

Date: March 27, 2024

To: Board of Directors

From:

Sam Desue, Jr. Sall

Subject: RESOLUTION NO. 24-03-15 OF THE TRI-COUNTY METROPOLITAN TRANSPORTATION DISTRICT OF OREGON (TRIMET) ADOPTING A REVISED INVESTMENT POLICY

1. Purpose of Item

This Resolution requests that the TriMet Board of Directors (Board) approve a revised Investment Policy.

2. Type of Agenda Item

- Initial Contract
- Contract Modification
- Other: <u>Revised Investment Policy</u>

3. Reason for Board Action

The current Investment Policy (Policy), approved by the Board in March 2023, states that the Board will review the Policy on an annual basis, as required by State law. The Policy establishes the rules and guidelines under which TriMet's funds can be invested and establishes a framework for accountability, oversight and reporting with respect to District investments.

4. Type of Action

- Resolution
- Ordinance 1st Reading
- Ordinance 2nd Reading
- Other

5. Background

Investment of public funds is controlled by Oregon statute, primarily Oregon Revised Statutes (ORS) Chapter 294. As required by that statute, TriMet's Policy is reviewed on an annual basis by the Finance & Administrative Services Division. Ordinarily, if the Policy incorporates significant changes from one year to the next, it is submitted to the Oregon Short Term Fund (OSTF) Board, part of the Oregon State Treasurer's office, for review and approval. However, the updates in this Policy revision are not substantial enough to require OSTF review.

Adoption of this Resolution will amend and replace TriMet's existing Policy, adopted by Resolution No. 23-03-10, in March 2023. The existing Policy is found at: <u>TriMet-Investment-Policy.pdf.</u> A copy of the proposed, revised Policy is attached hereto as Exhibit A, pp. 1-18, and a copy of the proposed Policy showing redlined changes is attached hereto as Exhibit B, pp. 1-19.

Changes to the current Policy are further explained in the attached Exhibit C, pp. 1-3, and are summarized below:

- Section 6.0, SAFEKEEPING, CUSTODY AND AUTHORIZED DEALERS. Subsection 6.3, p 7, Authorized Financial Dealers, includes revised language requiring the District to maintain a list of broker/dealers who are approved to transact with the District for investment purposes. This provision will allow Finance and Administrative Services staff to work with more than just the current maximum number of four broker/dealers to design, build and maintain a robust and prudent strategic cash management program.
- 2) Section 7.0, AUTHORIZED AND SUITABLE INVESTMENTS. In Subsection 7.2, p 9, Suitable Investments and Cash Management Tools – U.S. Agency Obligations and Instrumentalities. Clarifying language is included to provide examples of U.S. Government Sponsored Enterprises (GSE), explaining that Federal Home Loan Bank (FHLB), Fannie Mae, Freddie Mac, Federal Farm Credit Bank (FFCB), Tennessee Valley Authority, are among the GSEs in which the District may invest.
- 3) Section 7.0, AUTHORIZED AND SUITABLE INVESTMENTS. In Subsection 7.2, p 9, Suitable Investments and Cash Management Tools – Corporate Indebtedness – Corporate Bonds. Updated language from "or" to "and" to indicate ratings are required by both rating agencies, Moody's and Standard & Poor's, and not just one or the other.
- 4) Section 7.0, AUTHORIZED AND SUITABLE INVESTMENTS. In Subsection 7.2, p 10, Suitable Investments and Cash Management Tools – Municipal Debt Obligations. Updated language from "or" to "and" to indicate ratings are required by both rating agencies, Moody's and Standard & Poor's, and not just one or the other.
- 5) Section 7.0, AUTHORIZED AND SUITABLE INVESTMENTS. In Subsection 7.3, p 11, Prohibited Investments, paragraph 7.3.4 is new to indicate cryptocurrencies, non-fungible tokens (NFT) or other new or volatile investment type are strictly prohibited.
- 6) Section 8.0, INVESTMENT PARAMETERS. In Subsection 8.1, p 12, Credit Risk, paragraph 8.4.1, Exposure Constraints table is revised to indicate the per issuer constraint for U.S. Treasury Obligations as not applicable, "N/A" and to increase the per issuer constraint in U.S. Agency Obligations from 33% to 35% to allow for slightly greater investing capacity by issuer for U.S. Agencies.
- 7) Section 8.0, INVESTMENT PARAMETERS. In Subsection 8.3, p 12, Investment Maturity, paragraph 8.3.1 includes clarifying language to indicate the "settlement" date. Investment maturities are measured from the settlement date, which is the date when TriMet takes ownership of the purchased security.
- 8) Section 9.0, REPORTING REQUIREMENTS. In Subsection 9.2, p 14, Performance Standards, paragraph 9.2.1 includes language to indicate how we will measure or benchmark the performance of the portfolio. Revised language states the performance of "the portfolio will be compared to the performance of investments such as: Oregon Local Government Investment Pool Rate, Treasury Bill Rates, Rates earned on Certificates of Deposit." Benchmarking helps ensure TriMet is recognizing an appropriate return on

investments. Where investment returns deviate from established benchmarks, staff will review investments and reallocate holdings.

6. Financial/Budget Impact

There is no financial impact to adopting the revised Policy, but the revisions are intended to improve TriMet's ability to efficiently manage its investments.

7. Impact if Not Approved

If the revisions to the Policy are not adopted, TriMet will continue to follow the existing Investment Policy, but will be out of compliance with our own guidelines to update the Policy annually.

RESOLUTION NO. 24-03-15

RESOLUTION NO. 24-03-15 OF THE TRI-COUNTY METROPOLITAN TRANSPORTATION DISTRICT OF OREGON (TRIMET) ADOPTING A **REVISED INVESTMENT POLICY**

WHEREAS, the TriMet Board of Directors (Board) originally approved a Working Capital Investment Policy and Guidelines (Policy) on May 25, 1988, and approved a revised Investment Policy on July 26, 1995; and

WHEREAS, Oregon law requires the Board to review the Policy on an annual basis and periodically amend it as financial and statutory requirements change; and

WHEREAS, the Investment Policy was updated by the Finance and Audit Committee in October 2003, and has been revised and approved by the Board on an annual basis thereafter; and

WHEREAS, the Board most recently revised the Policy on March 22, 2023, through Resolution No. 23-03-10; and

WHEREAS, the Board wishes to revise the current Policy consistent with the attached Exhibit A;

NOW, THEREFORE, BE IT RESOLVED:

That the revised TriMet Investment Policy is hereby adopted as set forth in the attached Exhibit A.

Dated: March 27, 2024

Presiding Office

Attest:

Recording Secretary

Approved as to Legal Sufficiency:

Legal Department



Exhibit A

Policy Statement

It is the policy of the Tri-County Metropolitan Transportation District of Oregon ("TriMet" or "the District") to invest public funds in a manner which will provide the maximum security with a market rate of investment return, while meeting daily cash flow requirements and conforming to all state statutes governing the investing of District funds.

Reference: Resolution 24-03-15

TABLE OF CONTENTS

1.0	PURPOSE		
2.0	GOVERNING AUTHORITY 4		
3.0	SCOPE 4		
4.0	OBJECTIVES		
5.0	STANDARDS OF CARE		
6.0	 SAFEKEEPING, CUSTODY AND AUTHORIZED DEALERS		
7.0	AUTHORIZED AND SUITABLE INVESTMENTS		
8.0	INVESTMENT PARAMETERS		
9.0	REPORTING REQUIREMENTS		

10.0	INVESTMENT POLICY ADOPTION
	10.1: Exemptions
	10.2: Review and Adoption

11.0	GLOSSARY OF	TERMS	. 16-	-1	8
------	-------------	-------	-------	----	---

1.0 PURPOSE

This policy defines the parameters within which funds are to be invested by TriMet. This policy also formalizes the framework, pursuant to ORS 294.135, for TriMet's investment activities to ensure effective and judicious management of funds within the scope of this policy.

These guidelines are intended to be broad enough to allow designated investment staff to function properly within the parameters of responsibility and authority, yet specific enough to adequately safeguard the investment assets.

Effective cash management is recognized as essential to good fiscal management. Cash management is defined as the process of managing monies in order to ensure optimal cash availability. TriMet shall maintain a comprehensive cash management program that includes collection of accounts receivable, prudent investment of its available cash, disbursement of payment in accordance with invoice terms, and the management of banking services.

2.0 GOVERNING AUTHORITY

TriMet's investment program shall be operated in conformance with Oregon Revised Statutes and applicable Federal and State laws, IRS Regulations, GAAP and GASB guidelines and GFOA best practices. All funds within the scope of this policy are subject to laws established by the State of Oregon.

3.0 SCOPE

This Investment Policy applies to all activities of the District with regard to investing the financial assets of the District, with the exception of externally managed retirement plan assets, including the defined benefit plan trust funds and the other post-employment benefits trust fund. Deferred Compensation funds are governed by separate rules and not covered within this policy.

The District's funds are referred to as (1) Unrestricted, or (2) Restricted.

Unrestricted Funds

Unrestricted funds include general fund investments used to provide for operating, capital project expenditures and daily liquidity requirements.

Restricted Funds

Restricted funds are assets set aside to meet externally imposed legal and contractual obligations. Restricted assets are used in accordance with their requirements and where both restricted and unrestricted resources are available for use, restricted resources are used first. Restricted assets include certain proceeds from the District's bond sales, as well as certain resources set aside for their repayment, and capital contributions restricted for costs of certain capital projects.

4.0 OBJECTIVES

District's funds will be invested in a manner that is in conformance with federal, state and other legal requirements. In addition, the objectives, in order of priority, of the District's investment activities will be as follows:

- 4.1 **Preservation of Invested Capital.** The District's investments will be undertaken in a manner that seeks to ensure the preservation of capital. The goal is to mitigate credit risk and interest rate risk through diversification, maturity constraints and credit quality.
- 4.2 **Liquidity**. The District's unrestricted investment portfolio will remain sufficiently liquid to enable the District to meet all operating and capital spending requirements which are reasonably anticipated. Because of inherent difficulties in accurately forecasting cash flow requirements, a portion of the portfolio should be continuously invested in readily available funds. The portfolio's weighted average maturity shall not exceed twenty-four (24) months.
- 4.3 **Return.** The District's investment portfolio will be structured with the objective of attaining a market rate of return throughout economic cycles, taking into consideration the safety and liquidity needs of the portfolio. Although return consists of both principal return (gains and losses due to market value fluctuations) and income return (yield), this policy discourages active trading and turnover of investments. Investments should generally be held to maturity.

5.0 STANDARDS OF CARE

5.1 **Delegation of Authority**

- 5.1.1 The ultimate responsibility and authority for the investment of District funds resides with the governing body the Board of Directors. The Board hereby designates the Executive Director of Finance and Administration ("CFO") to manage the investment program and ensure compliance with the investment policy, designate eligible investment securities, prepare and review periodic investment reports and monitor investment transactions.
- 5.1.2 The CFO may designate personnel under his/her supervision to administer the policy, place investments, maintain accounting records, and prepare investment reports. No person may engage in an investment transaction except as provided under the terms of this policy and the procedures established by the CFO. The CFO shall be responsible for all transactions undertaken and shall establish a system of controls to regulate the activities of personnel under his/her supervision. All participants in the investment process will seek to act responsibly as custodians of the public trust.
- 5.1.3 Subject to required procurement procedures, the District may engage the services of external investment manager(s) to assist in the management of the District's investment portfolio in a manner consistent with this

investment policy. Investment professionals may be hired on a nondiscretionary basis. All investment transactions by approved investment professionals must be pre-approved in writing and compliant with this investment policy. External investment providers will be licensed with the State of Oregon Division of Finance and Regulation and subject to Oregon Revised Statutes and the provisions of this investment policy.

5.1.4 The CFO (or designee) is authorized to retain an approved investment manager, (defined as an Authorized Financial Dealer in Section 6.3,) to invest and reinvest the organization's funds, to assist in the selection of investments for a portion of the investment portfolio, and provide necessary reporting based on need and circumstances. A qualified investment manager shall be selected by the CFO (or designee) based on the manager's expertise in public cash management and ability to provide prudent investment service for the district's portfolio.

5.2 **Prudence**

- 5.2.1 The standard of prudence to be used by the CFO and any designees in the context of managing the overall portfolio shall be the prudent person standard which states: *Investments will be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived.*
- 5.2.2 The District's CFO and staff acting in accordance with this investment policy, written procedures, and Oregon Revised Statutes 294.035 and 294.040 and exercising due diligence shall be relieved of personal responsibility for an individual security's credit risk or market price changes or other loss, provided deviations from expectations are reported and appropriate action is taken to control adverse developments in a timely fashion as defined by this policy.

5.3 **Ethics and Conflict of Interest**

5.3.1 Officers and employees involved in the investment process shall refrain from personal business activity that could conflict with proper execution and management of the investment program, or that could impair their ability to make impartial decisions. Such employees shall disclose any material interests in financial institutions with which they conduct District business. They shall further disclose any personal financial/investment positions that could be related to the performance of the investment portfolio. Officers and employees shall refrain from undertaking personal investment transactions with the same individual with whom business is conducted on behalf of TriMet. Officers and employees shall, at all times, comply with the State of Oregon Government Standards and Practices code of ethics set forth in ORS Chapter 244 and the District's Conflict of Interest Policy.

6.0 SAFEKEEPING, CUSTODY AND AUTHORIZED DEALERS

6.1 **Custody**

- 6.1.1 **Delivery vs. Payment**. All trades of marketable securities will be executed (cleared and settled) by delivery vs. payment (DVP) to ensure that securities are deposited in TriMet's safekeeping institution prior to the release of funds.
- 6.1.2 **Safekeeping.** All safekeeping arrangements shall be designated by the CFO and an agreement of the terms executed in writing. The third-party custodian shall be required to issue original safekeeping receipts to the District listing each specific security, rate, description, maturity, and CUSIP number. Each safekeeping receipt will clearly state that the security is held for the District or pledged to the District. Upon request, the safekeeping institution shall make available a copy of its Statement of Standards for Attestation Engagements (SSAE) No. 16.

6.2 **Depositories**

All financial institutions utilized as depositories for funds of the District as defined by ORS Chapter 295, must be included on the qualified Oregon Depositories list.

6.3 Authorized Financial Dealers

The District shall maintain a list of broker/dealers that are approved to transact with the District for investment purposes. Any firm is eligible to make an application to the CFO provided that they can meet the minimum criteria stated below. Additions and deletions to the list will be made at the District's discretion.

- 6.3.1 *Authorized firms*. Authorized Broker/Dealer firms must meet the following minimum criteria:
 - Provide proof of Securities and Exchange Commission (SEC) registration.
 - Provide proof of Financial Industry Regulatory Authority (FINRA) registration.
 - Provide most recent audited financials.
 - Provide FINRA Focus Report filings.
 - Provide positive references from at least three other local government clients.
 - Complete the TriMet Broker/Dealer questionnaire.
- 6.3.2 *Approved Employees.* Authorized Broker/Dealer employees who execute transactions with TriMet must meet the following minimum criteria:
 - Be a registered representative with the Financial Industry Regulatory Authority (FINRA);
 - Be licensed by the state of Oregon;

- Provide certification (in writing) of having read; understood; and agreed to comply with the most current version of this investment policy.
- Provide notification (in writing) within 30 days of any formal investigations or disciplinary actions initiated by federal or state regulators.
- 6.3.3 *Periodic review.* A periodic review of all authorized broker/dealers and their respective authorized registered representatives will be conducted by the CFO, or their designee.

6.4 Accounting Method

The District shall comply with all required legal provisions and Generally Accepted Accounting Principles (GAAP). The accounting principles are those contained in the pronouncements of authoritative bodies including but not necessarily limited to, the Governmental Accounting Standards Board (GASB); the American Institute of Certified Public Accountants (AICPA); and the Financial Accounting Standards Board (FASB).

6.5 Internal Controls and Audit

- 6.5.1 The CFO is responsible for establishing and maintaining an adequate internal control structure designed to reasonably assure that invested funds are invested within the parameters of this investment policy, and protected from loss, theft or misuse. Internal controls shall be documented in writing and updated periodically.
- 6.5.2 The District may enter into contracts with third-party investment advisory firms or financial consultants when their services are deemed to be beneficial to the District. The advisor or consultant will serve as a fiduciary for the District and must comply with this Investment Policy. The advisor or consultant may only act on a non-discretionary basis. Therefore, the advisor or consultant must present investment recommendations and receive approval to execute the recommendation from the CFO, or designee, prior making purchases or sells on behalf of the District.
- 6.5.3 An external audit will be performed on an annual basis. The audit will include procedures to assure compliance with Oregon state law.

7.0 AUTHORIZED AND SUITABLE INVESTMENTS

7.1 Authorized Investments

All investments of the District shall be made in accordance with Oregon Revised Statutes: ORS 294.035 (Investment of funds of political subdivisions; approved investments), ORS 294.040 (Restriction on investments under ORS 294.035), ORS 294.135 (Investment maturity dates), ORS 294.145 (Prohibited conduct for custodial officer including not committing to invest funds or sell securities more than 14 business days prior to the anticipated date of settlement), ORS 294.805 to 294.895 (Local Government Investment Pool), and ORS 294.052 (Investment by Municipality of Proceeds of Bonds). Any revisions or extensions of these sections

of the ORS Chapter shall be assumed to be part of this Investment Policy immediately upon being enacted.

If additional types of securities become eligible for investment under Oregon state statute, investment in such securities shall not be permitted until this Policy has been amended and the amended version adopted by TriMet.

Туре	Definition
U.S. Treasury Obligations	Direct obligations of the United States Treasury that carry the full faith and credit guarantee of the United States for the timely payment of principal and interest (ORS 294.035).
U.S. Agency Obligations and Instrumentalities	Senior debenture obligations of U.S. federal agencies and instrumentalities or U.S. Government Sponsored Enterprises (<i>GSEs</i>) – Federal Instrumentality Securities. Federal Home Loan Bank (FHLB), Fannie Mae, Freddie Mac, Federal Farm Credit Bank (FFCB), Tennessee Valley Authority, among others.
Corporate Indebtedness – Commercial Paper	Debt obligations of corporate issuers are subject to a valid registration statement on file with the Securities and Exchange Commission or issued under the authority of Section 3(a)(2) or 3(a)(3) of the Securities Act of 1933, that are rated on the settlement date at least P-1 by Moody's and A-1 by Standard and Poor's. In the event of multiple ratings, the lowest rating will be utilized to be conservative and insure compliance with statute. The corporate indebtedness must be issued by a commercial, industrial or utility business enterprise, or by or on behalf of a financial institution, including a holding company owning a majority interest in a qualified financial institution.
Corporate Indebtedness – Corporate Bonds	Securities issued by corporations with a rating on the settlement date of Aa3 or better by Moody's Investors Service and AA- or better by Standard & Poor's. These debt obligations may be purchased only if there has been no default in payment of either the principal or interest on the obligations of the issuing entity for a period of five years preceding the date of the investment. (ORS 294.035). In the event of multiple ratings, the lowest rating will be utilized to be conservative and insure compliance with statute.

7.2 Suitable Investments and Cash Management Tools

Bankers' Acceptance	Bankers' Acceptances that are rated at least P-1 by Moody's and A-1+ by Standard and Poor's. They must be issued by qualified financial institutions eligible for discount by the Federal Reserve System and by a qualified institution whose short-term credit rating is rated in the highest category by one or more nationally recognized rating organizations. (ORS 294.035).

Туре	Definition
Oregon Short Term Fund (Local Government Investment Pool)	The Local Government Investment Pool, (LGIP) also named the Oregon Short Term Fund (OSTF) is an open-ended, no-load diversified portfolio offered to eligible participants that includes, but is not limited to, any municipality, political subdivision or public corporation of the State of Oregon that by law is made the custodian of, or has control of, any public funds. The LGIP is commingled with the State of Oregon's short term funds. The OSTF is allowed to invest up to 50% of the funds in corporate securities down to a single A rating. The maximum maturity is 3 years and 50% of the pool must mature or reset within 93 days. The portfolio is managed by Treasury professionals at the State of Oregon. The fund is expected to maintain \$1.00 per every dollar put into the fund, but \$1.00 Net Asset Value is not guaranteed. The District's total fund balance held in the pool is limited by statute (ORS 294.810).
Time Deposit Open Accounts, Certificates of Deposit and Savings Accounts	Held in insured institutions as defined in ORS Section 706.008 that maintains an office in Oregon. All deposits certificates of deposit and savings accounts purchased shall be FDIC insured or collateralized in accordance with the provisions of ORS Chapter 295.
Municipal Debt Obligations	Lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions. Also, lawfully issued debt obligations of the State of California, Idaho, Washington, and their political subdivisions. These debt obligations must have a long-term debt rating of AA- or better by Standard & Poor's and Aa3 or better by Moody's Investors Service. These debt obligations may be purchased only if there has been

no default in payment of either the principal or interest on the obligations of the issuing entity for a period of five years preceding the date of the investment. (ORS 294.035, ORS 295.040).

Ratings requirements are determined at the time of purchase. If the credit rating of a security is subsequently downgraded below the minimum required rating level, the CFO shall evaluate the downgrade on a case-by-case basis in order to determine if the security should be held or sold. The CFO will apply the general objectives of safety, liquidity, yield and legality to make the decision. If the portfolio falls outside of compliance with adopted investment policy guidelines or is being managed inconsistently with this policy, the CFO will meet with finance staff to review the portfolio and staff will advise the CFO in writing of the investment approach intended to bring the portfolio back into compliance.

7.3 **Prohibited Investments**

The following investments are not allowed under the investment policy:

- 7.3.1 Private placement or "144A" securities (for purposes of this policy, SEC Rule 144A securities are defined to include commercial paper privately placed under section 4(a)(2) of the Securities Act of 1933)
- 7.3.2 US Agency mortgage-backed securities including mortgage backed securities issued by FNMA and FHLMC
- 7.3.3 Securities lending the District shall not lend securities nor directly participate in a securities lending program.
- 7.3.4 Cryptocurrencies, nonfungible tokens (NFT) or other new or volatile investment type are strictly prohibited.

8.0 INVESTMENT PARAMETERS

8.1 Credit Risk

Credit risk is the risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. Credit risk will be mitigated by following the guidelines:

- 8.1.1 *Diversification.* The District will diversify the investment portfolio with respect to security type, issuer, and maturity to disperse credit risk.
- 8.1.2 **Credit Ratings.** Investments must have a rating from the following nationally recognized statistical ratings organizations: Moody's Investors Service and Standard & Poor's. Ratings used to apply the guidelines should be investment level ratings and not issuer level ratings. Minimum ratings are defined in Section 7.2 of the investment policy document.

- 8.1.3 **Portfolio Average Credit Rating.** The minimum weighted average credit rating of the portfolio's rated investments shall be Aa and AA by Moody's Investors Service and Standard & Poor's, respectively.
- 8.1.4 **Exposure Constraints.** The following table defines the maximum amounts (defined as % of the market value of the portfolio) which may be invested in any asset category. Due to fluctuations in the aggregate fund balances, the maximum percentages for a particular issuer or investment type may be exceeded at a point in time subsequent to the purchase of a particular security. Securities need not be liquidated to realign the portfolio; however, consideration should be given to this matter when future purchases are made.

Diversification:

	% of	Per Issuer
Issuer Type	Portfolio	Constraints
U.S. Treasury Obligations	100%	N/A
U.S. Agency Obligations	90%	35%
Commercial Paper & Corporate Bonds	35%	5%
Bankers' Acceptance	10%	5%
Oregon Short Term Fund	Maximum allowed per ORS 294.810	I
Time Deposit open accounts, Certificates of Deposit, and Savings Accounts	50%	25%
Municipal Debt Obligations	10%	5%

8.2 Interest Rate Risk

The District will use the following strategies to control and mitigate adverse changes in the market value of the portfolio due to changes in interest rates.

- Where feasible and prudent, investment maturities should be matched with expected cash outflows to mitigate market risk.
- The maximum percent of callable securities in the portfolio shall be 15%.
- The maximum stated final maturity of individual securities in the portfolio shall be five years, except as otherwise stated in this policy.
- The portfolio's weighted average maturity shall not exceed twentyfour (24) months.

8.3. Investment Maturity

- 8.3.1 The District will not directly invest unrestricted funds in securities maturing more than five (5) years from the settlement date.
- 8.3.2 The District will invest Restricted Funds to match the expected requirements.

- 8.3.3 The maximum weighted maturity of the portfolio shall not exceed 2.5 years. This maximum is established to limit the portfolio to excessive price change exposure.
- 8.3.4 Unrestricted funds will be invested to provide for operating needs.
- 8.3.5 Total portfolio maturity constraints:

Under 30 days	10% minimum of total portfolio
Five years	Maximum maturity of any single security
2.0 Years	Maximum Weighted Average Maturity (WAM)
	of the portfolio

8.4 **Competitive Transactions**

8.4.1 The CFO's investment designee will strive for best execution of trades and should seek a minimum of three competitive bids where practicable. The designee will select the quote which best satisfies the investment objectives of the investment portfolio within the parameters of this policy.

If the District uses an investment consultant, advisor or firm to invest and reinvest a portion of the investment portfolio, competitive bids and offers shall be acquired through that process (4.3.4). The investment advisor will retain documentation and provide it upon request. Competitive bids will not be required for new-issue purchases or for open market purchases where resources are available to assist in price comparison of the investment.

8.4.2 No commitments to buy or sell securities may be made more than 14 days prior to the anticipated settlement date. No fees shall be received other than interest for future deliveries.

8.5 **Investment of Proceeds from Debt Issuance**

- 8.5.1 Investments of bond proceeds are restricted under bond covenants that may be more restrictive than the investment parameters included in this policy. Bond proceeds shall be invested in accordance with the applicable bond covenants and tax laws.
- 8.5.2 Funds from bond proceeds and amounts held in a bond payment reserve or proceeds fund may be invested pursuant to ORS 294.052. Investments of bond proceeds are typically not invested for resale and are maturity matched with outflows. As such, funds within the scope of ORS 294.052 are not subject to the liquidity risk constraints within Section 8.1.4 of this policy.

8.6 **Guideline Measurement and Adherence**

- 8.6.1 *Measurement.* Guideline measurements will use market value of investments.
- 8.6.2 *Compliance.* If the portfolio is found to be managed inconsistently with the investment policy, the CFO shall bring the portfolio back into

compliance in a prudent manner and as soon as prudently feasible. Violations of the investment policy, and actions taken to bring the portfolio back into compliance shall be documented and reported to the Board of Directors.

Due to fluctuations in the aggregate surplus funds balance, maximum percentages for a particular issuer or investment type may be exceeded at a point in time. Securities need not be liquidated to realign the portfolio; however, consideration should be given to this matter when future purchases are made to ensure that appropriate diversification is maintained. Investment maturities may exceed the guidelines for a period not to exceed 10 successive business days. The LGIP Pool and bank balances may temporarily exceed limits during periods of quarterly payroll tax receipts and grant fund receipts.

9.0 **REPORTING REQUIREMENTS**

9.1 Specific Requirements

The CFO will retain and, at a minimum quarterly, provide the Board with a comprehensive investment report. The report will include the following information:

- Book Yield
- Holdings Report including mark to market, security description and credit rating of each category of holdings.
- Average days to maturity or call

9.2 **Performance Standards**

- 9.2.1 The performance of the portfolio will be compared to the performance of investments such as:
 - Oregon Local Government Investment Pool Rate
 - Treasury Bill Rates
 - Rates earned on Certificates of Deposit

Preservation of capital and maintenance of sufficient liquidity will be considered prior to attainment of market return performance.

- 9.2.2 A market benchmark (i.e.: 0-3 or 0-5 Treasury or Agency Index) will be determined if appropriate for longer term investments based on the District's risk and return profile. Return comparisons of the portfolio to the market benchmark will be calculated on a monthly basis. When comparing the performance of the District's portfolio, all fees and expenses involved with managing the portfolio shall be included in the computation of the portfolio's rate of return.
- 9.2.3 The CFO shall make available to the Board of Directors reports that contain sufficient information to permit an informed outside reader to evaluate the performance of the investment program. Available information includes the following:

- A listing of all investments held during the requested reporting period showing: par/face value; accounting book value; market value; type of investment; issuer; credit ratings; and yield to maturity (yield to worst if callable).
- Average maturity of the portfolio at requested period-end.
- Maturity distribution of the portfolio at requested period-end.
- Average portfolio credit quality at requested period-end.
- Average weighted yield to maturity (yield to worst if callable) of the portfolio.
- Distribution by type of investment.
- Transactions since last submitted quarterly report.
- Distribution of transactions among broker/dealers.
- Violations of portfolio guidelines or non-compliance issues that occurred during the requested period with documentation of resolution.

10.0 INVESTMENT POLICY ADOPTION

10.1 Exemptions

Any investment held prior to the adoption of this policy shall be exempted from the requirements of this policy. At maturity or liquidation, such monies shall be reinvested as provided by this policy.

10.2 **Review and Adoption**

This Investment Policy shall be reviewed and adopted by the Board of Directors annually in accordance with ORS 294.135. Any significant changes to the policy must be reviewed by the Oregon Short-Term Fund Board, prior to submitting to the Board for adoption.

11.0 GLOSSARY OF TERMS

Agency Securities: Bonds and notes issued by government-sponsored enterprises (GSEs), including Fannie Mae, Freddie Mac and the Federal Home Loan Bank.

Bankers' Acceptance (BA): A time draft accepted (endorsed) by a bank or trust company. The accepting institution guarantees payment of the bill, as well as the issuer. Bankers Acceptances are short-term non-interest-bearing notes sold at a discount and redeemed by the accepting bank at maturity for full face value.

Benchmark: A comparative base for measuring the performance or risk tolerance of the investment portfolio. A benchmark should represent a close correlation to the level of risk and the average duration of the portfolio's investments.

Bid: The indicated price at which a buyer is willing to purchase a security or commodity.

Bond: An interest-bearing security issued by a corporation, government, governmental agency, or other body. It is a form of debt with an interest rate, maturity, and face value, and it is sometimes secured by specific assets. Most bonds have a maturity of greater than one year and generally pay interest semiannually. *See* Debenture.

S&P	Moody's	Rating Description
AAA	Aaa	Extremely Strong Capacity, Highest Quality
		Minimal Credit Risk
AA+	Aa1	Very Strong Capacity, High Quality Low Credit Check
AA	Aa2	
AA-	Aa3	
A+	A1	Strong Capacity, Upper Medium Grade Subject to Low Credit Risk
А	A2	
A-	A3	
BBB+	Baa1	Weakened Capacity, Medium Grade Subject to Moderate Credit Risk
BBB	Baa2	
BBB-	Baa3	
BB+	Ba1	Exposure to Adverse conditions, Subject to Substantial Credit Risk
BB	Ba2	
BB-	Ba3	

Bond Ratings: Agency's ability to meet its financial obligation

Broker: An intermediary who brings security buyers and sellers together and handles their orders, generally charging a commission for this service. In contrast to a principal or a dealer, the broker does not own or take a position in securities.

Collateral: Securities or other property that a borrower pledges as security for the repayment of a loan.

Commercial Paper: Short-term, unsecured, negotiable promissory notes issued by corporations.

Current Maturity: The amount of time left until an obligation matures. For example, a one-year bill issued nine months ago has a current maturity of three months.

Current Yield: The coupon payments on a security as a percentage of the security's market price. (In many instances the price should be gross of accrued interest, particularly on instruments where no coupon is left to be paid until maturity.)

CUSIP: The Committee on Uniform Security Identification Procedures, which was established under the auspices of the American Bankers Association to develop a uniform method of identifying municipal, U.S. government, and corporate securities.

Dealer: An individual or firm that ordinarily acts as a principal in security transactions. Typically, dealers buy for their own account and sell to a customer from their inventory. The dealer's profit is determined by the difference between the price paid and the price received.

Debenture: Medium to long-term debt instrument used by companies and agencies to borrow money, at a fixed rate of interest.

Delivery: Either of two methods of delivering securities: delivery vs. payment and delivery vs. receipt (also called "free"). Delivery vs. payment is delivery of securities with an exchange of money for the securities.

Duration: A measure used to calculate the price sensitivity of a bond or portfolio of bonds to changes in interest rates. The calculation involves present value, yield, coupon, final maturity and call features.

Full Faith and Credit of the US Government: Indicator that the unconditional guarantee of the United States government backs the repayment of a debt.

General Obligation Bonds (GOs): Bonds secured by the pledge of the municipal issuer's full faith and credit, which usually includes unlimited taxing power.

Government Bonds: Securities issued by the federal government; they are obligations of the U.S. Treasury; also known as "Treasuries."

Interest: Compensation paid or to be paid for the use of money. The rate of interest is generally expressed as an annual percentage.

Interest Rate Risk: The risk associated with declines or rises in interest rates which cause an

investment in a fixed-income security to increase or decrease in value.

Investment Funds: Core funds are defined as operating fund balance which exceeds the District's daily liquidity needs. Core funds are invested out the yield curve to diversify maturity structure in the overall portfolio. Having longer term investments in a portfolio will stabilize the overall portfolio interest earnings over interest rate cycles.

Investment Securities: Securities purchased for an investment portfolio, as opposed to those purchased for resale to customers.

Liquidity: The ease at which a security can be bought or sold (converted to cash) in the market. A large number of buyers and sellers and a high volume of trading activity are important components of liquidity.

Liquidity Component: A percentage of the total portfolio that is dedicated to providing liquidity needs for the District.

Mark to Market: Adjustment of an account or portfolio to reflect actual market price rather than book price, or purchase price.

Municipals: A debt security issued by a state or local government entity. Municipals are usually exempt from federal taxes and from most state and local taxes. Also known as a "muni."

Par Value: The face value of a bond, or the stock value stated in a corporate charter. Represents the redemption value of the bond at maturity. Represents the initial issuance price for stock shares.

Portfolio: A grouping of financial assets such as bonds, held by an individual or entity.

Prudent Person Rule: A long-standing common-law rule that requires a trustee who is investing for another to make investments with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived.

Quotation or Quote: A bid to buy or the lowest offer to sell a security in any market at a particular time.

Treasury Bill (T-Bill): An obligation of the U.S. government with a maturity of one year or less. T-bills bear no interest but are sold at a discount of the par value to create a positive yield to maturity.

Treasury Bonds and Notes: Obligations of the U.S. government that bear interest, which is paid every six months. Notes have maturities of one to ten years; bonds have longer maturities.

Yield: The annual rate of return on an investment, expressed as a percentage of the investment's cost. Income yield is obtained by dividing the current dollar income by the current market price for the security. Net yield, or yield to maturity, is the current income yield minus any premium above par or plus any discount from par in the purchase price, with the adjustment spread over the period from the date of purchase to the date of maturity of the bond.

Yield to Maturity: The average annual yield on a security, assuming it is held to maturity; equals to the rate at which all principal and interest payments would be discounted to produce a present value equal to the purchase price of the bond.