\$25,551,929	\$41,020,400	\$18,482,434	\$25,711,507						
Equivalent Monthly Contribution	\$ 2,188,990	\$ 3,514,148	\$ 1,585,046	\$ 2,205,008						
Annual Amount (Equivalent Monthly Contribution y 12)	\$26,267,880	\$42,169,776 \$19,020,552		\$26,460,096						
(Equivalent Monthly Contribution x 12)										

Based on the TriMet Board's Funding Policy, we understand that the Actuarially Determined Contribution under the TriMet Method is treated as a minimum contribution unless the plan is at least 93% funded based on the Market Value of Assets. When the plan is more than 93% funded as it was as of June 30, 2021, we understand that there is no minimum contribution under the TriMet Board's Funding Policy.



## SECTION VII – GASB 67 AND 68 DISCLOSURES

This section of the report provides accounting and financial reporting information under Governmental Accounting Standards Board Statements 67 and 68 for the Plan and TriMet. This information includes:

- Determination of Discount Rate,
- Changes in the Net Pension Liability,
- Calculation of the Net Pension Liability at the discount rate as well as discount rates 1% higher and lower than the discount rate,
- Schedule of Employer Contributions,
- Disclosure of Deferred Inflows and Outflows, and
- Calculation of the Annual Pension Expense for TriMet.

## **Determination of Discount Rate**

The discount rate used to measure the Total Pension Liability was 6.25%.

We understand that TriMet's funding policy is in the process of being revised and that the new funding policy will be designed to satisfy the crossover test.



### SECTION VII – GASB 67 AND 68 DISCLOSURES

## **Note Disclosures**

Table VII-1 below shows the changes in the Total Pension Liability, the Plan Fiduciary Net Position (i.e., fair value of Plan assets), and the Net Pension Liability during the Measurement Year.

Change in Net Pension Liability											
		I	ncre	ease (Decrease	e)						
	Т	otal Pension Liability (a)	PI N	an Fiduciary Net Position (b)	N	et Pension Liability (a) - (b)					
Balances at 6/30/2021	\$	775,386,457	\$	733,612,194	\$	41,774,263					
Changes for the year:											
Service cost		7,795,441				7,795,441					
Interest		49,410,345				49,410,345					
Changes of benefits		900,168				900,168					
Differences between expected and actual											
experience		12,727,343				12,727,343					
Changes of assumptions		68,816,625				68,816,625					
Contributions - employer				6,041,222		(6,041,222)					
Contributions - member				0		0					
Net investment income				(26,351,807)		26,351,807					
Benefit payments		(46,781,948)		(46,781,948)		0					
Administrative expense				(203,299)		203,299					
Net changes	\$	92,867,974	\$	(67,295,832)	\$	160,163,806					
Balances at 6/30/2022	\$	868,254,431	\$	666,316,362	\$	201,938,069					

#### Table VII-1

During the measurement year, the NPL increased by approximately \$160.2 million. The service cost and interest cost increased the NPL by approximately \$57.2 million. Investment losses and administrative expenses offset by contributions further increased the NPL by approximately \$20.5 million. In addition, assumption changes increased the NPL by approximately \$68.8 million, while losses due to liability experience increased the NPL by approximately \$12.7 million. Finally, the change to the definition of actuarial equivalence increased the NPL by \$0.9 million.



## SECTION VII – GASB 67 AND 68 DISCLOSURES

Changes in the discount rate affect the measurement of the TPL. Lower discount rates produce a higher TPL and higher discount rates produce a lower TPL. Because the discount rate does not affect the measurement of assets, the percentage change in the NPL can be very significant for a relatively small change in the discount rate. The table below shows the sensitivity of the NPL to the discount rate.

Table	VII-2
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Sensitivity of Net Pension Liability to Changes in Discount Rate												
	1%	Discount	1%									
	Decrease	Rate	Increase									
	5.25%	6.25%	7.25%									
Total Pension Liability	969,261,51	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	\$ 783,300,195									
Plan Fiduciary Net Position	666,316,36		666,316,362									
Net Pension Liability	302,945,14		\$ 116,983,833									
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.7	% 76.7%	85.1%									

A one percent decrease in the discount rate increases the TPL by approximately 12% and increases the NPL by approximately 50%. A one percent increase in the discount rate decreases the TPL by approximately 10% and decreases the NPL by approximately 42%.



## SECTION VII – GASB 67 AND 68 DISCLOSURES

# **Required Supplementary Information**

The schedules below and on the following page show the changes in NPL and related ratios required by GASB for the last 10 years.

Schedule of Changes in Net Pension Liability and Related Ratios										tios
	FY	Æ 2022	ŀ	FYE 2021	F	YE 2020	F	YE 2019	F	YE 2018
<b>Total Pension Liability (TPL)</b>										
Service cost (MOY)	\$	7,795,441	\$	8,150,506	\$	8,675,232	\$	9,642,740	\$	9,875,234
Interest		49,410,345		48,271,615		47,371,742		46,537,334		43,832,738
Changes of benefit terms		900,168		0		0		0		3,286,046
Differences between expected		10 707 0 40		2 2 4 0 5 7		(5.254.450)		(0.450.000)		20.025.004
and actual experience		12,727,343		3,364,957		(5,3/4,458)		(2,453,333)		20,935,664
Changes of assumptions Benefit payments, including		68,816,625		3,945,186		34,128,985		0		0
refunds	(•	46,781,948)		(44,963,247)		(41,940,023)		(38,904,785)		(36,394,436)
Net change in TPL	\$ 92	2,867,974	\$	18,769,017	\$	42,861,478	\$	14,821,956	\$	41,535,246
TPL - beginning	77:	5,386,457	7	56,617,440	7	13,755,962	6	98,934,006	6	57,398,760
TPL - ending	\$86	8,254,431	\$7	75,386,457	\$7	56,617,440	\$7	13,755,962	\$6	98,934,006
Plan fiduciary net position										
Contributions - employer	\$	6,041,222	\$	33,929,446	\$	37,755,077	\$	34,717,720	\$	35,227,507
Contributions - member		0		0		0		0		0
Net investment income	(	26,351,807)		170,879,705		3,683,365		18,620,471		41,479,101
Benefit payments, including										
refunds	(•	46,781,948)		(44,963,247)		(41,940,023)		(38,904,785)		(36,394,436)
Administrative expense		(203,299)		(289,090)		(362,932)		(395,612)		(356,886)
Net change in plan fiduciary										
net position	\$ (6'	7,295,832)	\$1	59,556,814	\$	(864,513)	\$	14,037,794	\$	39,955,286
Plan fiduciary net position -										
beginning	73.	3,612,194	5	574,055,380	5	74,919,893	5	60,882,099	5	20,926,813
Plan fiduciary net position -										
ending	\$66	6,316,362	\$7	33,612,194	\$5	74,055,380	\$5	74,919,893	\$5	60,882,099
Net pension liability - ending	<b>\$20</b>	1,938,069	\$	41,774,263	\$1	82,562,060	\$1	38,836,069	\$1	38,051,907
Plan fiduciary net position as a percentage of the TPL		76.7%		94.6%		75.9%		80.5%		80.2%
Covered payroll	\$	78,431,367	\$	83,541,536	\$	90,088,824	\$	97,405,506	\$	109,924,285
Net pension liability as a percentage of covered payroll		257.5%		50.0%		202.6%		142.5%		125.6%

## Table VII-3a



## SECTION VII – GASB 67 AND 68 DISCLOSURES

#### Table VII-3b

Schedule of Changes in Net Pension Liability and Related Ratios										
	F	YE 2017	F	FYE 2016	I	FYE 2015	F	YE 2014	F	YE 2013
Total Pension Liability (TPL)										
Service cost (MOY)	\$	10 850 730	\$	10 702 574	\$	11 756 232	\$	11 406 016	\$	11 122 166
Interest	Ψ	43 888 972	Ψ	43 371 673	Ψ	43 025 200	Ψ	42 869 939	Ψ	41 827 133
Changes of benefit terms		0		0		0		0		0
Differences between expected		0		Ŭ		Ũ		Ŭ		Ũ
and actual experience		(19,614,961)		(8,966,475)		(541,183)		(11,294,241)		(8,583,422)
Changes of assumptions Benefit payments, including		0		18,776,392		(16,558,463)		29,476,059		15,353,638
refunds		(34,162,919)		(32,679,854)		(30,677,192)		(28,845,723)		(27,372,519)
Net change in TPL	\$	961,772	\$	31,204,310	\$	7,004,594	\$	43,612,050	\$	32,346,996
TPL - beginning	6	656,436,988		625,232,678 618,228,084		5	74,616,034	542,269,038		
TPL - ending	<u>\$6</u>	57,398,760	\$6	56,436,988	\$6	525,232,678	\$6	18,228,084	\$5	74,616,034
Plan fiduciary net position										
Contributions - employer	\$	35,862,442	\$	38,026,735	\$	36,200,926	\$	47,261,301	\$	70,379,741
Contributions - member		0		0		0		0		0
Net investment income		46,645,429		1,948,822		12,275,500		64,460,966		42,348,566
Benefit payments, including										
refunds		(34,162,919)		(32,679,854)		(30,677,192)		(28,845,723)		(27,372,519)
Administrative expense		(247,254)		(281,539)		(363,267)		(486,934)		(222,824)
Net change in plan fiduciary net position	\$	48,097,698	\$	7,014,164	\$	17,435,967	\$	82,389,610	\$	85,132,964
Plan fiduciary net position -										
beginning	4	72,829,115	4	65,814,951	4	48,378,984	3	65,989,374	2	80,856,410
Plan fiduciary net position -										
ending	\$5	20,926,813	\$4	72,829,115	\$4	65,814,951	\$4	48,378,984	\$3	65,989,374
Net pension liability - ending	<u>\$1</u>	36,471,947	<b>\$1</b>	83,607,873	\$1	59,417,727	<b>\$1</b>	69,849,100	<u>\$2</u>	08,626,660
Plan fiduciary net position as a percentage of the TPL		79.2%		72.0%		74.5%		72.5%		63.7%
Covered payroll	\$	106,596,389	\$	117,666,306	\$	116,555,801	\$	124,695,531	\$	125,143,307
Net pension liability as a percentage of covered payroll		128.0%		156.0%		136.8%		136.2%		166.7%



## SECTION VII – GASB 67 AND 68 DISCLOSURES

The schedule below shows a comparison of the Actuarially Determined Contribution (ADC) to actual contributions.

### Table VII-4

Schedule of Employer Contributions										
	FYE 2022	FYE 2021	FYE 2020	FYE 2019	FYE 2018					
Actuarially Determined Contribution Contributions in Relation to the	\$ 26,460,096	\$ 28,789,812	\$ 25,173,360	\$ 26,040,372	\$ 24,565,994					
Actuarially Determined Contribution	6,041,222	33,929,446	37,755,077	34,717,720	35,227,507					
Contribution Deficiency/(Excess)	\$ 20,418,874	\$ (5,139,634)	<u>\$ (12,581,717)</u>	<u>\$ (8,677,348)</u>	<u>\$ (10,661,513)</u>					
Covered Payroll	\$ 78,431,367	\$ 83,541,536	\$ 90,088,824	\$ 97,405,506	\$ 109,924,285					
Contributions as a Percentage of Covered Payroll	7.70%	40.61%	41.91%	35.64%	32.05%					
	FYE 2017	FYE 2016	FYE 2015	FYE 2014	FYE 2013					
Actuarially Determined Contribution Contributions in Relation to the	\$ 28,497,521	\$ 28,030,416	\$ 31,926,000	\$ 35,553,000	\$ 34,638,000					
Actuarially Determined Contribution	35,862,442	38,026,735	36,200,926	47,261,301	70,379,741					
Contribution Deficiency/(Excess)	\$ (7,364,921)	\$ (9,996,319)	\$ (4,274,926)	<u>\$ (11,708,301</u> )	\$ (35,741,741)					
Covered Payroll	\$ 106,596,389	\$ 117,666,306	\$ 116,555,801	\$ 124,695,531	\$ 125,143,307					
Contributions as a Percentage of Covered Payroll	33.64%	32.32%	31.06%	37.90%	56.24%					

Key methods and assumptions used to determine the ADC under TriMet's funding policy for FYE 2022. A complete description can be found in the 2021 actuarial valuation report.

Actuarial Cost Method	Individual Entry Age as a level percent of pay
Asset Valuation Method	Investment gains and losses are smoothed over 5 years with the resulting actuarial value restricted to be between 80% and 120% of the market value
Amortization Method	Closed 15-year period until 5 years remains, then open. Payments are scheduled to increase 2.0% each year.
Discount Rate	6.50%
Benefit Rate Increases	2.75%
Inflation	2.25%
Healthy Mortality	2016 Cheiron ATU mortality tables with generational mortality projection using MP-2020



## SECTION VII – GASB 67 AND 68 DISCLOSURES

# **Employer Accounting**

The schedules in this section are to be used by TriMet for its employer accounting for FYE 2022. These schedules develop the annual pension expense, including the amounts of deferred inflows and outflows. Experience gains and losses and assumption changes are recognized over the average future working life of active and inactive members, which is 2.5 years. Investment gains and losses are recognized over five years.

The table below summarizes the current balances of deferred outflows and deferred inflows of resources along with the net recognition over the next five years.

Schedule of Deferred Inflows and Outflows of Resources										
		C	Deferred Dutflows of Resources	l I R	Deferred nflows of Resources					
Differences between expected and actual experienc Changes in assumptions Net difference between projected and actual earning	e gs on	\$	8,508,803 42,312,801	\$	0 0					
pension plan investments			0	•	4,369,007					
10tai	:	3	50,821,004	2	4,309,007					
Amounts reported as deferred outflows and deferred pension expense as follows:	l inflows	of r	esources will be	e recoş	gnized in					
Measurement year ended J	une 30:									
	2023	\$	33,084,458							
	2024		11,063,053							
	2025		(12,240,289)							
	2026		14,545,375							
	2027		0							
Th	ereafter	\$	0							

## Table VII-5

The tables on the following pages provide details on the current balances of deferred inflows and outflows of resources along with the recognition of each base for each of the current and following five years, as well as the total for any years thereafter.



## SECTION VII – GASB 67 AND 68 DISCLOSURES

## Table VII-6

	Recognition of Experience (Gains) and Losses											
Experience Year	Recognition Period	Total Amount	Beginning Remaining Amount	Ending Remaining Amount	2022	2023	Recogniti 2024	on Year 2025		2026	Ther	eafter
	201100				2022							0 1100 1
2022	2.5	\$ 12,727,343	\$ 12,727,343	\$ 7,636,406	\$ 5,090,937	\$ 5,090,937	\$ 2,545,469	\$	0 \$	0	\$	0
2021	2.7	3,364,957	2,118,677	872,397	1,246,280	872,397	0		0	0		0
2020	2.7	(5,374,458)	(1,393,378)	0	(1,393,378)	0	0		0	0		0
2019	3.2	(2,453,333)	(153,332)	0	(153,332)	0	0		0	0		0
Deferred O	utflows		14 846 020	<u> </u>	6 227 217	5 062 224	2 5 4 5 4 6 0			0		0
Deletted O	utilows		14,040,020	8,508,805	0,557,217	5,905,554	2,343,409		0	0		0
Deferred (I	nflows)		(1,546,710)	0	(1,546,710)	0	0		0	0		0
Net Change	e in Pension Ex	pense	\$ 13,299,310	\$ 8,508,803	\$ 4,790,507	\$ 5,963,334	\$ 2,545,469	\$	0 \$	0	\$	0

## Table VII-7

	Recognition of Assumption Changes												
Change	Recognition	Total	Beginning Remaining	Ending Remaining			Recogniti	ion Yea	r				
Year	Period	Amount	Amount	Amount	2022	2023	2024	20	25	202	6	The	re afte r
2022	2.5	\$ 68,816,625	\$ 68,816,625	\$ 41,289,975	\$ 27,526,650	\$ 27,526,650	\$ 13,763,325	\$	0	\$	0	\$	0
2021	2.7	3,945,186	2,484,006	1,022,826	1,461,180	1,022,826	0		0		0	1	0
2020	2.7	34,128,985	8,848,255	0	8,848,255	0	0	_	0		0		0
Deferred C	Dutflows		80,148,886	42,312,801	37,836,085	28,549,476	13,763,325		0		0	1	0
Deferred (	Inflows)		0	0	0	0	0		0		0		0
Net Chang	e in Pension Ex	pense	\$ 80,148,886	\$ 42,312,801	\$ 37,836,085	\$ 28,549,476	\$ 13,763,325	\$	0	\$	0	\$	0



## SECTION VII – GASB 67 AND 68 DISCLOSURES

## Table VII-8

	Recognition of Investment (Gains) and Losses										
Experience Vear	Recognition Period	Total A mount	Beginning Remaining	Ending Remaining	2022	2023	Recogniti 2024	on Year 2025	2026	There	after
1041	I enou	Amount	Amount	Amount	2022	2025	2024	2025	2020	incre	anter
2022	5.0	\$ 72,726,867	\$ 72,726,867	\$ 58,181,494	\$ 14,545,373	\$ 14,545,373	\$ 14,545,373	\$ 14,545,373	\$ 14,545,375	\$	0
2021	5.0	(133,928,306)	(107,142,645)	(80,356,984)	(26,785,661)	(26,785,661)	(26,785,661)	(26,785,662)	0		0
2020	5.0	34,972,743	20,983,645	13,989,096	6,994,549	6,994,549	6,994,547	0	0		0
2019	5.0	19,086,931	7,634,773	3,817,387	3,817,386	3,817,387	0	0	0		0
2018	5.0	(6,367,130)	(1,273,426)	0	(1,273,426)	0	0	0	0		0
Net Change	e in Pension Ex	pense	\$ (7,070,786)	\$ (4,369,007)	\$ (2,701,779)	\$ (1,428,352)	\$ (5,245,741)	\$(12,240,289)	\$ 14,545,375	\$	0



## SECTION VII – GASB 67 AND 68 DISCLOSURES

The annual pension expense recognized by TriMet can be calculated two different ways. First, it is the change in the amounts reported on TriMet's Statement of Net Position that relate to the Plan and are not attributable to employer contributions. That is, it is the change in NPL plus the changes in deferred outflows and inflows plus employer contributions.

Alternatively, annual pension expense can be calculated by its individual components. While GASB does not require or suggest the organization of the individual components shown in the table below, we believe it helps to understand the level and volatility of pension expense.

Calculation of Pension Expense									
	Measurement Year Ending								
		2023		2022	9	2021			
Change in Net Pension Liability	\$	21,416,509	\$	160,163,806	\$	(140,787,797)			
Change in Deferred Outflows		34,512,810		(37,370,666)		46,808,032			
Change in Deferred Inflows		(1,428,352)		(76,975,356)		74,481,973			
Employer Contributions		0		6,041,222		33,929,446			
Pension Expense	\$	54,500,967	\$	51,859,006	\$	14,431,654			
Operating Expenses									
Service cost	\$	7,943,288	\$	7,795,441	\$	8,150,506			
Employee contributions		0		0		0			
Administrative expenses		345,017		203,299		289,090			
Total	\$	8,288,305	\$	7,998,740	\$	8,439,596			
Financing Expenses									
Interest cost	\$	53,197,554	\$	49,410,345	\$	48,271,615			
Expected return on assets		(40,069,350)		(46,375,060)		(36,951,399)			
Total	\$	13,128,204	\$	3,035,285	\$	11,320,216			
Changes									
Benefit changes	\$	0	\$	900,168	\$	0			
Recognition of assumption changes		28,549,476		37,836,085		14,101,545			
Recognition of liability gains and losses		5,963,334		4,790,507		761,907			
Recognition of investment gains and losses		(1,428,352)		(2,701,779)		(20,191,610)			
Total	\$	33,084,458	\$	40,824,981	\$	(5,328,158)			
Pension Expense	\$	54,500,967	\$	51,859,006	\$	14,431,654			

## Table VII-9

Figures for the 2023 measurement year are projected



## SECTION VII – GASB 67 AND 68 DISCLOSURES

Operating expenses are items directly attributable to the operation of the plan during the measurement year. Service cost less employee contributions represents the increase in employer-provided benefits attributable to the year, and administrative expenses are the cost of operating the plan for the year.

Financing expenses equal the interest on the Total Pension Liability less the expected return on assets. Since the discount rate is equal to the long-term expected return on assets, the financing expense is primarily the interest on the Net Pension Liability with an adjustment for the difference between the interest on the service cost and contributions.

The recognition of changes drives most of the volatility in pension expense from year to year. Changes include any changes in benefits made during the year and the recognized amounts due to assumption changes, gains or losses on the TPL, and investment gains or losses.

The total pension expense increased from the prior year by about \$37.4 million. While operating expenses and financing expenses decreased, the recognition of changes increased \$46.2 million due to an increase in the recognition of assumption changes and a decrease in the recognition of investment gains.

The projected expense for FYE 2023 reflects an increase in operating expenses due to assumption changes, an increase in financing expenses due to both assumption changes and the 2022 investment losses, and a decrease to the recognition of assumption changes as the 2020 assumption changes are fully recognized this year. Actual experience during FYE 2023 may have a significant impact on this projection.



## **APPENDIX A – MEMBERSHIP INFORMATION**

## **Data Assumptions and Methods**

In preparing our data, we relied on information supplied by TriMet. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- All active employees are assumed to accrue a full year of service in all future years.
- The most recent annual salary for actives is calculated to be "Hourly Rate" multiplied by 2,080 for members identified as Full-Time Operators.
- The most recent annual salary for actives is calculated to be "Hourly Rate" multiplied by 1,560 for members identified as Mini-Run Operators.

	Active Member Data		
	June 30, 2022	June 30, 2021	% Change
Active Union Members			
Count	834	954	-12.6%
Average Current Age	53.9	53.7	0.4%
Average Eligibility Service	19.1	18.4	3.8%
Average Benefit Service	18.5	17.8	3.9%
Transfers to Management			
Count	49	49	0.0%
Average Age	52.6	53.2	-1.1%



## **APPENDIX A – MEMBERSHIP INFORMATION**

In Pay Status Member Data								
	Jı	ıne 30, 2022	Jı	ıne 30, 2021	%Change			
Retirees								
Count		1,681		1,631	3.1%			
Average Age		71.4		71.2	0.3%			
Total Annualized Benefits	\$	40,066,500	\$	36,822,085	8.8%			
Average Annual Benefit	\$	23,835	\$	22,576	5.6%			
Beneficiaries & Alternate Payees								
Count		325		307	5.9%			
Average Age		72.5		72.1	0.6%			
Total Annualized Benefits	\$	4,567,514	\$	4,073,791	12.1%			
Average Annual Benefit	\$	14,054	\$	13,270	5.9%			
Disabled								
Count		181		186	- 2.7%			
Average Age		65.2		64.4	1.2%			
Total Annualized Benefits	\$	4,966,978	\$	4,796,913	3.5%			
Average Annual Benefit	\$	27,442	\$	25,790	6.4%			
Total								
Count		2,187		2,124	3.0%			
Average Age		71.1		70.7	0.6%			
Total Annualized Benefits	\$	49,600,992	\$	45,692,789	8.6%			
Average Annual Benefit	\$	22,680	\$	21,513	5.4%			



## **APPENDIX A – MEMBERSHIP INFORMATION**

Deferred Member Data									
Count									
	Ju	ne 30, 2022	Ju	ne 30, 2021	% Change				
Vested Terminated Members									
Count		118		113	4.4%				
Average Age		51.8		52.1	-0.7%				
Total Annualized Benefits	\$	1,645,247	\$	1,420,708	15.8%				
Average Annual Benefit	\$	13,943	\$	12,573	10.9%				
<b>Deferred Beneficiaries</b>									
Count		15		19	-21.1%				
Average Age		56.1		56.6	-0.9%				



## **APPENDIX A – MEMBERSHIP INFORMATION**

## Table A-4

Change in Plan Membership										
	Active	Terminated Vested	Transfer to Mgmt	Deferred Beneficiary	Retiree	Beneficiary	Disabled	Alternate Payee	Deferred Alternate Payee	Totals
June 30, 2021	954	113	49	19	1,631	250	186	57	0	3,259
New Entrants	0	0	0	0	0	0	0	0	0	0
Rehires/Returned to Work	1	(1)	0	0	0	0	0	0	0	0
Vested Terminations	(18)	18	0	0	0	0	0	0	0	0
Nonvested Terminations	(1)	0	0	0	0	0	0	0	0	(1)
Disabilities	(5)	0	0	0	0	0	5	0	0	0
Retirements	(89)	(12)	(5)	0	106	0	0	0	0	0
Deaths	(2)	0	0	0	(56)	0	(10)	0	0	(68)
New Beneficiaries	0	0	0	(4)	0	31	0	3	0	30
Beneficiary Deaths	0	0	0	0	0	(14)	0	(2)	0	(16)
Benefit Ceased	0	0	0	0	0	0	0	0	0	0
Transfers to Mgmt*	(5)	0	5	0	0	0	0	0	0	0
Transfers from Mgmt*	0	0	0	0	0	0	0	0	0	0
Miscellaneous Adjustments	(1)	0	0	0	0	0	0	0	0	(1)
June 30, 2022	834	118	49	15	1,681	267	181	58	0	3,203

\*Includes transfers who are not eligible for Management DB Plan.



## **APPENDIX A – MEMBERSHIP INFORMATION**

	Distribution of Active Union Members as of June 30, 2022									
Years of Service										
Age	Under 5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total
Under 30	0	0	0	0	0	0	0	0	0	0
30 to 34	0	1	5	0	0	0	0	0	0	6
35 to 39	0	9	37	0	0	0	0	0	0	46
40 to 44	0	4	45	14	3	0	0	0	0	66
45 to 49	0	6	50	28	28	7	0	0	0	119
50 to 54	0	6	59	32	51	35	3	0	0	186
55 to 59	0	3	48	44	47	25	11	2	1	181
60 to 64	0	8	47	27	30	30	11	5	2	160
65 to 69	0	4	9	12	14	7	2	4	2	54
70 and up	0	2	3	2	6	2	0	1	0	16
Total Count	0	43	303	159	179	106	27	12	5	834



## **APPENDIX A – MEMBERSHIP INFORMATION**

## Chart A-1



## **Active Count Distribution**



## **APPENDIX A – MEMBERSHIP INFORMATION**

	Re	etirees,	Disable	d, Bene	eficiarie	es and A	Alterna	te Payee	es	
	by Att	ained A	ge and	Benefi	t Effect	ive Dat	e as of	June 30	, 2022	
FYE										
Benefit										
Effective	Under 55	55 to 59	60 to 64	65 to 69	70 to 74	75 to 79	80 to 84	85 to 89	90 and up	Total
Prior to										
1995	0	1	1	2	2	2	5	7	27	47
1996	0	0	0	0	0	0	5	4	1	10
1997	0	0	0	0	1	0	6	11	0	18
1998	0	0	1	0	1	1	2	5	1	11
1999	0	0	0	0	0	3	2	12	0	17
2000	0	0	0	1	2	1	9	9	0	22
2001	0	0	0	0	1	3	16	1	0	21
2002	0	0	1	1	0	7	14	5	0	28
2003	0	0	2	2	1	11	18	1	0	35
2004	0	0	0	3	4	22	16	3	0	48
2005	0	0	2	2	10	22	19	1	0	56
2006	0	1	2	1	21	36	11	0	0	72
2007	0	1	1	0	19	46	12	1	0	80
2008	0	0	1	4	30	40	8	2	0	85
2009	0	1	3	8	36	37	6	1	0	92
2010	0	0	4	10	33	36	6	l	1	91
2011	0	3	2	10	47	24	7	0	0	93
2012	0	0	2	27	54	26	5	2	0	116
2013	0	0	5	29	43	13	1	1	0	90
2014	0	2	כ ד	3Z 27	20 45	13	1	1	0	01
2015	0	3	10	62	43	0	1	1	0	91
2010	0	2	27	02 47	32	5	1	1	1	117
2017	1	2	27	65	33	12	1	0	0	137
2010	1	9	34	56	29	7	1	0	0	137
2019	1	14	45	56	15	7	1	0	1	140
2021	0	13	48	32	12	4	2	0	1	112
2022	1	24	48	29	3	0	0	0	0	105
Missing	14	27	26	5	2	1	0	0	1	76
Total	19	105	298	511	576	395	178	70	35	2,187
A		·····	- h-11:4	(1.(						
Average A	Average Age at Kettrement/Disability 61.0									
Average C	Average Current Age 7/1.1									
Average A	annual Pens	sion		\$22,080						



## **APPENDIX A – MEMBERSHIP INFORMATION**

#### Table A-7

Distribution of Retirees, Disabled Members, Beneficiaries and Alternate Payees as of June 30, 2022								
Age	Count		Annual Benefit					
Under 50	2	\$	38,299					
50 to 54	17		351,080					
55 to 59	105		2,027,727					
60 to 64	298		7,058,351					
65 to 69	511		11,947,985					
70 to 74	576		13,168,128					
75 to 79	395		9,055,425					
80 to 84	178		3,809,292					
85 to 89	70		1,425,437					
90 and up	35		719,269					
Total	2,187	\$	49,600,992					

## Chart A-2



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## **APPENDIX A – MEMBERSHIP INFORMATION**

### Chart A-3



### **Distribution of Annual Benefit Payments**



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

# **Actuarial Assumptions**

The inflation, salary increase, and return on assets assumptions were adopted by the trustees at their June 13, 2022 meeting based on our recommendations. The mortality assumptions were adopted by the trustees at their September 23, 2021 meeting based upon Cheiron's ATU mortality experience study and our recommendations. Other actuarial assumptions were adopted by the trustees at their May 6, 2020 meeting based upon an experience study and our recommendations. Please refer to the experience study report and the presentations at the September 23, 2021 and June 13, 2022 trustee meetings for the rationale for each assumption.

## 1. Long-Term Expected Return on Assets (effective June 30, 2022)

6.25% compounded annually net of investment management and custodial fees.

## 2. Salary Increases (effective June 30, 2022)

3.25%, compounded annually.

## 3. Pre-Retirement Benefit Rate Increases

The benefit rates used to calculate retirement and temporary disability benefits are assumed to increase with salary increases (3.25%) until benefit commencement.

## 4. Amortization Payment Growth (effective June 30, 2022)

2.50%, compounded annually per the "TriMet" funding policy.

## 5. Price Inflation (effective June 30, 2022)

2.75%, compounded annually.

## 6. Post-Retirement Benefit Increases

Benefit payments for members who retired prior to August 1, 2012 are assumed to increase with price inflation (2.75%), and benefit payments for members who retire on or after August 1, 2012 are assumed to increase with 90% of price inflation (2.475%).

After commencement, temporary disability benefit payments are assumed to increase with price inflation (2.75%).

## 7. Administrative Expenses (effective July 1, 2020)

\$330,000 per year beginning FYE 2021 and increasing with price inflation thereafter. Expenses are assumed to be paid midyear.



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

## 8. Base Mortality Rates (effective July 1, 2021)

2016 Cheiron ATU mortality tables. Separate tables by sex for employees, healthy retirees, and disabled retirees. Sample Rates are shown in the table below.

2016 Cheiron ATU Mortality Tables											
	Active Employees Service Retirees Disabled Retirees										
Age	Male	Female	Male	Female	Male	Female					
30	0.0485%	0.0380%			0.9632%	0.3098%					
35	0.0562%	0.0513%			1.1224%	0.4766%					
40	0.0640%	0.0723%			1.2844%	0.6769%					
45	0.0793%	0.1008%			1.8315%	0.9686%					
50	0.1134%	0.1514%	0.6846%	0.3411%	2.1187%	1.4759%					
55	0.1735%	0.2387%	0.8977%	0.5195%	2.4130%	1.8518%					
60	0.2724%	0.3645%	1.1230%	0.7617%	2.7997%	2.0617%					
65	0.4082%	0.5243%	1.3088%	1.1026%	3.3476%	2.2110%					
70	0.7245%	0.8362%	1.9829%	1.6328%	4.1983%	2.7203%					
75	1.3403%	1.3785%	3.2716%	2.6310%	5.7023%	3.8567%					
80	2.5212%	2.2850%	5.5953%	4.4327%	8.1570%	5.9047%					
85			9.6469%	7.6908%	12.1627%	9.2619%					
90			15.7074%	13.4105%	18.6161%	13.5816%					

## 9. Mortality Improvement Scale (effective July 1, 2021)

Mortality rates are applied on a generational basis using the MP-2020 mortality improvement scale to adjust base mortality rates beginning in 2016.



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

## 10. Rates of Retirement (effective July 1, 2020)

All active members and management transfers are assumed to retire by age 70. For those eligible to retire, the assumed rates of retirement prior to age 70 vary by sex and years of service as follows:

	Active Rates of Retirement								
	Ma	lles	Females						
Age	<b>Under 20 Years</b>	20+ Years	Under 20 Years	20+ Years					
55	3.0%	4.0%	4.0%	6.0%					
56	3.0	4.0	6.0	6.0					
57	3.0	7.5	8.0	8.0					
58	4.0	15.0	15.0	20.0					
59	6.0	7.0	15.0	15.0					
60	8.0	11.0	15.0	15.0					
61	10.0	15.0	25.0	25.0					
62	20.0	35.0	35.0	35.0					
63	17.5	20.0	25.0	25.0					
64	22.5	25.0	20.0	25.0					
65	27.5	30.0	35.0	35.0					
66 – 69	35.0	35.0	40.0	40.0					
70+	100.0	100.0	100.0	100.0					

Terminated vested members are assumed to retire at their earliest unreduced retirement age. Disabled members are assumed to retire at age 62.

## 11. Form of Benefit (effective July 1, 2014)

Upon retirement, members who are married or have a domestic partner are assumed to elect the following form of payment:

Form of Payment	<b>Election Rate</b>
Single Life Annuity	33 1/3%
66 2/3% Joint & Survivor Annuity	66 2/3%



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

## 12. Rates of Disability (effective July 1, 2020)

CalPERS 2017 Industrial Disability Table for County Peace Officers multiplied by 83.1 percent. Sample rates of disability are shown below.

Age	<b>Rate of Disability</b>
30	0.2069%
35	0.3075
40	0.4263
45	0.5584
50	0.7637
55	1.2507
60	1.4459

85% of disabled members are assumed to qualify for Social Security disability benefits

## 13. Rates of Termination (effective July 1, 2020)

Years of Vesting	<b>Rates of Termination</b>		
Service	Males	Females	
Less than 10	2.00%	3.00%	
10	5.00	5.00	
11	3.50	3.50	
12	3.00	3.00	
13	2.50	2.75	
14	2.25	2.60	
15	2.00	2.50	
16	1.90	2.40	
17	1.80	2.30	
18	1.70	2.20	
19	1.60	2.10	
20+	1.50	2.00	

Assumed termination rates are shown below:

## 14. Unused Sick Leave Benefits (effective July 1, 2020)

Active members are assumed to increase their accumulated sick leave hours 30.0 hours each year.

Active Management Transfers are not assumed to return to the Union Plan following their transfer date and are not assumed to receive the unused sick leave benefit. (effective July 1, 2012)



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

### 15. Probability of Marriage/Domestic Partner (effective July 1, 2014)

 $66\ 2/3\%$  of members are assumed to be married or have a domestic partner.

### 16. Age of Spouse/Domestic Partner (effective July 1, 2020)

Spouses and domestic partners of male retirees are assumed to be female and three years younger than the retiree. Spouses and domestic partners of female retirees are assumed to be male and two years older than the retiree. Actual spouse demographic data is reflected following benefit commencement.

#### **17. Future Service Credits**

Active and disabled members are assumed to earn one year of vesting service and one year of benefit service each future year. Transfers to Management are assumed to earn one year of vesting service and no benefit service each future year.

### 18. Mini-Run to Full Time (effective July 1, 2020)

Active mini-run members are assumed to transfer to full time at the following rates:

Years of Credited	
Service	Annual Probability
Less than 4	25.0%
4 or more	3.5%

### 19. Active Management Transfers (effective July 1, 2020)

Demographic assumptions for active members who transfer to Management are the same as those adopted for the TriMet Defined Benefit Retirement Plan for Management and Staff Employees.

### 20. Changes Since the Last Valuation

The inflation assumption was increased from 2.25% to 2.75%. The amortization payment growth rate was increased from 2.00% to 2.50%. The salary increase assumption was increased from 2.75% to 3.25%. The long-term expected return on assets was reduced from 6.50% to 6.25%.



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

# **Contribution Allocation Procedure**

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below. All components of the contribution allocation procedure were adopted as part of the Plan's Pension Funding Policy and Objectives on February 26, 2014. We understand a new policy is under development.

## 1. Actuarial Cost Method (effective June 30, 2014)

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund all benefits between each member's date of hire and last assumed date of employment. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and Actuarial Liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and Actuarial Liability for the Plan. The Actuarial Liability for the Plan represents the target amount of assets the Plan should have as of the valuation date according to the actuarial cost method.

## 2. Asset Valuation Method

For the purpose of determining contribution amounts, an Actuarial Value of Assets is used that dampens the volatility in the Market Value of Assets, resulting in a smoother pattern of contributions.

The Actuarial Value of Assets is calculated by recognizing 20% of the difference in each of the prior four years of actual investment returns compared to the expected return on the Market Value of Assets. The Actuarial Value of Assets is further limited to be not less than 80% nor greater than 120% of the Market Value of Assets.

### **3.** Amortization Method

The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets. Under the "Historical" funding policy, the Unfunded Actuarial Liability is amortized as a level dollar amount over a rolling 20-year period. Under the "TriMet" funding policy, the Unfunded Actuarial Liability is amortized as a level percentage of total union payroll over a closed period of 15 years commencing June 30, 2014. When the remaining period is 5 years, the closed period will become a rolling 5-year period.

### 4. Changes Since the Last Valuation

None.



## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

## 1. Eligibility

All ATU 757 bargaining unit employees of TriMet (TriMet Union employees) hired before August 1, 2012. TriMet Union employees who transfer to a management position continue to earn service for vesting purposes and retirement eligibility. However, no additional benefits are earned for continuous service as a management employee.

TriMet Union employees hired on or after August 1, 2012 are not eligible to participate in this Plan.

Members who are re-employed as an eligible employee on or after August 1, 2012 may recommence participation if the rehire date is before the earlier of (1) 36 months following termination or (2) the date their break in service exceeds their continuous service before the break in service.

Members who transfer from an eligible employee to an ineligible employee may recommence participation if they transfer back to an eligible employee on or after August 1, 2012 and they did not have a termination date between transfers.

### 2. Credited Service

All periods of service during which the employee is a member of the bargaining unit represented by ATU 757, working either as a full-time employee or mini-run operator, is entitled to payment for services rendered to TriMet and is eligible to participate in this Plan. Continuous service includes periods of layoff due to reduction in force of less than five years, authorized leave of absences if certain requirements are met, and time while serving as an officer of the ATU 757.

Continuous service is measured using elapsed time. Each 12 month period of continuous service equals one year of continuous service and partial years are based on the number of days worked divided by 365.25.

## 3. Vesting Service

All continuous service plus any period of service (not already counted as continuous service) when an employee is entitled to payment for services rendered to TriMet, excluding service preceding a permanent break in service.



## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### 4. Normal Retirement

### **Eligibility**

For participants who earn at least 10 years of vesting service, the Normal Retirement Age is determined from the following schedule:

Severance from Service Date	Normal Retirement Age
December 1, 1994 to November 30, 1998	62
December 1, 1998 to November 30, 2000	61
December 1, 2000 to November 30, 2002	60
December 1, 2002 to November 30, 2004	59
On or after December 1, 2004	58

### Benefit

The normal retirement benefit for participants retiring or terminating after February 1, 1992 is determined by multiplying continuous service times the benefit rate in effect on the date of retirement or termination of employment, whichever is earlier. Mini-run operators receive 75% of the benefit rate shown below.

Effective Beginning	Benefit Rate	Effective Beginning	<b>Benefit Rate</b>
February 1, 1992	\$42.00	September 1, 2007	\$68.25
September 1, 1992	43.26	September 1, 2008	70.84
September 1, 1993	44.13	September 1, 2009	72.96
September 1, 1994	44.57	February 1, 2010	72.96
September 1, 1995	47.02	February 1, 2011	75.52
September 1, 1996	48.43	February 1, 2012	78.97
September 1, 1997	50.27	February 1, 2013	78.97
September 1, 1998	51.93	February 1, 2014	78.97
September 1, 1999	53.49	February 1, 2015	81.34
September 1, 2000	55.49	February 1, 2016	83.78
September 1, 2001	57.15	February 1, 2017	86.29
September 1, 2002	58.87	February 1, 2018	89.10
September 1, 2003	60.64	February 1, 2019	92.00
September 1, 2004	62.45	February 1, 2020	94.76
September 1, 2005	64.33	February 1, 2021	97.13
September 1, 2006	66.26	February 1, 2022	99.32

Beginning December 1, 2009, benefit rates are adjusted on February 1 each year by the amount of any specified general wage adjustment under the Working and Wage Agreement during the preceding 12 months.



## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

A benefit derived from unused sick leave is added to the above benefit as described below.

#### Unused Sick Leave

Vested participants who terminate after becoming eligible for early retirement will have unused accumulated sick leave up to the maximum accumulated sick leave converted to a monthly benefit at a rate of \$.30 per hour for each hour of unused accrued sick leave.

Severance from Service Date	Maximum Accumulated Sick Leave
December 1, 1998	1,400 hours
December 1, 2003	1,450 hours
December 1, 2004	1,500 hours
December 1, 2005	1,550 hours
December 1, 2006	1,600 hours
December 1, 2007	1,650 hours
December 1, 2008	1,700 hours

## 5. Early Retirement

### **Eligibility**

A participant may retire prior to his normal retirement date if he has 10 years of vesting service and is at least 55 years of age.

From December 1, 2003 to December 1, 2009, an active participant may retire with unreduced benefits after he has earned 30 years of continuous service, regardless of age.

### <u>Benefit</u>

The early retirement benefit will be reduced to be actuarially equivalent to the normal retirement benefit.

### 6. Forms of Payment

The following forms of payment are available:

- Single Life Annuity
- 66 2/3% Joint and Survivor Annuity

### 7. Disability Retirement

### <u>Eligibility</u>

An active participant who becomes disabled after 10 years of continuous service may



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

receive a disability benefit if he becomes permanently disabled from performing the participant's occupation while employed with TriMet prior to reaching Social Security retirement age (62). Disability benefits are paid from the Plan until the participant reaches age 62.

### Benefit

A benefit payable during the period of disability is determined from the table below. If the participant is entitled to disability benefits under Social Security, the benefits shown below are doubled. Participants who are mini-run operators on the date they become permanently disabled will receive 75% of the amounts below.

	10 Years of	15 Years of	20 Years of
Effective	Continuous Service	Continuous Service	Continuous Service
February 1, 1992	\$ 388.60	\$ 468.38	\$ 544.07
February 1, 1993	400.26	482.43	560.39
February 1, 1994	408.27	492.08	571.60
February 1, 1995	434.80	524.06	608.75
February 1, 1996	441.76	532.45	618.49
February 1, 1997	457.22	551.08	640.14
February 1, 1998	472.31	569.27	661.26
February 1, 1999	481.76	580.66	674.49
February 1, 2000	502.72	605.92	703.83
February 1, 2001	519.71	626.40	727.62
February 1, 2002	533.90	643.50	747.48
February 1, 2003	545.01	656.88	763.03
February 1, 2004	569.92	686.90	797.90
February 1, 2005	586.50	706.89	821.12
February 1, 2006	602.28	725.91	843.21
February 1, 2007	620.47	747.83	868.67
February 1, 2008	643.37	775.42	900.72
February 1, 2009	669.62	807.06	937.47
February 1, 2010	674.51	812.95	944.31
February 1, 2011	698.19	841.49	977.46
February 1, 2012	730.10	879.95	1,022.13
May 1, 2013	745.43	898.43	1,043.59
May 1, 2014	755.64	910.74	1,057.89
May 1, 2015	766.98	924.40	1,073.76
May 1, 2016	766.98	924.40	1,073.76
May 1, 2017	774.50	933.46	1084.28
May 1, 2018	793.32	956.14	1,110.63
May 1, 2019	817.12	984.82	1,143.95



Effective	10 Years of Continuous Service	15 Years of Continuous Service	20 Years of Continuous Service
May 1, 2020	836.49	1,008.16	1,171.06
May 1, 2021	850.87	1,025.50	1,191.20
May 1, 2022	897.67	1,081.90	1,256.72

## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Disability benefits increase at the same time and percentage as post-retirement benefit increases for participants who retired before August 1, 2012.

The disabled participant's retirement benefit at age 62 is calculated using service that includes continuous service during disability as if the participant remained in active employment from the date of disability to age 62, and the benefit rate in effect at age 62.

## 8. Vesting

A participant who terminates employment with at least ten years of vesting service as of the date of termination will be 100% vested.

## 9. Contributions

Contributions are made to the Trust Fund by TriMet. There are no member contributions. The Working and Wage Agreement between the ATU and TriMet establishes a minimum amortization period of 40 years. The necessary amount will be determined in accordance with accepted actuarial principles.

## **10. Pre-Retirement Death Benefit**

## Married Employee or Domestic Partner

If a vested participant, the participant's spouse or domestic partner will receive 50% of the accrued benefit. The benefit is paid to the spouse when the spouse attains age 62 (or, if later, the date of the participant's death). The payment to the domestic partner must commence no later than the December 31 of the calendar year following the participant's death. If the domestic partner is younger than age 62, the benefit is actuarially reduced to reflect the age of the domestic partner on the date of benefit commencement.

### Disability

If a participant receiving disability benefits dies on or after age 55 but prior to age 62, the surviving spouse or domestic partner may elect to receive either the benefits in (a) above or the survivor portion of the 66 2/3% joint and survivor annuity.

## 11. Post-retirement Cost-of-Living Benefit

Prior to August 1, 2012, post-retirement benefits were increased each February 1 by the aggregate amount of any specified general wage adjustment under the Working and Wage



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Agreement during the preceding twelve months.

Effective August 1, 2012, post-retirement benefits are increased each May 1 during the period of the agreement as follows:

- For participants who retired before August 1, 2012, the post-retirement benefit increase is 100% of the percentage increase in the U.S. Urban Wage Earners and Clerical Workers Consumer Price Index (CPI-W West Size Class B/C) (annual average) for the previous calendar year. Annual increases will not be more than 7% per year.
- For participants who retire on or after August 1, 2012, the post-retirement benefit increase is 90% of the percentage increase in the U.S. Urban Wage Earners and Clerical Workers Consumer Price Index (CPI-W West Size Class B/C) (annual average) for the previous calendar year. Annual increases will not be more than 7% per year.

### **12.** Changes Since the Last Valuation

The Benefit Rate and the temporary disability benefits were increased. The definition of actuarial equivalence for early retirement and optional forms was changed to be based on the following assumptions:

Mortality:2016 Cheiron ATU mortality adjusted to be unisex with MP-2020<br/>generational projectionInterest:6.5%COLA:2.025%Factors are based on ages attained in 2023

Note: The summary of major plan provisions is designed to outline principal plan benefits. If TriMet should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



## **APPENDIX D – GLOSSARY OF TERMS**

### **1.** Actuarial Liability

The Actuarial Liability is the difference between the present value of future benefits and the present value of total future normal costs. This is also referred to as the "accrued liability" or "actuarial accrued liability." The Actuarial Liability represents the targeted amount of assets a plan should have as of a valuation date according to the actuarial cost method.

## 2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement rate or rates of investment income, and salary increases. Demographic actuarial assumptions (rates of mortality, disability, turnover, and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (price inflation, wage inflation, and investment income) are generally based on expectations for the future that may differ from the Plan's past experience.

## 3. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the present value of future benefits between future normal cost and Actuarial Liability.

### 4. Actuarial Gain (Loss)

The difference between actual experience and the anticipated experience based on the actuarial assumptions during the period between two actuarial valuation dates.

### 5. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at the discount rate and by probabilities of payment.

### 6. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. For GASB purposes, this date may be up to 24 months prior to the GASB 67/68 measurement date and up to 30 months prior to the employer's financial reporting date.

### 7. Actuarially Determined Contribution

The payment to the Plan as determined by the actuary using a contribution allocation procedure. It may or may not be the actual amount contributed to the Plan.



### **APPENDIX D – GLOSSARY OF TERMS**

### 8. Amortization Method

A method for determining the amount, timing, and pattern of payments on the Unfunded Actuarial Liability.

### 9. Asset Valuation Method

The method used to develop the Actuarial Value of Assets from the Market Value of Assets typically by smoothing investment returns above or below the assumed rate of return over a period of time.

## **10. Contribution Allocation Procedure**

A procedure typically using an actuarial cost method, an asset valuation method, and an amortization method to develop the Actuarially Determined Contribution.

## **11. Deferred Inflow of Resources**

An acquisition of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience gains on the Total Pension Liability, assumption changes reducing the Total Pension Liability, or investment gains that are recognized in future reporting periods.

### 12. Discount Rate

The rate of interest used to discount future benefit payments to determine the actuarial present value. For purposes of determining an Actuarially Determined Contribution, the discount rate is typically based on the long-term expected return on assets.

### 13. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 67 and 68 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the service cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the Total Pension Liability.

### 14. Funded Status or Funding Ratio

The Market or Actuarial Value of Assets divided by the Actuarial Liability. For purposes of this report, the funded status represents the proportion of the actual assets compared to the target established by the actuarial cost method as of the valuation date. These measures are



### **APPENDIX D – GLOSSARY OF TERMS**

for contribution budgeting purposes and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.

## 15. Measurement Date

The date as of which the Total Pension Liability and Plan Fiduciary Net Position are measured. The Total Pension Liability may be projected from the actuarial valuation date to the measurement date. The measurement date must be the same as the reporting date for the plan.

## 16. Net Pension Liability

The liability of employers and nonemployer contributing entities to employees for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Plan Fiduciary Net Position.

## **17. Normal Cost**

The portion of the present value of future benefits allocated to the current year by the actuarial cost method.

## **18. Plan Fiduciary Net Position**

The fair or Market Value of Assets.

## **19. Present Value of Future Benefits**

The actuarial present value of all benefits both earned as of the valuation date and expected to be earned in the future by current plan members based on current plan provisions and actuarial assumptions.

## 20. Reporting Date

The last day of the plan or employer's fiscal year.

## 21. Service Cost

The portion of the actuarial present value of projected benefit payments that is attributed to the current period of employee service in conformity with the requirements of GASB 67 and 68. The service cost is the normal cost calculated under the Entry Age actuarial cost method.

## 22. Total Pension Liability

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements of GASB 67 and 68.



### **APPENDIX D – GLOSSARY OF TERMS**

The Total Pension Liability is the Actuarial Liability calculated under the Entry Age actuarial cost method.

## 23. Unfunded Actuarial Liability (UAL)

The Unfunded Actuarial Liability is the difference between Actuarial Liability and either the Market or the Actuarial Value of Assets. This value is sometimes referred to as "unfunded actuarial accrued liability." It represents the difference between the actual assets and the amount of assets expected by the actuarial cost method as of the valuation date.





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